



ADAPTATION FUND

AFB/PPRC.36/Inf.20
15 September 2025

Adaptation Fund Board
Project and Programme Review Committee
Thirty-sixth Meeting
Bonn, Germany, 7-8 October 2025

PROPOSAL FOR COTE D'IVOIRE, GHANA



ADAPTATION FUND

ADAPTATION FUND BOARD SECRETARIAT TECHNICAL REVIEW OF PROJECT/PROGRAMME PROPOSAL

PROJECT/PROGRAMME CATEGORY: Regional Project Concept

Countries/Region: Côte d'Ivoire and Ghana
Project Title: Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM-Phase 2)
Thematic Focal Area: Disaster risk reduction and early warning systems
Implementing Entity: World Meteorological Organization (WMO)
Executing Entities: World Meteorological Organization (WMO), National Meteorological Agencies of the targeted countries (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique SODEXAM and Ghana Meteorological Agency (GMet))
AF Project ID: AF00000440
IE Project ID: **Requested Financing from Adaptation Fund (US Dollars):** 19,360,000
Reviewer and contact person: Linda Ogallo **Co-reviewer(s):**
IE Contact Person:

Technical Summary	<p>The project "Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM-Phase 2)" aims to enhance the climate adaptive capacities and resilience to hydro-climatic risks across the entire countries of the Volta Basin – Ghana and Côte d'Ivoire, reducing vulnerability of over 60 million people. This will be done through the three components below:</p> <p><u>Component 1:</u> Enhanced understanding and access to data and information for informed decision making, risk-based preparedness and adaptation to hydroclimatic variabilities (USD 4,000,000).</p> <p><u>Component 2:</u> Strengthening water resources management through access to hydro meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards (USD 10,500,000)</p> <p><u>Component 3:</u> Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA) (USD 1,500,000).</p>
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	<p><u>Requested financing overview:</u> Project/Programme Execution Cost: USD 1,600,000 Total Project/Programme Cost: USD 17,600,000 Implementing Fee: USD 1,760,000 Financing Requested: USD 19,360,000</p> <p>The proposal includes a request for a project formulation grant and/or project formulation assistance grant of USD 100,000.</p> <p>The initial technical review raises several issues such as the alignment and consistency in the objective, outputs, and activities throughout the project document, the lack of quantification of project benefits; lack of clarity in duplication of activities with phase 1 of the project; limited information on compliance with the ESP of the AF, as is discussed in the number of Clarification Requests (CRs) and Corrective Action Request (CAR) raised in the review.</p> <p>The second technical review clears several issues raised in the initial review but a few issues still remain, including the compliance with the ESP and assessment of risk associated, the results alignment table and clarifying executing entity in the proposal , as is discussed in the number of Clarification Requests (CRs) and Corrective Action Request (CAR) raised in the review.</p> <p>The third technical review found that most of issues raised in the second technical review were addressed, however, a few issues have still not been addressed. These include (i) alignment between the outputs and outcomes of the Theory and Change and the Project outputs and outcomes, (ii) consistency between the budgetary allocations for the outcomes in the budget and those in the Results Framework table, as well as the Total Programme budget description in Section G, as is discussed in the number of Clarification Requests (CRs) and Corrective Action Request (CAR) raised in the review.</p>
Date	September 4, 2025

Review Criteria	Questions	1st Review Comments July 23, 2025	2st Review Comments August 17, 2025	3 rd Review Comments September 4, 2025
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Country Eligibility	1. Are all of the participating countries party to the Kyoto Protocol and/or the Paris Agreement?	Yes.	-	-
	2. Are all of the participating countries developing countries particularly vulnerable to the adverse effects of climate change?	Yes. Both countries are developing countries particularly vulnerable to the adverse effect's climate change. <u>Côte d'Ivoire</u> faces floods and droughts. <u>Ghana</u> faces floods, drought and sea level rise. The climate extremes have had negative impacts on agriculture, health and resulted in poverty-induced migration in urban areas.	-	-
Project Eligibility	1. Have the designated government authorities for the Adaptation Fund from each of the participating countries endorsed the project/programme?	Yes. As per the Ghana Endorsement letter dated May 30, 2025 and the Cote d'Ivoire Endorsement letter dated June 10, 2025.	Yes. As per the Ghana Endorsement letter dated May 30, 2025 and the Cote d'Ivoire Endorsement letter dated July 02, 2025.	-

	<p>2. Does the length of the proposal amount to no more than fifty (50) pages for the project/programme concept, including its annexes?</p>	<p>No.</p> <p>CR1: Kindly reduce the proposal amount to no more than fifty pages including the annexes.</p>	<p>Not cleared.</p> <p>CR1: Kindly reduce the proposal amount to no more than fifty pages including the annexes.</p> <p>Kindly label all the tables for easy reference.</p>	<p>Cleared</p>
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	<p>3. Does the regional project / programme support concrete adaptation actions to assist the participating countries in addressing the adverse effects of climate change and build in climate resilience, and do so providing added value through the regional approach, compared to implementing similar activities in each country individually?</p>	<p>Yes, in pages 16-20</p> <p>However, further information is needed</p> <p>The project represents the second phase of the Volta Flood and Drought Management (VFDM) initiative, building upon the achievements and insights gained from Phase I. Its primary objective is to enhance climate resilience by scaling up successful interventions in disaster risk reduction (DRR) and climate change adaptation across the two participating countries within the Volta Basin.</p> <p>The activities aim to assess vulnerabilities to both current and projected climate risks through the development of risk maps and the application of participatory methods to formulate adaptation strategies at local, national, and regional levels. These efforts lead to concrete outcomes,</p>		-
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		<p>including the establishment of an Integrated Multi-Hazard Early Warning System (EWS), a web-based Hydrological Status and Outlook System, and the development of detailed risk maps. Additional outcomes include the implementation of community-based flood and drought management strategies, nature-based solutions for land and water management and ecosystem restoration, and the integration of short-, medium-, and long-term risk management strategies into development planning. Capacity strengthening across all levels is also to be conducted.</p> <p>CR2: Kindly revise the section on Project/Programme Objectives on page 16 to include how the project is aligned to the Adaptation Funds strategic objectives/outcomes.</p>	<p>CR2: Cleared on page 16-18.</p> <p>Proposal revised to align with Adaptation Fund strategic outcomes.</p>	-
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		<p>CR3: The project concept currently shows inconsistencies in the outputs across key sections of the proposal. Please address the following:</p> <ol style="list-style-type: none"> 1. The outputs are aligned and presented consistently throughout the Theory of Change (page 17), the budget (page 19), and the activity table (page 26). Revise outputs to ensure the same number of outputs are presented through-out the proposal. 2. Kindly also ensure that the sequence of the project components, outcome and outputs in the Theory of Change is consistent with the rest of the proposal. 3. Outputs are better rephrased to 	<p>CR3: Not cleared.</p> <p>The sequence of the project components (page 19) has also been corrected. Outputs have also been revised. The revised project concept aligned the outputs in the budget (page 20), with the outputs in the activity table (page 25); however, the outputs are different in the Theory of change.</p> <p>Kindly ensure that outputs and the outcomes listed in the Theory of Change (page 19) are consistent with the rest of the document, it would be useful to number the outputs and outcomes referred to in the theory of change diagram for easier reference.</p>	<p>CR3: Not cleared.</p> <p>Although the numbering of the Outputs and Outcomes in the Theory of Change is consistent with the rest of the document, the wording of the Outputs and Outcomes listed in the Theory of Change is not consistent with the rest of the document and in some cases the Outputs are combined in the Theory of Change (Page 16).</p> <p>Kindly ensure that wording of the outputs and outcomes listed in the Theory of Change (Page 16) is consistent with the rest of the document.</p>
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		show what the project delivers in an actionable and measurable way.		
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	<p>4. Does the project / programme provide economic, social and environmental benefits, particularly to vulnerable communities, including gender considerations, while avoiding or mitigating negative impacts, in compliance with the Environmental and Social Policy of the Fund?</p>	<p>Partially:</p> <p>The proposal outlines targeted beneficiaries from national to community levels and identifies eight potential pilot sites, with final selection to occur during implementation in table 7. It emphasizes inclusive participation of NGOs, CBOs, women, youth, and indigenous groups in climate adaptation and disaster risk reduction efforts, incorporating gender-sensitive capacity-building to enhance social integration and diversify livelihoods in page 30. The integration of indigenous knowledge into the flood risk maps is noted on page 43; however, the proposal does not clearly outline how indigenous communities will directly benefit from the project.</p> <p>CR4: Kindly clarify the specific ways in which these communities will be included and supported</p>	<p>CR4: Not cleared.</p> <p>Kindly clarify in the project document in section C (page 32) how indigenous communities specifically will benefit from the project.</p> <p>CR5: Cleared on page 32</p> <p>Revised concept stated that <i>a conservative Benefit Cost Ratio (BCR) of approximately 5:1, a total \$5 million investment in EWS and DRR measures under VFDM-Phase 2 could generate at least \$25 million in avoided losses and increased productivity over the project lifespan.</i></p> <p>Kindly include the estimates given on the environmental, social and economic benefits in the review documents into the project concept.</p> <p>CR6: Cleared on page 46.</p>	<p>CR4: Cleared</p> <p>A description of how indigenous communities will benefit from the project is provided on Page 28 as well as in Table 15 on the Economic, Social and Environmental Benefits.</p> <p>-</p> <p>-</p>
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		<p>through the project/programme.</p> <p>While the proposal references general estimates indicating that investments in hydrometeorological services in West Africa can yield returns ranging from \$4 to \$19.5 for every \$1 invested, it does not provide specific quantification of the expected economic, social, or environmental benefits of the proposed project.</p> <p>CR5: Kindly quantify these benefits where possible. In cases where exact figures are not available, please provide reasoned estimates or qualitative proxies to support the anticipated impact.</p> <p>A link to the final evaluation report of phase one of the VFDM project was included which had consultation with 60 community members from Cote</p>	<p>Table included to show Phase 1 vs Phase 2 of the VFDM project</p> <p>CR7: Cleared on page 33 and page 60.</p> <p>Initial gender analysis has been summarized on page 33 and the results of the initial analysis added in annex 1.</p>	-
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		<p>d'Ivoire, and 50 participants in Ghana.</p> <p>CR6: Add a chart or table to clearly show the scaling from VFDM-Phase 1 to Phase 2.</p> <p>CR7: Kindly include the results of the initial gender analysis conducted in both counties in compliance with the Gender Policy requirements as an annex in this concept.</p>		
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	<p>5. Is the project / programme cost-effective and does the regional approach support cost-effectiveness?</p>	<p>Partially</p> <p>The proposal clearly outlines the benefits of the proposed approach and includes details of some alternative interventions, particularly those focused on flood mitigation. However, it does not present alternatives for drought management or community-level adaptation options. Additionally, the proposal notes that due to limited baseline data, it was not feasible to estimate the cost-effectiveness of the proposed adaptation measures.</p> <p>CR8: Kindly revise the proposal to include a comparison with other BAU potential adaptation and resilience-building interventions for drought intervention that could be implemented at different levels, including the community level. Where possible, provide quantitative estimates to support the comparison</p>	<p>CR8: Cleared on page 35.</p> <p>Table 16 in revised concept contains additional information on alternatives to proposed project approach including business as usual scenarios</p> <p>Kindly include explanation given in the response sheet into the project concept in section D on page 34 as additional supporting information.</p>	<p>-</p>
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		(see CR5). Additionally, please highlight the sustainability of the proposed interventions.		
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	<p>6. Is the project / programme consistent with national or sub-national sustainable development strategies, national or sub-national development plans, poverty reduction strategies, national communications and adaptation programs of action and other relevant instruments? If applicable, it is also possible to refer to regional plans and strategies where they exist.</p>	<p>Yes.</p> <p>The proposal identifies relevant national, regional and continental strategies. The project activities are well aligned with national development frameworks, including Côte d'Ivoire's National Adaptation Plan (NAP), National Development Plan, Nationally Determined Contribution (NDC), and its Third National Communication to the UNFCCC (NC3, 2017), as well as Ghana's NAP, NDC, and Fourth National Communication (NC4, 2020). Furthermore, the proposal demonstrates coherence with regional strategies such as the ECOWAS Disaster Risk Reduction Strategy (2015–2030), the Volta Basin Authority Strategic Plan, the West African Science Service Center on Climate Change and Adapted Land Use (WASCAL), the African Union's Agenda 2063,</p>	-	-
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		and the African Water Vision 2025.		
	7. Does the project / programme meet the relevant national technical standards, where applicable, in compliance with the Environmental and Social Policy of the Fund?	Yes. The proposal includes references to codes and regulations related to water quality, disaster risk reduction, and environmental protection in both participating countries.	-	-

	<p>8. Is there duplication of project / programme with other funding sources?</p>	<p>Unclear</p> <p>The project is part of phase- 2 of the VFDM project, however some of the outputs from phase- 1 of the project which included both countries are repeated in phase two and some clarifications are needed:</p> <p>CR9: Kindly elaborate on the following similarities with VFDM Phase- 1 (see also CR6):</p> <ol style="list-style-type: none"> 1. In Phase 1, <i>Output 1.1.1 involved conducting an inventory of information on vulnerabilities, capacities, exposure, and risks (VCERs) related to floods and drought in the Volta Basin.</i> <i>Output 1.1.4: Reports and communication documents on vulnerabilities, capacities, exposure and</i> 	<p>CR9: Cleared on page 46.</p> <p>Table 20 shows the outcomes of VFDM Phase- 1 and what is to be done in VFDM Phase- 2.</p>	<p>-</p>
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		<p><i>risks (VCERs) and Floods and Drought risk maps of the Volta Basin are available. In Phase 2, Output 1.1.1 Country-wide vulnerability, exposure and risk assessment (including gender and sector-wise analyses) and risk maps developed for the entire targeted countries. Kindly clarify why this activity is being repeated in Phase 2 if a similar assessment was already completed during Phase 1. Also clarify the need for risk maps in Phase 2 if the risk maps were created for the same countries in Phase 1.</i></p> <p>2. In Phase 1, <i>Activity 1.3.2.2</i></p>		
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		<p><i>Design capacity building courses for NMHSs improving their competencies to periodically perform scenarios and assessments</i> In Phase 2, Activity 2.3.1.1 <i>Design capacity building courses for NMHSs improving their competencies to periodically perform risk scenarios and assessments.</i></p> <p>Kindly clarify why this activity needs to be repeated in phase 2 if it was conducted for the same agencies in phase 1.</p> <p>3. In Phase 1, Activity 2.1.2.3 <i>Develop capacity of the operational team in charge of VoltAlarm at the national services and at VBA (hydro-</i></p>		
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		<p><i>meteorological forecasters, IT specialists, communication officers, on-call teams, etc.) in continuous monitoring of the Web-based EWS. In Phase 2 Activity 2.2.1.3 Develop capacity of the operational team in charge of VOLTALARM at the national services and at VBA (hydro-meteorological forecasters, IT specialists, communication officers, on-call teams, etc.) in continuous monitoring of the Web-based EWS. Kindly clarify as to why the capacity for the same system needs to be built again if the activity was already</i></p>		
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		<p>conducted in the first phase.</p> <p>4. In Phase 1</p> <p><i>Activity 2.1.3.1</i></p> <p><i>Make an inventory of the gauging stations with real-time data transfer (or pseudo real-time) in the Volta Basin and prepare descriptive sheets for each station (location, equipment, data series, etc.).</i></p> <p>In Phase 2, <i>Activity 2.1.1.7 Analyse hydrological networks and make an inventory of the gauging stations with real-time data transfer (or pseudo real-time) in the targeted countries and prepare descriptive sheets for each station (location, equipment, data series, etc.).</i></p> <p>Please clarify</p>		
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		why an inventory is needed again in phase 2 if it was done in phase 1.		
	9. Does the project / programme have a learning and knowledge management component to capture and feedback lessons?	Yes Each of the three project components incorporates specific activities focused on documenting and sharing the knowledge generated.	-	-

	<p>10. Has a consultative process taken place, and has it involved all key stakeholders, and vulnerable groups, including gender considerations in compliance with the Environmental and Social Policy and Gender Policy of the Fund?</p>	<p>Yes</p> <p>The concept note outlines that several studies, stakeholder discussions, and evaluation-based assessments were undertaken for each country to identify key challenges and action priorities related to flood and drought management. A link to the evaluation report from the first phase of the Volta Flood and Drought Management Project, containing major consultation findings, was included. Additionally, outcomes from a consultation conducted by a project partner in Côte d'Ivoire were incorporated into the concept note. However, no equivalent consultation process was reported for Ghana.</p> <p>The proposal further indicates that a new round of stakeholder consultations is planned during the final proposal development phase. These consultations aim</p>	-	-
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		to assess the potential environmental and social impacts of the proposed interventions, ensuring alignment with the Adaptation Fund's Environmental, Social, and Gender Policies. They will also serve to gauge community acceptance of project activities and their willingness to participate in the implementation of the Environmental and Social Risk Management Plan.		
	11. Is the requested financing justified on the basis of full cost of adaptation reasoning?	Yes See section J pages 40-41		-
	12. Is the project / program aligned with AF's results framework?	Partially: The proposal specifies alignment with AF revised strategic results framework for all outcomes except Outcome 2.3. CR10: Please include the Project Outcome	CR10: Cleared on page 58. Outcome 2.3 included into the results framework on table 24. CAR1(New): The alignment table provided in part III.F must	- CAR1(New); Not cleared With the exception of the first Project Objective listed

		<p>indicator(s), Fund Output and Fund output indicator (s) for Outcome 2.3 of the proposal.</p>	<p>be revised in accordance with the guidance provided in Annex 5 of the OPG (refer to the example on p.16). see OPG ANNEX 5: Project/Programme Proposal Template (Amended in October 2017)</p> <p>More specifically:</p> <ol style="list-style-type: none"> 1. Please ensure that the outcome/output indicators have their own grant amount line and that outcomes/outputs are not lumped together. For example costs associated with if outcome 7 is selected as well as outcome 1 the costs for each of the associated indicators should be separated. <p>- Upper section of the table:</p> <ol style="list-style-type: none"> 1. for each project objective listed, select only the most relevant Fund 	<p>in the upper part of the table, all other project objectives are not explicitly mentioned in the Project/Programme Objectives (Page 14)</p> <p>The grant amounts for each of the Project Outcomes in the lower section of Table 26, do not coincide with the corresponding Grant Amounts stated in the project budget in Table 11. For example, for Outcome 1.1 in Table 26, the total Grant Amount totalled 2,600,000 (1,300,000 + 500,000 + 400,000 + 400,000) but in Table 11, the allocation was 2,000,000. Likewise for Outcome 2.1, the Grant Amount is 2,200,000 but in Table 1, the budgeted allocation was 2,000,000</p> <p>Please ensure that the grant amounts for Outcomes are consistent with the allocation in the Budget.</p>
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			<p>Outcome and enter it in the "Fund Outcome" column;</p> <p>2. select only the most relevant matching Fund Outcome Indicator for each Fund Outcome selected and enter it in the "Fund Outcome Indicator" column; and;</p> <p>3. input the grant amount for each Fund Outcome in the column "Grant Amount (USD)", ensuring that the total equals the project activity cost, i.e. USD 17,600,000;</p> <p>- <u>Lower section of the table:</u> Ensure that for each of the outcomes and outcome indicators identified in the top of the table that there are corresponding outputs and output indicators in the bottom part of the table. Please also ensure that the total at the top of US\$ 17, 600,000 matches the</p>	
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			total at the bottom US\$17,600,000.	
	13. Has the sustainability of the project/programme outcomes been taken into account when designing the project?	<p>Yes, however further information is required.</p> <p>See section K page 41-42.</p> <p>The project demonstrates institutional sustainability through targeted capacity-building efforts aimed at strengthening both national institutions and community-level actors, complemented by ongoing consultations at the regional level.</p> <p>To promote financial sustainability, the proposal outlines strategies to foster long-term government commitment and budgetary support, while also seeking to mobilize co-financing and broader stakeholder engagement to maintain project outcomes beyond the implementation period.</p>	<p>CR11: Cleared on page 46.</p> <p>Private sector will be involved in the implementation of the project. Figure 13 also includes text box on how sustainability will be achieved long-term budgeting, endowment funds, and through public-private partnerships.</p>	-

		<p>Social and environmental sustainability is addressed through gender mainstreaming across activities and the integration of natural and nature-based solutions to enhance ecosystem resilience and inclusive community development.</p> <p>However, there are some potential sustainability factors that were not be explicitly addressed or could be further strengthened in the proposal. These include:</p> <p>Financial Sustainability and Long-term Funding Mechanisms - While the document mentions co-financing opportunities and government commitment, it is unclear if there are explicit, secured financial mechanisms or dedicated funding streams to support the continued operation, maintenance, and updating of systems and tools after project closure.</p>		
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		<p>Private Sector Engagement Beyond Co-Financing – while the proposal states that there is engagement of private sector actors it does not elaborate on their role— i.e. - technology provision, or market-based solutions, etc.</p> <p>CR11: Please indicate whether any long-term budgeting, endowment funds, or public-private partnerships have been identified to help ensure sustained financing beyond initial investments.</p>		
	<p>14. Does the project / programme provide an overview of environmental and social impacts / risks identified, in compliance with the Environmental and Social Policy and Gender Policy of the Fund?</p>	<p>No.</p> <p>CAR1: Information presented in Section L. should be revised as follows to better align with the Environmental and Social Policy of the Fund and its guidance document:</p> <p>i) for all principles for which impacts or risks were identified and for</p>	<p>CAR1: Not cleared.</p> <p>Risks have been categorised and mitigation measures indicated. However, the risks themselves have not been identified for all the principles. Kindly ensure that:</p> <p>(i) Where no risk is anticipated kindly indicate any narrative in column 3.</p>	<p>CAR1: Not Cleared</p> <p>Revisions have been addressed in Table 21 . However, in addition please note that ESPs 1, 4 and 6 will always apply for all projects, please remove the "X's placed in column to aligned with ESPs 1, 4, and 6.</p>

		<p>Principles 1, 4, 6 (which always applies), such impacts or risks should be described in the third column along with mitigation measures.</p> <p>ii) in the same third column, risks should be stated for all relevant principles. E.g.: instead of saying “The project will promote healthy soils and empower local farmers” you may say “There’s a risk that agrochemical waste may impact soil and water if not managed”.</p> <p>iii) the “No further assessment required for compliance” column should only be ticked for those principles for which impacts/risks</p>	<p>(ii) Where low, medium or high risks are identified kindly include a brief description of what possible risks could arise. This has been done for some principles but not others.</p> <p>(iii) In the second column, kindly mark the column blanks with an ‘X’ i only in areas where no further assessment will be required. This includes replacing the oversized check marks. Please re-locate the narrative in column 2 to column 3 for the principles e.g. Involuntary Resettlement indicates <i>‘This will be further evaluated during the Environmental and social assessment’</i>.</p> <p>(iv) Be clear where further assessment are required. In some instances, a check mark is included with narrative. Please address.</p>	
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		<p>were not identified.</p> <p>CAR2: Please include an initial gender assessment.</p>	<p>CAR2: Cleared on page 60. Initial gender assessment included in Annex 1.</p>	-
	15. Does the project promote new and innovative solutions to climate change adaptation, such as new approaches, technologies and mechanisms?	<p>Yes</p> <p>The project promotes new and innovative solutions to climate change in each of its components. These are listed in Part B, pages 28 – 29.</p>	-	-
Resource Availability	1. Is the requested project / programme funding within the funding windows of the regional projects/programmes?	Yes	-	-
	2. Are the administrative costs (Implementing Entity Management Fee and Project/ Programme Execution Costs) at or below 10 per cent of the project/programme for implementing entity (IE) fees and at or below 10 per cent of	<p>Yes, however, more information is required.</p> <p>CR12: Please include in the PFG form the IE fee explicitly.</p> <p>CR13: Please confirm the PFG executing entities,</p>	<p>CR12: Cleared in the PFG form.</p> <p>CR13: Cleared in PFG form. All EEs in the PFG are the same as those for the proposal implementation.</p>	- -

	the project/programme cost for the execution costs?	which may differ from those of the project.	CR2 (New): Kindly indicate in section G (page 60) how much of the USD 1,600,000 for project executing entities is allocated to WMO.	CR2: Cleared. Since the only budget detail required at the concept note level is the project components and financing table.
Eligibility of IE	1. Is the project/programme submitted through an eligible Multilateral or Regional Implementing Entity that has been accredited by the Board?	Yes. WMO Accreditation Expiration Date: 30 March 2027	CR3 (NEW): 1. On the cover page of the proposal only list the name of the executing entities and delete “national MET offices in the targeted countries”. 2. At Part III A please update the narrative to identify the executing entities by their full names (Société d’exploitation et de développement aéroportuaire, aéronautique et météorologique SODEXAM and Ghana Meteorological Agency (GMet)) as instead of the	CR3: Cleared.

			Executing partners indicated in the section.	
Implementation Arrangements	1. Is there adequate arrangement for project / programme management at the regional and national level, including coordination arrangements within countries and among them? Has the potential to partner with national institutions, and when possible, national implementing entities (NIEs), been considered, and included in the management arrangements?	n/a at concept stage		
	2. Are there measures for financial and project/programme risk management?	n/a at concept stage		

	3. Are there measures in place for the management of for environmental and social risks, in line with the Environmental and Social Policy and Gender Policy of the Fund? Proponents are encouraged to refer to the Guidance document for Implementing Entities on compliance with the Adaptation Fund Environmental and Social Policy, for details.	n/a at concept stage		
	4. Is a budget on the Implementing Entity Management Fee use included?	n/a at concept stage		
	5. Is an explanation and a breakdown of the execution costs included?	n/a at concept stage		
	6. Is a detailed budget including budget notes included?	n/a at concept stage		

	7. Are arrangements for monitoring and evaluation clearly defined, including budgeted M&E plans and sex-disaggregated data, targets and indicators, in compliance with the Gender Policy of the Fund?	n/a at concept stage		
	8. Does the M&E Framework include a break-down of how implementing entity IE fees will be utilized in the supervision of the M&E function?	n/a at concept stage		
	9. Does the project/programme's align with the AF's results framework? Does it include at least one core outcome indicator from the Fund's results framework?	n/a at concept stage		
	10. Is a disbursement schedule with time-bound milestones included?	n/a at concept stage		



CONCEPT NOTE FOR REGIONAL PROJECT/PROGRAMME

PART I: PROJECT/PROGRAMME INFORMATION

Title of Project/Programme: Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM-Phase 2)

Countries: Côte d'Ivoire and Ghana

Thematic Focal Area¹: Disaster risk reduction and early warning systems

Type of Implementing Entity: Multilateral Implementing Entity

Implementing Entity: World Meteorological Organization (WMO)

Executing Entities : World Meteorological Organization (WMO), Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique SODEXAM and Ghana Meteorological Agency (GMet),

Amount of Financing Requested: 19,360,000 USD (in U.S Dollars Equivalent)

Project Formulation Grant Request: Yes ☒ No ☐

Amount of Requested financing for PFG: 100,000 (in U.S Dollars Equivalent)

Letters of Endorsement (LOE) signed for all countries: Yes ☒ No ☐

NOTE: LOEs should be signed by the Designated Authority (DA). The signatory DA must be on file with the Adaptation Fund. To find the DA currently on file check this page: <https://www.adaptation-fund.org/apply-funding/designated-authorities>

Stage of Submission:

☒ This proposal has been submitted before including at a different stage (pre-concept, concept)

☐ This is the first submission ever of the proposal at any stage

In case of a resubmission, please indicate the last submission date: 9/3/2025

¹ Thematic areas area: Food security; Disaster risk reduction and early warning systems; Transboundary water management; Innovation in adaptation finance.

Project/Programme Background and Context:

PROJECT OVERVIEW

West Africa continues to be one of the most vulnerable regions for water-related disasters and the far-reaching impacts of climate change. The targeted countries comprising the Volta basin region span diverse climatic zones from semi-arid to sub-humid areas which are highly susceptible to hydrometeorological hazards. Over the past two decades, nearly two million inhabitants in the Volta Basin alone have been impacted by floods, with approximately 68% of the basin's population relying on agriculture, making them particularly vulnerable to climate-induced disasters². In recent years, the region has experienced a significant uptick in the frequency and severity of hydrometeorological hazards. In 2022, West and Central Africa experienced the worst flooding in years, affecting 8.2 million people across 20 countries, including the targeted project countries (OCHA, 2022). In 2024, torrential rains and severe flooding continued to impact the region, with over 716,000 people affected in countries such as Côte d'Ivoire, Ghana, and Togo^{3,4}, leading to the destruction of crops, displacement of communities, and collapse of socio-economic infrastructure in vulnerable rural areas coupled with the drought episodes in Côte d'Ivoire and Ghana between 2021 and 2023⁵. Ghana faced a severe drought in 2024, impacting over 928,000 farmers and leading to substantial crop failures in regions such as Upper West, Bono East, and Northern Ghana. Key staples like maize, rice, groundnut, soybean, sorghum, millet, and yam suffered from water stress, resulting in an estimated investment loss of GH¢3.5 billion (US\$ 238,907,849.83) and a revenue loss of GH¢10.4 billion (US\$ 709,897,610.92)⁶ (Minister for Food and Agriculture, 2024).

In the Northern Region of Ghana, approximately 460,784 hectares—60% of cultivated land—were affected by dry spells, severely impacting staple crops. Overall, in Côte d'Ivoire during 2023, cotton production nearly halved compared to the previous season due to drought-induced pest outbreaks, resulting in damages estimated at US\$60 million⁷. Both flood and drought impacts have underscored the urgent need to enhance local resilience and integrate adaptation measures at both national and transboundary levels. The reliance on agriculture for livelihoods by the majority of the population for livelihoods means that extreme weather events such as floods and droughts have devastating effects on food security and income. Moreover, poverty-induced migration to urban areas has led to the proliferation of informal settlements in flood-prone zones, exacerbating the risks of floods and landslides. In Ghana, key issues include rising sea levels, prolonged droughts, higher temperatures, and erratic rainfall patterns intensifying food insecurity and agricultural stress. Coastal urban areas like Accra are highly vulnerable to flooding and associated health risks, while unpredictable rainfall and drought have destabilized hydro energy supply.

Over the next 30 years, extreme hydrometeorological events in West Africa are projected to intensify due to climate change. The Intergovernmental Panel on Climate Change (IPCC) 2022 report indicates that Africa has experienced widespread warming, with accelerated trends and climate impacts^{8,9} in recent decades. Projections suggest a further temperature increase of +1.5°C to 3°C by 2050. This warming is expected to lead to increased intensity of heavy precipitation events and more frequent drought occurrences, substantially heightening hydroclimatic stress on populations in West Africa during the late 21st century. Overall, dry seasons are expected to be longer and drier, while rainy seasons are going to be shorter but characterized by more intense precipitation events. Combined with the socio-economic context—where a majority of people depending on rain-fed agricultural production and internal migration towards urban centers not equipped to absorb additional populations—this will lead to hampered food security situation, loss of income and livelihoods for farmers, and increase in populations living in informal settlements located in flood-prone urban areas.

Following the rapid assessment conducted for the EW4All initiative in Ghana as shown under Figure 1, it is observed that floods and droughts are priority hazards and with the maturity score of 3 as compared to the global average, there is need or gaps which requires support especially improving infrastructures, warning products and systems (monitoring and impact-based forecasting) and capacity development at the national level.

Similar gaps and needs exist for Côte d'Ivoire to strengthen their Early Warning System (EWS) for timely monitoring of the hydro-meteorological hazards and supporting early warning services to various stakeholders including the population.

All these challenges underscore the need to enhance local resilience and integrate adaptation measures at both national and transboundary levels. In response, national governments and regional institutions are advocating for integrated, locally driven, and technically robust adaptation strategies. These strategies emphasize early warning systems, community-based disaster risk management, and transboundary water governance.

Additionally, there is a need for improving and complementing the adaptation plans, projects and policies on the climate-based threats especially floods and drought events in the Volta Basin region. At the national level, Volta Basin countries have developed or are implementing National Adaptation Plans (NAPs) and National Adaptation Programmes of Action (NAPA), bolstering climate change adaptation efforts. Furthermore, all the targeted project countries have incorporated activities on integrated water resources management, early warning and climate adaptation in their Intended nationally

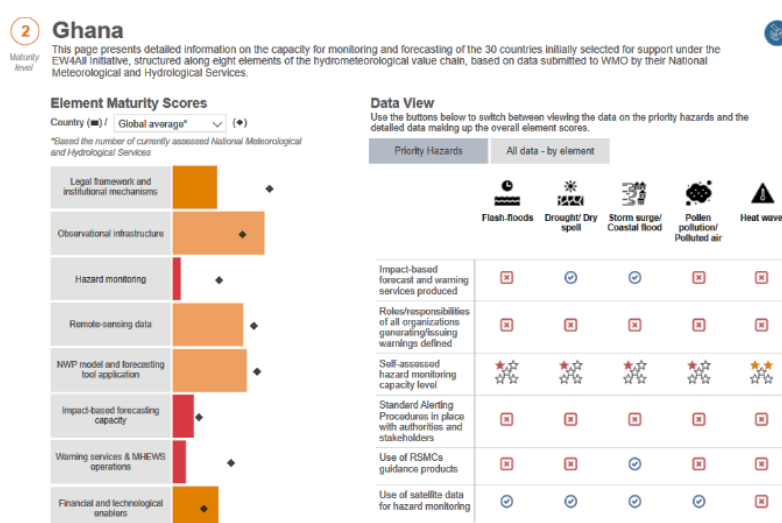


Figure 1 EW4All rapid assessment result for Ghana <https://earlywarningsforall.org/site/early-warnings-all/dashboards/early-warnings-all-dashboards>

² Volta Flood and Drought Management project information: <https://www.adaptation-fund.org/project/integrating-flood-drought-management-early-warning-climate-change-adaptation-volta-basin-benin-burkina-faso-cote-divoire-ghana-mali-togo/#?text=The%20geographic%20setting%20of%20the,is%20largely%20dependent%20on%20agriculture>.

³ ACMAD – Floods in the Sahel https://acmad.org/wp-content/uploads/2019/03/information_Note_flood.pdf

⁴ UNICEF Humanitarian Crisis Report No.1, Sahel Crisis.

⁵ Adaptation Fund. (2023). *Annual Report on Climate Resilience Initiatives in West Africa*.

⁶ UN exchange as at 31 December 2024 when 1 US\$ = 14.65 GH¢

⁷ Portail Officiel du Gouvernement de Côte d'Ivoire. Soutien à la filière coton: 34,52 milliards de FCFA de subvention de l'Etat aux cotonculteurs pour la campagne 2022-2023 (02/03/2023). <https://www.gouv.ci/actualite-article.php?recordID=14675> and <https://thebftonline.com/2024/09/11/dry-spell-affects-60-of-farms-in-northern-region/>

⁸ UNDP. (2022). *Building Resilience in West Africa: A Pathway to Sustainable Development*. New York: United Nations Development Programme.

⁹ World Bank. (2023). *Climate Change and Water Resources in West Africa: Vulnerabilities and Adaptation Strategies*. Washington, DC: World Bank Group

determined contributions (INDCs). The table 1 below summarizes the INDC contributions of the targeted countries in areas pertinent to the proposed project.

Table 1 : INDC status and support to the targeted countries of the Volta Basin region

NDC contributions to	Côte d'Ivoire	Ghana
Agricultural productivity	☑	☑
Integrated Water resources management	☑	☑
Enhance early warning and disaster risk management	☑	☑
Forest and land-use	☑	☑
Coastal Zone Management	☑	☑
Institutional and capacity development		☑

Source: UNFCCC NDC Registry. <https://unfccc.int/NDCREG>

To mitigate natural hazards related to extreme events of flood and drought in the targeted Volta basin countries, the Volta Flood and Drought Management (VFDM) project was initiated in June 2019 and concluded in June 2024, covering the areas within the Volta Basin only, not the entire countries constituting the volta basin (Benin, Burkina Faso, Côte d'Ivoire, Ghana, Mali and Togo). Funded by the Adaptation Fund with a budget of USD 7.92 million, the project was a collaborative effort among the World Meteorological Organization (WMO), the Volta Basin Authority (VBA), and the Global Water Partnership West Africa (GWP-WA). The VFDM project achieved significant milestones in integrated flood and drought management, providing valuable insights and laying a solid foundation for enhancing resilience in the region.

Key accomplishments include:

- **Development of Early Warning Systems:** The VFDM improved knowledge of flood and drought risk in the basin through the established VOLTALARM Early warning System¹⁰. This system has improved access to impact-based forecasts and warning services (more than 80 warning or advisory bulletins have been issued from 2022) for at least 23 million people across the Volta Basin region of the six basin countries. This significantly reduced the number of casualties and livelihood impacts due to floods and drought by providing timely forecasts and warnings to populations at risk, which allowed communities to evacuate safely. For example, in Côte d'Ivoire, the lead time for flood forecasting increased from 24 to 48 hours, allowing more time for communities to prepare. In Ghana, GMet previously only provided weather forecasts to the various stakeholders including the general population. Following the implementation of the VFDM project, GMet is issuing the impact-based forecasts which include information on potential impacts of rainfall and river flows on the population and agriculture.
- **Capacity Building for flood and drought management including nature-based solutions and community-based approaches with gender mainstreaming:** Through targeted training and stakeholder engagement, the project enhanced the technical and operational capacities of national institutions and local communities, leading to more effective disaster risk management. Over 750 young professionals¹¹ were trained, including national meteorological and hydrological staff, enabling better flood forecasting and response.
- **Policy and Institutional Strengthening:** The project strengthened regional cooperation among the six Volta Basin countries through joint activities, data-sharing platforms, and the development of a shared early warning system for flood and drought management.

Building upon the successes and lessons learned from the VFDM project, there is a compelling need to expand and deepen these efforts. In view of the evolving climate risks and in an effort to extend early warnings to all, the new phase of this initiative seeks to extend its scope beyond the volta basin catchments, to cover the entire countries of firstly Côte d'Ivoire and Ghana (as for other Volta Basin countries there are other projects in the other countries funded by World Bank and Climate Risk and Early Warning System (CREWS)) which is estimated to benefit more than 30 million inhabitants¹².

Background

1.1 Geographical and Hydroclimatic context

This project will cover two countries (Ghana and Côte d'Ivoire) of the Volta Basin located in West Africa between 4°N to 11°N latitude and 9°W to 1°15'E longitude (Figure 2), with a total area of approximately 561,000 km². Table 2 provides an overview of demographic for Ghana and Côte d'Ivoire, including urbanization trends, and geographic settlement patterns as of 2024.

Table 2 Demographic and Settlement Characteristics of Ghana and Côte d'Ivoire

Category	Ghana	Côte d'Ivoire (Ivory Coast)
Estimated Population (2024)	~34 million	~30 million
Population Growth Rate	~2.1% per annum	~2.3% per annum
Major Ethnic Groups	Akan (47.5%), Mole-Dagbani (16.6%), Ewe (13.9%), Ga-Dangme (7.4%)	Akan (42.1%), Voltaiques (17.6%), Northern Mandé (16.5%)
Urban Population (%)	~58% (increasing steadily)	~53% (increasing rapidly)
Major Cities (Population)	Accra (~2.7M), Kumasi (~3.3M), Tamale (~950K), Takoradi (~450K)	Abidjan (~5.4M), Bouaké (~1M), Daloa (~460K), San Pedro (~350K), Yamoussoukro (~270K)
Urban Composition	Coastal and inland cities; Accra (coastal), Kumasi (inland)	Primarily coastal and southern cities; Abidjan dominates

¹⁰ <https://volta.mydewetra.world/>

¹¹ WMO 2024; Volta Flood and Drought Management Deliverables - <https://www.floodmanagement.info/volta-basin/deliverables/>

¹² Combined population of the countries of the Volta basin as of 2023, <https://data.worldbank.org/indicator>

Category	Ghana	Côte d'Ivoire (Ivory Coast)
Settlement Patterns	- Densely populated southern belt- Major settlements along Gulf of Guinea coast and Volta River- Inland settlements in Ashanti & Northern Regions	- Heavily concentrated along the coast, especially Abidjan- Dense settlements along rivers like Bandama and Comoé- Sparse in northern savannah areas
Coastal Settlements	Accra, Takoradi, Cape Coast	Abidjan, San Pedro, Grand-Bassam
Riverine Settlements	Along the Volta River: Akosombo, Ada Foah	Along Bandama River: Bouaké, Yamoussoukro Comoé River towns
Rural-Urban Migration Trends	High — driven by job opportunities, education, and amenities	High — mainly towards Abidjan and coastal economic zones
Demographic Structure	Youthful population: ~38% under 15 years	Youthful population: ~41% under 15 years
Population Density (2024)	~138 people/km ²	~82 people/km ²

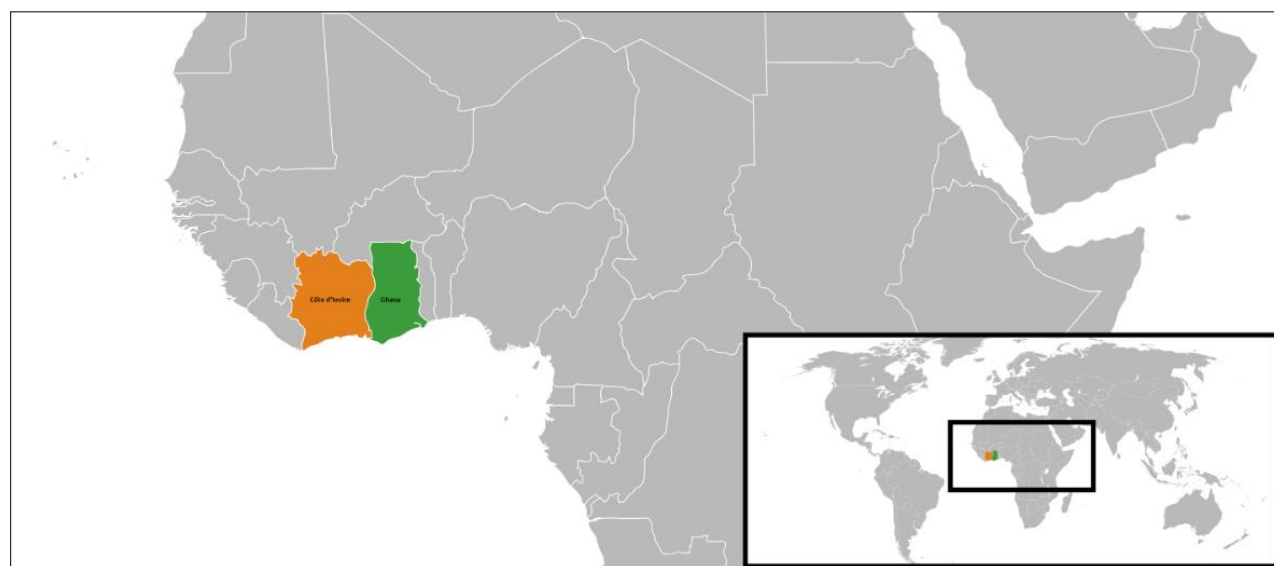


Figure 2 Project Location - 2 of the countries of the Volta Basin, Côte d'Ivoire and Ghana

Ghana and Côte d'Ivoire are neighboring West African countries with rich river systems that play vital roles in their ecology, economy, and culture. Many of their rivers either originate in one country and flow into the other or form natural boundaries between them as shown in Figure 3.

Rivers in Ghana:

- Volta River: The most important and largest river in Ghana. It's formed by the confluence of the Black Volta (Mouhoun) and White Volta (Nakanbe) rivers in the north and flows south into the Gulf of Guinea. The Akosombo Dam on this river has created Lake Volta, one of the largest man-made lakes in the world, which supplies hydroelectric power to much of Ghana.
- Pra River: Flows southward into the Atlantic Ocean. It's significant for local communities and known for small-scale gold mining along its banks.
- Ankobra River: Also flows to the Atlantic, important for fishing and transport in the Western Region.
- Tano River: Originates in Ghana, flows into Côte d'Ivoire, and eventually empties into the Atlantic Ocean. It is vital for communities on both sides of the border.

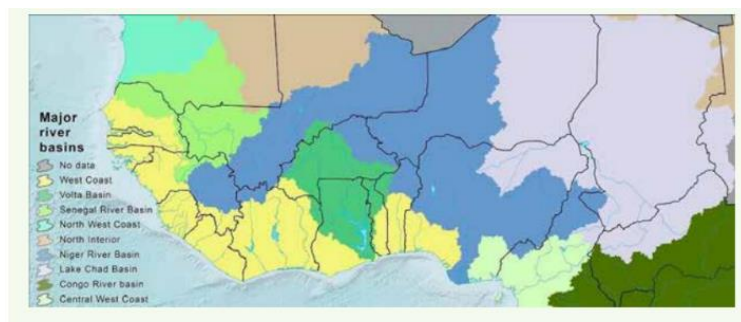
Rivers in Côte d'Ivoire:

- Bandama River: The longest river in Côte d'Ivoire, running about 800 km from the north to the south into the Gulf of Guinea. It passes through the country's capital, Yamoussoukro.
- Comoé River: Originating from Burkina Faso, it flows through northern and southeastern Côte d'Ivoire, emptying into the Atlantic. It supports rich biodiversity, especially in Comoé National Park.
- Sassandra River: Flows from the northwest to the Atlantic in the southwest. It is used for fishing and local irrigation.
- Cavally River (Cavalla): Acts as a natural border between Côte d'Ivoire and Liberia. It flows southwest into the Atlantic Ocean.

Shared rivers

- Tano River: As mentioned, this river flows between Ghana and Côte d'Ivoire, serving both as a resource and a cross-border link.
- Bia River: Another important river rising in Ghana and flowing into Côte d'Ivoire. It is crucial for cocoa farming regions and local communities.

Mouhoun and Oti rivers are respectively part of the borders between Ghana, Burkina Faso and Ivory Coast for the former and between Togo, Benin, Ghana and Burkina Faso for the latter.



¹⁶ Source: CILSS (2016)

Figure 3 Major rivers in West Africa region

The climate in the targeted countries is highly variable with the North-East Trade Winds which are dry and dusty and the South-West Monsoon which are moist. The interface of these two air masses is called the Inter-tropical Convergence Zone (ITCZ) which leads to high variability of floods and droughts. The rainfall in the region is highly variable, both spatially and temporally, increasing from north to south. The spatial distribution of rainfall has been used to define bio/agro-climatic zones. The project area comprises 3 climatic zones ranging from the humid tropical rainforest zone (Guineo-Congolian) in the South, to humid semi-deciduous forest zone (Guinean), changing into the sub-humid savanna zones (Sudanian) as shown in Figure 4. Consequently, the mean annual temperature ranges from 27°C in the coastal south to 30-32°C in the inland parts, with March the hottest month of the year. Within the Volta basin, evaporation rates are variable in time and space and range from 1,176 to 2,400 mm per annum.



Figure 4: Bioclimatic regions of West Africa (CILSS, 2016; Landscapes of West Africa)

Table 3 Climate zones in the targeted Volta basin Countries. Source: CILSS, 2016¹³

Climate zone	Average annual rainfall	Characteristics
Sudanian zone	600 - 1200 mm	1 rainy season (May-October) Dry season of 5-7 months Vegetation – Savanna (including open tree savannas, wooded savannas, open woodlands)
Guinean zone	1200 - 2200 mm	2 rainy seasons (April-July and September – October) 75% of the rain falls between April and July. Vegetation -seasonally wet-and-dry deciduous or semi-deciduous forest.
Guineo-Congolian zone	2200 – 5000 mm	2 rainy seasons (April – July and September-October) or year-round rainfall with short drier periods between the rains.

Environmental and ecosystem context

The targeted Volta basin countries feature diverse ecosystems, including savannahs, forests, and wetlands that underpin regional food security and economic activities. These ecosystems provide critical services such as water, climate regulation, and flood control, while also serving as habitats that sustain the biodiversity of the region¹⁴. The Upper Guinea ecosystem, which includes parts of Côte d'Ivoire, Ghana, Togo, and Benin, is a biodiversity hotspot, underscoring the area's ecological significance. The sustainability of these resources is essential for the well-being of over 60 million people living in the targeted countries for day-to-day activities. However, the Volta Basin faces significant environmental challenges. Along the river courses, more than 1180 small reservoirs have been built in the Volta basin. Their water quality has been deteriorating due to harmful water nutrients resulting from land degradation and through the usage of pesticides and fertilizers for agricultural growth, as well as contamination from mining activities, which often release heavy metals and toxic substances into rivers and groundwater systems. Rapid urbanization is leading to inappropriate discharges of domestic waste into the streams and rivers, degrading the quality of the water. Moreover, water quality is deteriorating due to phosphates and nitrates from agriculture, untreated sewage, and unsustainable land use. Land and ecosystem degradation occur because of deforestation, overgrazing, and

¹³ CILSS, 2016. Landscape of West Africa. A window on a changing world. Geological Survey Eros, Garretson, SD.

¹⁴ VFDM Activity 1.2.3.6 Report. General guidance to promote ecosystem services in the Volta Basin.

bushfires, which reduce vegetation cover and lead to soil erosion. These factors exacerbate the impacts of natural hazards like floods and droughts, which are intensified by climate change. Addressing these issues is critical to maintaining the health and productivity of the basin's ecosystems.

The vulnerability in the West African countries is not only increasing because of social changes but also through environmental stresses due to modification of natural hazards, environmental degradation, climate change and losses of natural resources and biodiversity. These stresses have a major impact on the livelihood of the most vulnerable population (security, health condition economic opportunities) as highlighted in Figure 5. Climate change poses a severe threat to the Volta Basin, with projections indicating an increase in the frequency and intensity of extreme weather events in the region, this will further endanger ecosystems, agriculture, and water resources, potentially leading to food insecurity and economic instability¹⁵. Specific considerations to reduce vulnerability include supporting efforts to maintain soil quality, to enhance productivity and increase capacity to deal with environmental variation; planning for adequate water supply and sanitation to meet both urban and rural populations' needs.

Socio-economic context

Agriculture remains a major economic driver in the region, employing a significant portion of the population and contributing substantially to Gross Domestic Product (GDP). Côte d'Ivoire and Ghana are the world's leading cocoa producers¹⁶. Table 4 highlights the GDP figures for the targeted countries, falling in lower middle-income categories. Ghana and Côte d'Ivoire experience relatively higher GDP growth compared to other Volta basin countries¹⁷. Ghana benefits from oil and gold production, while Côte d'Ivoire has a robust agribusiness sector and strong regional trade links.

Table 4 Gross domestic Product (GDP) for targeted countries in the Volta Basin (2023) Figure 5: Vulnerability Profile of West Africa

Country	GDP in 2023 ¹⁸ (billion USD)	GDP per Capita	GDP growth rate
Côte D'Ivoire	78.88	2530.8	Côte d'Ivoire's economy grew by 6.5% in 2023, with projections to maintain an average growth rate of 6.5% for 2024–2025.
Ghana	76.37	2260.3	Ghana's economy grew by 5.7% in 2024, a significant rebound from previous years of economic challenges.

Source: <https://data.worldbank.org/indicator>

More so, the losses attributed to extreme hydroclimatic events like floods and drought are very significant to the GDP¹⁹. An assessment of flood and drought impact in West Africa by Economic Community of West African States (ECOWAS) showcased that flood damages are much higher with an extensive impact on communities, despite affecting fewer people than drought²⁰. In 2021, 22.9 M people were affected by floods in the West African countries compared to 77.4 M people by drought. However, flood avoided damages are higher compared to drought crop yield response.

Food security remains a pressing concern in the volta basin region. According to the 2023 Global Hunger Index (GHI), Ghana ranks in the “moderate” category²¹. Factors contributing to food insecurity include climate variability, conflict, and economic instability. Persistent challenges such as inflation, limited industrialization, and external debt burdens also affect economic stability. In addition, a large part of the electricity on which the economy depends is generated from hydropower, which has been affected by climate conditions. Droughts can lead to low levels of water in the dams while floods and extreme rainfall can damage hydropower infrastructure. For the energy sector, changes in energy consumption have been estimated through differences between the dry and wet periods. Dry periods are related to warmer temperatures (for example, harmattan, bringing hot and dusty air from the Sahara to the coastal areas of West Africa) and thus higher demand for air-conditioning and cooling. An increase in regulation and more integrated water management will contribute to a reduction in the differential elasticity.

Climate Change in West Africa: Trends, Impacts, and Projections

Past and present climate change

West Africa is one of the most climatically variable regions in the world, experiencing fluctuations on intra-seasonal to inter-decadal timescales. West Africa has experienced significant climatic changes over the past several decades, with increasing temperatures, shifting precipitation patterns, and more frequent extreme weather events. Observed data indicates that mean annual and seasonal temperatures have risen by 1–3°C since the mid-1970s, with the highest increases recorded in the Sahara and Sahel regions. Maximum and minimum temperature trends have been rising at rates of 0.16°C and 0.28°C per decade, respectively, leading to more frequent heatwaves. Additionally, the number of very hot days (above 35°C) and tropical nights has increased, further exacerbating heat stress across the region. These warming trends have serious implications for water availability, agriculture, and human health.

Precipitation patterns in West Africa have also undergone significant shifts, characterized by increased interannual variability and extremes. Between the 1960s and 1980s, a marked decline in rainfall was observed, attributed to the combined effects of anthropogenic aerosols and greenhouse gas (GHG) emissions. However, this trend reversed in the mid-1990s, with a shift toward wetter conditions accompanied by fewer but more intense rainfall events. The Sahel and the Gulf of Guinea regions have seen a rise in extreme precipitation, leading to an increase in mesoscale storms and high-flow

¹⁶ Food and Agriculture Organization (FAO). (2022). *State of Food and Agriculture in West Africa*.

¹⁷ International Monetary Fund (IMF). (2023). *Regional Economic Outlook: Sub-Saharan Africa*.

¹⁸ <https://data.worldbank.org/indicator/NY.GDP.MKTP.CD>

¹⁹ <https://inweh.unu.edu/flood-early-warning-systems-a-review-of-benefits-challenges-and-prospects/>

²⁰ [ECOWAS-Hydromet-Initiative.pdf](https://ecowas-hydromet-initiative.pdf)

²¹ Global Hunger Index. (2023). *Global Hunger Index Report 2023*. Retrieved from <https://www.globalhungerindex.org/pdf/en/2023.pdf>

events in large Sahelian rivers. These changes have intensified the risk of flooding and water-related disasters. Precipitation trends are more complex due to seasonal and spatial variations. A growing climate divide has been observed, with the western Sahel experiencing drier conditions and the eastern Sahel receiving increased rainfall. A notable recent example of extreme flooding occurred in the Sahel region in September 2024, when excessive rainfall submerged 113,619 hectares of cropland in Mali, displacing approximately 26,000 people²². Moreover, West Africa's climate is strongly influenced by large-scale atmospheric and oceanic phenomena such as the El Niño-Southern Oscillation (ENSO). El Niño events, characterized by higher-than-average sea surface temperatures in the eastern tropical Pacific, are associated with increased heat and droughts in some areas, while La Niña typically results in cooler temperatures and shifts in precipitation patterns. These oscillations contribute to year-to-year variability in weather extremes, compounding the long-term challenges posed by climate change. In 2023, accumulated precipitation totals in 2023 were above the long-term average in parts of West Africa from assessments of the state of the global climate by WMO²³. Rising sea levels have been recorded along the West African coastline, with Takoradi, Ghana, recording a 25 cm rise since the 1930s.

Past Climate Change Impacts

The observed changes in climate have already begun to manifest in the form of extreme weather events, ecosystem disruptions, and economic hardships. More intense and frequent rainfall patterns shown in Figure 6 cause widespread destruction of infrastructure, livelihoods, and ecosystems, making adaptation efforts increasingly critical. The region is highly susceptible to climate change impacts due to its dependence on rainfed agriculture and limited institutional capacity to adapt.

Records of past climate change impacts include:

- **Drought and flood impacts on agriculture:** Between 2000 and 2009, climate-induced droughts and rainfall extremes in West Africa reduced millet and sorghum yields by 10–20%, and 5–15% respectively²⁴. Increased temperatures have heightened evapotranspiration, intensifying water stress and reducing soil moisture availability.
- **Flood induced damages:** From 2005–2020, flood-induced damage over Africa was estimated at over USD 4.4 billion, with eastern and western Africa being the most affected regions²⁵. Total damages in four west African countries (Benin, Côte d'Ivoire, Senegal and Togo) in 2017 were estimated at USD 850 million for pluvial floods and USD 555 million for fluvial floods
- **Health:** Rising temperatures have contributed to an increase in heat-related illnesses and mortality. Malnutrition rates have risen due to declining agricultural yields, where climate-related crop failures have led to increased child mortality rates (Zida et al, 2020).
- **Sea-Level Rise:** Coastal erosion and saltwater intrusion threaten key urban centers. Rising sea levels have increased the vulnerability of coastal communities, leading to displacement and destruction of infrastructure.
- **Migration:** In Ghana's Northern and Upper East regions, communities along the White Volta are regularly displaced during heavy rains and the opening of spillways from the Bagre Dam in Burkina Faso.

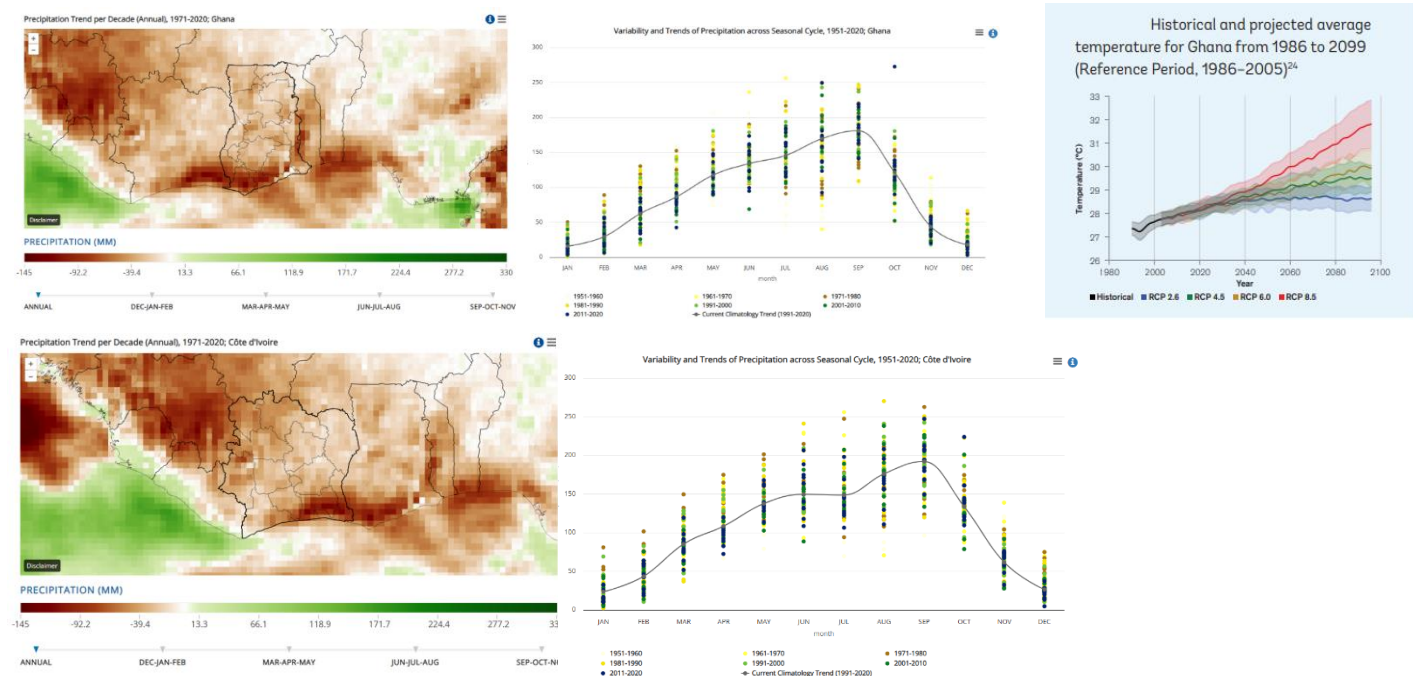


Figure 6 Graphs displaying historical temperature and precipitation trends for Ghana and Côte d'Ivoire over the past century, highlighting warming patterns and rainfall variability²⁶

Climate Change Projections

Projections indicate that temperatures in West Africa will continue to rise faster than the global average throughout the 21st century as shown under Figure 7. By 2050, temperatures are expected to increase between +1.5°C to 3°C, and by the end of the century, they could rise between +3°C to 6°C, with the Sahel experiencing the greatest warming. Hot days and prolonged heatwaves will become more frequent, lasting 6 to 28 days longer than in previous decades.

²² WMO [State of the Climate 2024 update](#)

²³ WMO State of the Global Climate 2023, https://library.wmo.int/viewer/68835/download?file=1347_Global-statement-2023_en.pdf&type=pdf&navigator=1

²⁴ IPCC. Climate Change 2022: Impacts, adaptation and Vulnerability [Climate Change 2022: Impacts, Adaptation and Vulnerability](#) | [Climate Change 2022: Impacts, Adaptation and Vulnerability](#)

²⁵ EMDAT and CRED, 2020. [Flood-Induced Damage Estimates in Africa](#).

²⁶ Source: World Bank <https://climateknowledgeportal.worldbank.org/country/cote-divoire/trends-variability-historical>

Precipitation projections remain uncertain due to inconsistencies in climate models. However, most models predict decreasing rainfall for the Western Sahel and increasing rainfall for the Eastern Sahel. Specifically²⁷;

- Western Sahel: Expected rainfall changes ranging between from -16% to +6%.
- Heavy Rainfall: Expected to intensify, with a 1-43% increase in frequency and a 1-12% rise in intensity by 2050.
- Droughts: Meteorological droughts are projected to double in duration in the western Sahel by 2050 under high-emission scenarios.
- Sea-Level Rise: Expected to increase by 13 cm to 56 cm over the century, exacerbating coastal erosion and flooding risks.
- At 2°C global warming, west Africa is projected to experience a drier, more drought-prone and arid climate, especially in the last decades of the 21st century. The duration of meteorological drought in the western parts of West Africa is projected to increase from approximately 2 months during 1950–2014 to approximately 4 months in the period 2050–2100 under RCP8.5 and SSP5-8.5 (Ukkola et al., 2020). Increased intensity of heavy precipitation events combined with increasing drought occurrences will substantially increase the cumulative hydroclimatic stress on populations in west Africa during the late 21st century.





Time Frame	Climate Projections (RCP 7.0 – Medium emission scenario)	
Mid-term Future (2050)		Increase in temperature by 1.7°C
		Change in precipitation +8%
Far Future (2080)		Increase in temperature by 3°C
		Change in precipitation +9%

Figure 7 Risk profile developed for current and project climate under the VFDM project. [Volta Risk Profile 2022](#)

Projected Impacts of Climate Change

An ensemble of eight bias-adjusted Global Climate Models (GCMs), based on the Inter-Sectoral Impact Model Intercomparison Project (ISIMIP3b) (Huber et al., 2014, Warszawski et al., 2014) under consideration of the two state-of-the-art radiative forcing scenarios ssp126 (based on RCP 2.6) and ssp370 (based on RCP 7.0) are used to assess the impacts of climate change in the Volta River basin. The two scenarios, ssp126 and ssp370, represent different socio-economic developments as well as different pathways of atmospheric greenhouse gas concentrations, leading to different paths of temperature and precipitation development over the 21st century. By about 2040, however, the trends differ little. Substantial differences generally become apparent only from the middle of the 21st century onward.

The projected changes in climate will have significant socio-economic and environmental consequences:

- Agriculture & Food Security: Warming above 2°C is projected to reduce staple crop yields by 20-40% across West Africa. Sorghum and maize yields will decline, leading to food shortages and higher food prices (IPCC, 2022). Crop growing seasons will shorten, and water availability during the dry season will decrease.
- Health Risks: By 2060, heatwave-related mortality risk will be 6-9 times higher than in 1950-2005. By 2100, child malnutrition-related mortality in Burkina Faso could double if warming reaches 1.5°C above pre-industrial levels.
- Urbanization & Migration: Urban populations exposed to severe droughts in West Africa will increase by 65±34 million at 1.5°C warming, further exacerbating food and water shortages. Climate-driven migration is expected to rise, with 56-86 million people migrating internally by 2050 due to climate-induced stressors.
- Infrastructure & Economy: Increased frequency and intensity of flooding will lead to significant economic losses, with potential damages exceeding USD 4.4 billion over the next few decades. Transportation networks and urban centers will face disruptions, affecting trade and commerce.

The impacts are far-reaching, affecting agriculture, health, infrastructure, and socio-economic stability. Projections indicate worsening conditions unless urgent mitigation and adaptation measures are implemented. Strengthening resilience through climate-smart agriculture, improved water management, and sustainable urban planning is critical to mitigating the impending threats posed by climate change.

Institutional context

Flood, drought and water management in the targeted countries is supported by national meteorological and hydrological services (NMHS), river basin organizations, international organizations, and community-led initiatives.

The national meteorological and hydrological services (NMHS) are the authoritative and main providers of weather, water, climate and related environmental services. NMHSs monitor hydro-climatic conditions, issue flood and drought warnings, and collaborate with regional and international partners to enhance services for risk preparedness and warning. Across all countries, National Meteorological Services (NMS) observe, understand and predict the weather and climate and provide services in support of users. National Hydrological Services (NHS) are responsible for monitoring water resources and providing services such as model-based forecasts for river water levels. In both countries, NMHS are two separate entities under different ministries and coordinating with other responsible agencies as shown under Table 5.

Table 5 National Agencies involved in water resources, flood and drought risk management in Ghana and Côte d'Ivoire

Country	National Meteorological Services (NMSs)	National Hydrological Services (NHSs)	Other responsible agencies
Ghana	Ghana Meteorological Agency (GMet)	Ghana Hydrological Authority (GHA)	National Disaster Management Organisation (NADMO), National Communications Authority (NCA), National Development Planning Commission (NDPC), Water Resources Commission (WRC)
Côte d'Ivoire	Société d'Exploitation et de Développement Aéroportuaire, Aéronautique et Météorologique (SODEXAM)	Directorate of Water Resources Management (DGRE)	The Ministry of Interior and Security of Côte d'Ivoire Ministry of Planning and Development

²⁷ IPCC. Climate Change 2022: Impacts, adaptation and Vulnerability [Climate Change 2022: Impacts, Adaptation and Vulnerability](#) | [Climate Change 2022: Impacts, Adaptation and Vulnerability](#)

At the regional level, all the targeted countries are members of the Economic Community of West African States (ECOWAS). ECOWAS, the West African Economic and Monetary Union (UEMOA) and the Permanent Inter-State Committee on Drought Control in the Sahel (CILSS) set policies for the region and foster a stronger regional collaboration on exchanging information and developing joint services. The ECOWAS Flood Risk Management Policy, adopted in 2021, promotes coordinated actions and investments in hydromet services, early warning systems, flood risk assessments, and data exchange.

Regional climate Centers as shown in Figure 8: The Regional Center for Training and Application in Agrometeorology and Operational Hydrology (AGRHYMET), functions as a Regional Climate Center for West Africa and the Sahel following a cooperation agreement signed in 2020²⁸ between ECOWAS and CILSS which also mandated AGRHYMET to provide services to all ECOWAS Member States. The Centre's main mission is to strengthen food security and increase agricultural production in member countries; it also contributes to improved natural resource management in the Sahel region, providing training and information to stakeholders and development partners in the field of agroecology in the broadest sense (agroclimatology, hydrology, crop protection). AGRHYMET is the region's leading authority on science and technology as applied to agriculture, rural development, and natural resource management. AGRHYMET and the African Centre of Meteorological Application for Development (ACMAD) as regional climate centers are responsible for performing, among other, long-range forecasting, regional tailored products and seasonal climate outlooks, climate monitoring, data services as well as training and capacity building.²⁹

INSTITUTION	SPECIFIC SERVICES, PRODUCTS AND APPLICATIONS	DATA-SHARING PROTOCOL WITH MEMBER STATES IN PLACE AND OPERATIONAL	SUPPORT TO MEMBER STATES WITH OBSERVATION NETWORK	USERS AND TARGET AUDIENCE	TRAINING AND RESEARCH PROVIDED TO MEMBER STATES
ACMAD	Annual State of African Climate; 10-day, monthly climate dia. bulletins. Daily: (Severe) Weather forecast, flash flood risk forecast. Weekly: Niger basin rainfall forecast.	No data-sharing protocol	No observation network support to member states.	International partners, NMHS. Contributes to PRESASS and PRESAGG.	Training in specific meteorology applications.
AGRHYMET	10-day, monthly, seasonal bulletins for rainfall, onset, dry spells. Satellite-derived products Monthly: agriculture, hydrological, plant health bulletins.	Data-sharing protocol with CILSS member states.	Backup database for member states but not frequently updated; guidance on network expansion database management CLIDATA and other software.	ECOWAS, international partners, Ministries of Agriculture and Food Security, NMHS. Contribution to PRESASS, PRESAGG.	Tailored research and advisory services; training program for agro-meteorology; training for operation and maintenance.

Figure 8: Activities supported by regional entities in the targeted countries

River basin organizations: By river catchment boundaries, river basin organizations play a critical role in promoting transboundary cooperation resources management among the riparian states. ECOWAS Member states look to river basin organizations to provide technical assistance for the collection, management and communication of hydrological data and to support flood and drought forecasting coordination on issues relevant for the respective basin. The Volta Basin Authority (VBA) is the key transboundary institution for integrated water resources management in the Volta Basin, which includes Benin, Burkina Faso, Côte d'Ivoire, Ghana, Mali, and Togo. The previous VFDM Program was implemented in collaboration with VBA and strengthens flood and drought management through improved data sharing, early warning systems, and local capacity-building. Additionally, within the targeted countries, the Niger Basin Authority (NBA) governs the Niger River Basin covering northeastern parts of Côte d'Ivoire.

Many challenges remain and limit the full potential of a closely integrated landscape of weather, climate, water, and early warning services. This includes (a) policies and data-sharing arrangements; (b) infrastructure, observation, data management and forecasting capacity; and (c) institutional issues, including sustainable financing of the institutions involved.

Table 6 Membership of countries to regional organizations.

Country	Policy		Regional Climate Centers		River Basin Organisations	
	ECOWAS	UEMOA	AGRHYMET	ACMCD	VBA	NBA
Côte d'Ivoire						
Ghana			*			

*As the Regional Climate Center for West Africa and the Sahel, AGRHYMET covers all ECOWAS member states.

Status of national meteorological and hydrological services (NMHSs)

WMO (2015) defines four service levels for the provision of service status of weather, climate and water services as: (a) basic, (b) essential, (c) advanced and (d) full. An evaluation of NMHS in the region in 2020³⁰ categorized the National Meteorological Services (NMS) of Ghana (Ghana Meteorological Agency) with advanced to full-service status. On the other hand, the National Hydrological Services (NHS), Ghana Hydrological Authority (GHA)) were found to be substantially weaker than the NMS in general with low staffing, low operational budgets and overall weak observation networks. In Côte d'Ivoire, SODEXAM provides **essential-level weather and climate services**, as per the World Meteorological Organization (WMO) standards. This includes the issuance of daily weather bulletins, severe weather-related advisories or warnings, 10-day agrometeorological bulletins, which offer summaries and charts crucial for agricultural planning. The hydrological services are currently at a basic level, indicating limited capacity in monitoring and managing water resources.

Status of hydro-meteorological observation networks

In West Africa, over 60 percent of data is collected manually by non-professional and voluntary staff. Consequently, it is of limited standardised quality and cannot be used for real-time monitoring and early warning. The radar network is scattered and often defunct. Many of the NMHS have outdated information and communications technology (ICT) infrastructure, whereas frequent power cuts and weak internet connection limit access to global data sets and operational capacity of NMHS. All ECOWAS member states reported challenges with adequate operation and maintenance of the systems.

²⁸ UNDP 2021, AGRHYMET Capacity Assessment. https://www.undp.org/sites/g/files/zskgke326/files/2023-03/EN_AGRHYMET%20Capacity%20Assessment%202022.pdf

²⁹ ECOWAS Hydromet Initiative, Strengthening Weather, Climate, and Water Services In West Africa Analytical Report, 2021 [ECOWAS-Hydromet-Initiative.pdf](#)

³⁰ [ECOWAS Hydromet Initiative](#): Strengthening Weather, Climate and Water Services in West Africa. An Analytical Report.

Hydrological and meteorological sensors need frequent calibration to ensure accurate data recording, which was reported as a challenge to calibrate instruments on a regular basis, due to the lack of capacity and the absence of a calibration unit for West Africa.

Within the Volta Basin, the hydrological and meteorological observation network as shown under Table 7 has significantly improved over the past decade, largely due to targeted interventions by national agencies, regional initiatives, and international support programs. The Volta Flood and Drought Management (VFDM) Project, implemented by the World Meteorological Organization (WMO) in partnership with the Volta Basin Authority (VBA) and the Global Water Partnership (GWP), has played a crucial role in strengthening hydrometeorological infrastructure, data collection, and early warning capabilities in the region. In the VFDM project, two Meteorological Stations and 5 Hydrological stations were installed in both Côte d'Ivoire and Ghana.

Table 7: Hydrological and Meteorological stations before and after the VFDM project of the implementing countries in the volta basin

Country	N° of Synoptic stations	N° of agro-meteorological stations	N° of rain gauge stations	N° of hydrometric stations	Total
Côte d'Ivoire	14 14	18 19	194 194	153 155	379
Ghana	8 44	6 10	40 103	16 56	70

Source: SODEXAM and GMet

Status of flood forecasting and early warning solutions

The VFDM project provided the first of its kind large scale early warning system (VOLTALARM) across the volta basin covering parts of Benin, Burkina Faso, cote d'Ivoire, Ghana, Mali and Togo (Figure 9). VOLTALARM EWS is operationally used by the volta basin countries and regional authorities to monitor flood and drought, with warning bulletins (Figure 10) issued to stakeholders such as disaster management and other humanitarian organizations. Flood bulletins are issued twice a week, which provide a detailed outlook on precipitation and river water levels and potential impact on populations, crop land and built-up areas. For drought forecasts, bulletins are issued monthly with information on evapotranspiration, vegetation conditions and impact on crops. Additionally, the potential risks for population and on agriculture is also highlighted for each country particularly for the areas within the Volta basin.



Figure 9 VOLTALARM coverage in the Volta Basin - VFDM web-based Early Warning System

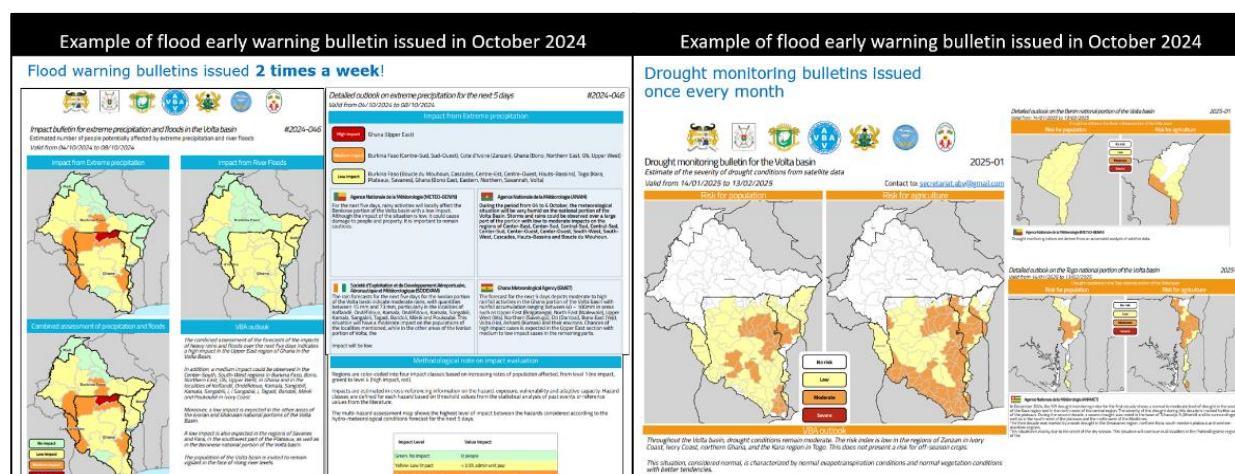


Figure 10 Flood early warning and drought monitoring bulletins issued through the VFDM early warning system

Critical gaps remain in delivery of meteorological and hydrological Services such as advisories for agriculture in terms of sowing of seeds, harvesting of crops to avoid impacts due to sudden precipitations as well as sub-seasonal to season outlook for improving water resources management for the purpose of hydro-power generation, water utility, irrigation etc. In terms of last mile connectivity, coverage through early warning systems and increasing the involvement of women and vulnerable groups as users and beneficiaries are still required in the two countries mainly using the experiences from the VFDM project. Socio-economic analysis shows that benefits of early warnings to economic sectors like agriculture and energy production range between \$515 million and \$1.4 billion over the life of investment (two-thirds of total benefits). Efforts are made by the volta basin countries to develop early warnings systems for risk informed decision making and management.

Ghana - The Flood Early Warning System (FEWS-Volta) has been developed for the White Volta Basin (2011-2012) and for the Oti basin (2016-2018) with the support of the World bank and local Ghanaian and Togolese (for the Oti basin) governmental institutions are still operational and used by the GHA.

Côte d'Ivoire- benefits from NASA's Model of Models (MoM)³¹, a groundbreaking global flood early warning technology. This system combines data from open-source hydrological models with Earth-observing satellite data to generate flood risk updates several times a day. The MoM is integrated into the Pacific Disaster Center's (PDC) DisasterAWARE platform, which sends flood early warning notifications to impacted communities. There is a flood early warning system developed for Abidjan city by global organizations due to the losses suffered by these cities over the years.

Impact based forecasting systems at a national scale are absent in both countries. Limitations in sub-seasonal to seasonal forecasting remain as global models are weak in capturing the African monsoon features, whereas the forecasting abilities become weak beyond three days and seasonal outlooks cannot be downscaled to the local level. The establishment of an integrated hydrological and meteorological forecasting system is essential for generating adequate products for warning systems. There are improvements required in developing early warning systems for flash floods and urban floods for which necessary infrastructures for timely data collection, models and tools for monitoring and forecasting and warning communication channels are needed for anticipatory actions. Capacity building efforts are further required for NMHSs (existing capacities are presented under Table 8) on short-, medium- and long-range forecasts and also for the development of specific end-user products.

Table 8: Status of capacities of National Hydrological Services (NHS), self-reported (as of December 2019).

COUNTRY INSTITUTIONAL SET- UP	STAFF of which hydrologists	Observation network (surface water)	Forecasting system	Services provide
Côte d'Ivoire	13 staff 2 hydrologists	148 limnigraphs without telecommunication	Not available for the entire country except the Volta region	Hydrological data collection Riverine flood monitoring
Ghana	29 staff 7 hydrologists	10 limnigraphs without telecommunication 166 limnimetric scales	Available for Oti and White Volta Impact-based forecasting available for the Volta area	Drought base flow Flood forecasting (Volta) Hydrological data collection Water resources assessment

Policies and data-sharing arrangements: Sharing real-time and historic hydrological and meteorological data across countries and basins can improve forecasts and can strengthen the accuracy of global and regional models and applications such as flood forecasting. Successful data-sharing mechanisms require adequate servers, transfer mechanisms, meta data and protocols. Within the ECOWAS region, a data-sharing agreement exists between AGRHYMET and its CILSS member states as well as within river basin organizations and the respective directorates of water resources. The ECOWAS Flood Risk Management Policy, adopted in 2021, provides a framework for exchanging information on flood risks and flood early warning in the region. Improved coordination among different national and regional institutions will enhance effective exchange of forecasting and early warning information.

Targeted project areas and beneficiaries

The recently completed Volta Flood and Drought Management (VFDM) project developed risk maps and highly vulnerable areas were identified. The VOLTALARM early warning system provided more time for communities to prepare and respond to risk. For instance, in Ghana the lead time increased from 24 hours to 48 hours. Recommendations were made by national agencies to extend the coverage of timely warnings beyond the volta basin to all populations in the Volta countries. This project will therefore be integrated in national institutional frameworks to enhance national capacity and ensure operational sustainability. This project will further follow the recommendation of the previous VFDM to strengthen community adaptation and provide sub-seasonal to seasonal forecasts of water flows over various timescales.

At community level, the project will promote risk awareness and implementation of adaptive strategies, as well as communication of early warning products to facilitate response and preparedness. More critical attention will be drawn to vulnerable or high-risk areas identified from the community-level risk maps to enhance dissemination, community engagement and adaptation for resilience and preparedness.

National entities will be integrated to contribute to the development of tools and improved services; and in turn the project will strengthen technical capacity for flood, drought and water risk management including capacity building on available tools, integrated risk assessment and forecasts.

At regional level, VFDM II will directly feed into the regional and global frameworks and initiatives for disaster risk management. The project will strengthen early warning and water availability assessment which are currently not yet served by the ECOWAS hydromet initiative which is currently strengthening hydrometeorological observation and data monitoring. More so, the initiative calls for incremental increase in capacity of national meteorological and hydrological services, through modernization of services and coordination with partners to promote investments such as in early warning systems and flood risk assessments. Strengthening hydrometeorological services in West Africa requires substantial investments and concerted support from governments, development partners and private sector. The ECOWAS hydromet initiative estimated investment needs of \$324.5 million for which flood early warning systems were observed as very lacking in the region and yet the highest damage and losses were experienced from floods.

Phase 1: Under the proposed project in Côte d'Ivoire and Ghana, flood hazards are mostly reported either as pluvial flood linked to high rainfall precipitation or as riverine flood. The available flood risk maps for current and future predicted climates for the overall surface of Côte d'Ivoire and Ghana reflected increased possible pluvial floods and risk indicators on population, built-up areas, agriculture, water resources, wetlands and protected areas etc. Drought on the other hand can affect any part of the basin. Through risk maps, climate scenarios and HydroSOS EWS, the project will provide important support for a much larger population vulnerable to floods and drought and their impacts. The direct beneficiaries of the new tools within the two countries will include

1. National Meteorological and Hydrological Services (some 100 persons from the two countries), who will be contributing to the development of the tools, providing improved or new services but also gaining in capacities and means of actions.
2. Emergency, Civil protection authorities and Disaster Management Services (estimated 500 to 1000 persons from two countries), who will be integrating new risk maps/warning into their operating procedures and crisis management.

³¹ [NASA Partnership Launches Groundbreaking New Global Flood Early Warning Technology | NASA Applied Sciences](#)

3. Other National authorities of the countries and related departments (estimated total 200 persons) such as Health, Water, Irrigation and Agriculture.
4. Social Institutions such as schools, hospitals, fire stations etc. (estimated to several thousands of people), who will be able to prepare or improve their emergency plans;
5. Non-governmental organizations (NGO's), International Non-governmental organizations (INGO's) (estimated to be several hundreds), who will either directly use the new information to improve their resilience capacity and adaptation or transfer to their partners.
6. Community-based organizations (CBO), farmer and fishermen associations, in particular women groups etc. (estimated to be thousands of persons over the basin) who will be using the new tools and methodologies to decrease their vulnerability to extreme events;
7. Managers of industrial sites (estimated to several thousands of people over the basin), and private companies (dam's operators) who will be able to draw emergency plans and build more resilient infrastructures;
8. Individual Community members of urban and rural areas especially youths who are more familiar with Information Technologies who will get timely warning messages and possibly contribute to disseminating and crowdsourcing of information for early actions.;
9. Universities and research institutions who will contribute to the scientific basis of tools and methodologies and help to convert results into education and research.

Phase 2: A series of pilot testing on the dissemination, use and feedback of the HydroSOS and impact-based flood and drought Early Warning System will be conducted during the monsoon and dry season for selected target areas as shown below in Table 9 (tentatively marked under Figure 11), which involve representatives of the major groups of beneficiaries. Eight pilot-test areas, expected to be studied during year 3 and 4 of the project have already been identified on the basis of following criteria (final selection will be performed during the course of the project):

- agricultural or urban areas on which collaborations are already established with communities and groups of citizens for example in the field of water resources management, land planning, risk reduction, exercises with civil security, any project related to the participation of citizens and communities.
- agricultural or urban areas that have been affected by extreme events (drought or flood).
- areas where Early Warning Systems have been set up (by previous projects) and are being used.
- areas preferably with mobile network coverage or with a good telecommunication system.
- areas where the effect of extreme events is known, or areas to be affected by dam operations.

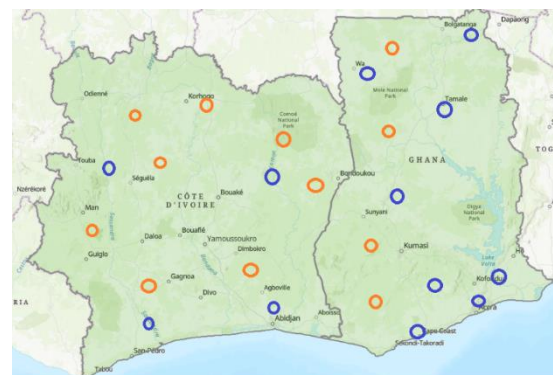


Figure 11 The project targeted areas highlighted in Green and some of the potential locations (Blue for Floods and Orange for Drought) selected for the testing of the EWS during wet and dry seasons

Table 9: Pilot tests location for the flooding and dry season

Location of pilot sites (hazard type)	Estimation of the number of people participating to the pilot testing exercise	Criteria for selection
Abidjan and nearby Area (Floods)	50,000	The economic capital faces increasing vulnerability to coastal flooding, erosion, and landslides, especially during the rainy season. Rapid urbanization suffers from drainage problems and inadequate infrastructure exacerbate these risks.
Greater Accra (Floods)	50,000	Especially Accra city due to poor urban drainage and rapid urbanization.
Upper East and Upper West Regions (Floods and Drought)	30,000	Seasonal floods during the rainy season and dam spillage effects. Also, Semi-arid with frequent dry spells.
Ashanti Region (floods)	20,000	Particularly Kumasi and surrounding areas in Ghana are facing severe flooding events and impacting lives and livelihoods
Northern Regions of Côte d'Ivoire (Drought)	10,000	Deforestation has contributed to decreased rainfall patterns, leading to desertification and degradation of arable land, particularly in the northern parts of the country. Between August and November 2024, the Northern regions experienced severe droughts, adversely affecting staple crops like maize, millet, groundnut, and rice.
Greater Bassam (Coastal flooding)	50,000	This coastal area is at significant risk from sea-level rise, with projections indicating potential rises up to 1.2 meters, leading to increased flooding and associated socioeconomic impacts
Woroba District (Floods and Drought)	50,000	The Woroba District in northwestern Côte d'Ivoire faces significant risks from both droughts and floods, largely due to its geographical location and climatic variability. While specific recent data on drought or flood events in Woroba is limited, the region's climate patterns suggest vulnerability to these hazards.
Vallée du Bandama (central north) (Drought)	100,000	The Vallée du Bandama district in north-central Côte d'Ivoire has been experiencing agricultural drought conditions. According to the Global Drought Observatory (GDO), the region was classified under a "medium" drought impact level, indicating notable stress on agriculture and water resources.

The pilot testing will provide the opportunity to train communities and agencies during real flooding or drought situations which will help to assess the effectiveness and applicability of the HydroSOS and Impact based flood and drought EWS. The results of the exercises will provide lessons learned and will allow us to identify gaps and challenges to improve the system and services. The knowledge gained by the communities and agencies will be helpful to implement similar activities with other stakeholders. The pilot testing communities (100-150 at each site including women and youths) and agencies

(10-20 at each site working in disaster management, civil protection, irrigation department, CBO's, NGO's) are expected to disseminate this knowledge and skills in other areas, inside or outside the basin, where floods and drought management are also of growing concerns.

Phase 3: Capacity development activities will be carried out for agencies at local/national and regional level for different services as shown under Table 10 and communities which are affected by floods and drought events during the different phase of the project on following areas:

<ul style="list-style-type: none"> • Extreme events, risks maps and climate change adaptations • Flood and Drought Risk assessment and information on risk profile through a national/regional database. • Floods and drought risk maps development at national and transboundary level. • Information on future social and environmental risk scenarios and risk management strategies. • Early Warning System for floods and drought and measures to reduce risk • Multi Hazard End-to-End Early Warning System • Mainstreaming Gender in Flood Management. 	<ul style="list-style-type: none"> • Dissemination of early warnings to agencies, IOs, NGOs, communities and citizens. • Natural and nature-based solutions for floods considering ecosystem sustainability. • Identification of gaps and needs for the long-term strategies for floods and drought management and climate change adaptation by local and national stakeholders of Volta Basin countries. • Revision, or development, of plans, policies and guidelines for risk reduction in the view of future climate change by national and regional policymakers.
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Table 10 Key sectoral beneficiaries of the VFDM Phase 2 project and the hydrometeorological products and services required to strengthen preparedness, response, and resilience to floods and droughts.

BENEFICIARIES	WEATHER AND CLIMATE SENSITIVITY	BENEFITS OF HYDROMET PRODUCTS AND SERVICES	TYPE OF PRODUCTS AND SERVICES REQUIRED	GAPS LIKELY TO BE FILLED
Irrigated crop producers	Availability of surface and groundwater water resources for irrigation. Irrigation management depends highly on precipitation, evapotranspiration, and temperature forecasts	Water-efficient irrigation management based on accurate forecast of precipitation, ET and temperature and surface and groundwater availability; assets/terms of trade, management of production and market risks.	Seasonal climate outlooks; hydrological forecasts (for flood prevention to avoid damage to infra-structure and pumps; surface and groundwater availability; hydrologic assessments and modeling to optimize irrigation; advisory services to water user associations	Farmer targeted forecasting; improved agrometeorological and hydrological products (surface and groundwater availability, hydrologic assessments and modeling); hydrological information; feedback mechanism for farmers; application of weband cell phone- based services; seasonal climate outlooks
Fishing (inland)	Dependency on water quality; fish stock impacted by droughts (low water levels, low oxygen) and floods (siltation)	Fishing operations and day-to-day management of stocks; water quality improvement.	Relevant information on water quality and levels; flood and low water level forecasting; siltation information.	Siltation monitoring; combined weather, climate and fishing extension service applications; water quality monitoring, assessment and modeling
Hydropower	Water level and quality (sediments) and precipitation information are critical for a successful operation (water release, spilling, IDT curve).	Day-to-day operations maximizing hydropower output and optimizing water releases from reservoirs.	Water availability and water quality monitoring, modeling, assessments and forecast; precipitation and forecast and seasonal climate outlooks	Dedicated services for hydropower operators; direct linkage to services from NHS to hydropower operator
Extractive Industries	Small mine operations depend on ground water levels.	Improved day-to-day operations and environmental protection.	Mining-related information; ground water monitoring.	Industry-specific services; improved groundwater monitoring; environmental monitoring.
Urban Planning and Local Government	Population at risk of floods, droughts needs protection and relief provisions.	Timely evacuation of population; flood risk zoning and incorporation in spatial planning; long-term planning taking into account future climate risks.	Flood forecasting and early warning systems and community communication; longterm trend on extreme events and future climate projections.	Flood forecasting and early warning systems development; end-to-end communication of early warning information; better climate projections and use in planning.
Civil Protection (and protection of livelihoods)	Extreme weather and climate events impacting communities and leading to increased uncertainties and need for civil protection.	Improved early warning information, with increased lead time.	Early warning information for rivers in rural and urban areas and shortto medium- term forecasts for storm surge.	End-to-end early warning information and improved response capacity
Health	Extreme weather and climate events impacting communities and leading to new diseases.	Improved early warning information, with increased lead time.	Early warning information for rivers in rural and urban areas and shortto medium-term forecasts for storm surge.	End-to-end early warning information and improved response capacity.

Project/Programme Objectives:

The main objective of the second phase of the Volta Flood and Drought Volta Management (VFDM) project- phase 2 is to enhance the climate adaptive capacities and resilience to hydro-climatic risks across the entire countries of the Volta Basin – Ghana and Côte d'Ivoire, reducing vulnerability of over 60 million people³². The project supports this objective through integrated and cross-cutting solutions that span technical, institutional, and governance dimensions. It will scale early warning systems at the national scale, provide updated climate risk information and projections, and promote localized adaptation strategies. These efforts aim to empower institutions and communities, while also strengthening social, economic, and environmental resilience to climate impacts.

During the implementation of the first phase of VFDM, several recommendations were made which will be considered during the implementation of the second phase. Some of the recommendations include implementing the regional strategy for the reduction and integrated management of floods and drought risks with a 5-year implementation action plan, developing and updating risk maps and climate change projection, scaling the VOLTALARM

³² Combined population of Côte d'Ivoire and Ghana as of 2023, <https://data.worldbank.org/indicator>

EWS to cover the national scale, and community-based climate change adaptation and disaster risk management etc. were proposed for the two targeted countries of this project.

Building on the lessons learned from the previous implementation of VFDM, the expanded project will encompass comprehensive national adaptation and disaster risk reduction strategies, implementing an integrated framework across the targeted countries structured in 3 thematic areas to:

i. Strengthen Multi-hazards (particularly floods and droughts) EWS and water resources monitoring (supported by Component 1, 2 and 3 related activities)

Establishing country-wide warning and information system to provide hydrometeorological products and services for flood and drought risk management to ensure access to early warnings to all populations in Ghana and Côte d'Ivoire. Additionally, the EWS will provide flow forecasts for sub-seasonal and seasonal outlooks on the availability of water resources to ensure long-term water monitoring for sustainable environmental, economic and social development.

The VOLTALARM early warning system, developed during the VFDM project is a scalable and robust data and model integration platform based on state-of-the art cloud-based client-server architecture. It allows for the virtual integration of different forecasting solutions such as the existing national modeling systems in Ghana (FEWS Ghana), regional hydrological forecasting system introduced by the [FANFAR project](#), operated by AGRHYMET based in Niger and global hydrological forecasting system such as GloFAS. Furthermore, the operational usefulness of additional global hydrological forecasting products and the blending of global, regional and local forecasting products will be explored. VOLTALARM enables the integration of observed hydrological and meteorological data in the Volta region and beyond. It therefore strongly contributes towards data sharing among riparian states and provides an opportunity for coordination of warning services, a crucial prerequisite for effective integrated water resource management. Effective EWS requires an enabling policy environment, comprehensive disaster risk knowledge, real-time observation, accurate impact-based forecasting, and efficient communication, all coordinated across multiple sectors and with local community involvement.

ii. Integrate community adaptation and nature-based solutions (supported by Component 1 and 2 related activities)

Develop and implement measures to safeguard the livelihoods of smallholder farmers and urban populations, with a strong focus on sustainable agriculture, improved land-use planning, and ecosystem restoration. While the VFDM project developed capacities on nature-based solutions for flood and drought management, there was a need for implementing identified natural and nature-based solutions effectively addressing both flood and drought risks at national and local levels in the Volta Basin countries.

This phase will seek to enhance nature-based solutions and expand coverage beyond the Volta Basin to other critical locations across the two countries. The project will improve community adaptation actions through flood risk awareness and access to information, services and tools for planning and response. The new phase of the project will prioritize early and continuous involvement of communities to ensure that interventions are tailored to local needs and context. This will ensure that local stakeholders and communities are actively involved in planning and response efforts, in alignment with national adaptation plans (NAPs) in Ghana (2023)³³.

iii. Strengthen Institutional capacity and coordination for resilient society (supported by Component 1, 2 and 3 related activities)

The project will strengthen national and transboundary governance frameworks including strengthening collaboration between hydrological, meteorological and disaster risk management entities and hence lead to more resilient and coordinated responses to climate-related hazards. Enhanced coordination among the two countries will facilitate the exchange of technical expertise and best practices for climate resilience, as recommended in the MPDSWM (Master Plan for Development and Sustainable Water Management) by the Volta Basin Authority. This will further include enhancing the technical and institutional capacities of the national services and collaboration with relevant stakeholders for the production and dissemination of relevant products and services. Beyond reinforcing regional institutional capacity, this collaborative platform will also support the ongoing implementation of the Sendai Framework for Disaster Risk Reduction (2015–2030) and help meet Sustainable Development Goals (SDGs) such as SDG 13 (Climate Action) and SDG 6 (Clean Water and Sanitation).

VFDM-Phase 2 project is aligned with the Adaptation Fund strategic objective to “reduce vulnerability and increase adaptive capacity of communities to respond to the impacts of climate change at local, national and regional level” aligning directly with the three main Adaptation Fund strategic outcomes of reduced exposure at national level to climate-related hazards and threats, Strengthened awareness and ownership of adaptation and climate risk reduction processes at local level and Improved policies and regulations that promote and enforce resilience measures. The VFDM-Phase 2 project will support the United Nations Early Warning for All initiative (EW4All) which is led by the WMO and other international partners to ensure everyone on the planet is covered by early warning systems in the next five years. Also, Ghana is supported through Systematic Observation Financing Facility (SOFF) initiative (UN Fund co-created by UNDP, UNEP and WMO) and Adaptation Fund is a member of the SOFF Advisory Board). SOFF's goal is to support countries to improve their meteorological observations in compliance with the internationally agreed WMO Global Basic Observation Network (GBON), and which in turn will support Global Research Centers for Long-Range Forecasts (such as the European Centre for Medium-Range Weather Forecasts) in developing high quality meteorological and hydrological monitoring and forecasting products.

Additionally, the project goals align with WMO's strategic plan for 2023-2027 and the Sendai framework for DRR 2015-2030 and contributes directly to Goal 13, as well as Goal 5, 6, 11 and 15 of the 17 Sustainable Development Goals (SDGs) adopted by the United Nations Assembly in 2015. Project activities will build on existing data from the VOLTALARM platform, mapping data of the vulnerability of communities to floods and droughts risks on sixty (60) pilot sites, and make use of the outcomes of other completed and on-going projects in the region as well as make use of technical capabilities of existing WMO programmes and initiatives such as the WMO Flood Forecasting Initiative (FFI), the WMO Integrated Processing and Prediction System (WIPPS), Global Hydrometry Support Facility (WMO HydroHub), the Global Hydrological Status and Outlook System (HydroSOS), WMO Hydrological Observing System (WHOS), WMO Integrated Global Observing System (WIGOS), WMO Information System (WIS), Climate Risk and Early Warning Systems (CREWS), as well as the project Assessment of Natural Disasters Impacts in Agriculture (ANADIA), to offer a more tailored, robust, innovative and sustainable solutions for water monitoring, disaster risk reduction and climate change adaptation in the two targeted countries.

This project plans to support integrated climate adaptation and management approaches to deal with increasing exposure to water-related risks. A change of systems and mindset will be carried out by bringing together different disciplines in the water, climate, and disaster management sectors and fostering collaboration amongst global, national, and local partners which traditionally have been working separately. This will be done by breaking institutional barriers among sectors and organizations and establishing a model of cooperation that will enable different actors to achieve common goals. The broader aim is to forge new relationships that will deliver strategic results in the future, and beyond this project. A more detailed theory of change (ToC) framework is provided below in Figure 12.

³³ Ministry of Environment, Ghana. (2023). *National Adaptation Plan Update 2023*. Accra: Government of Ghana.

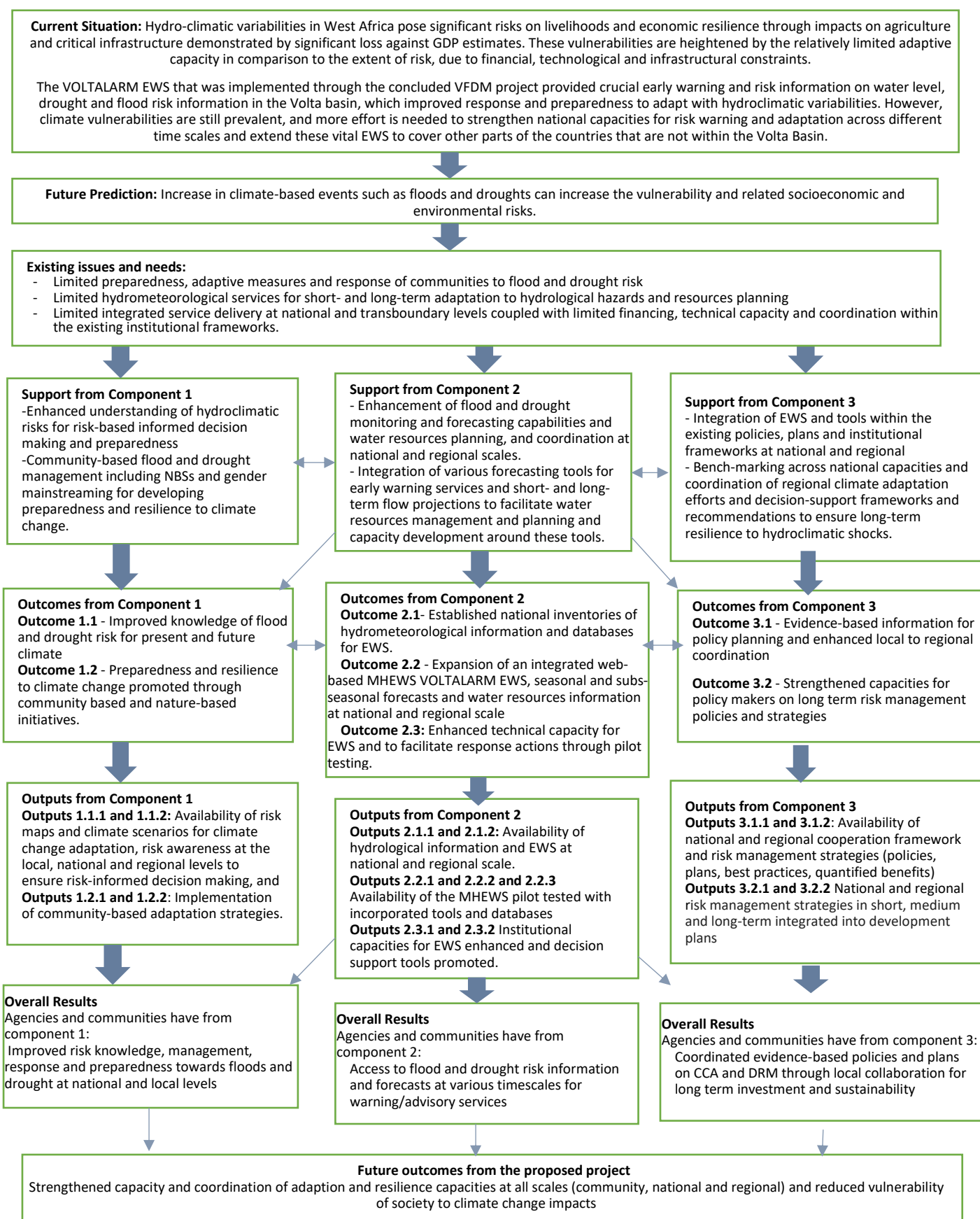


Figure 12 Theory of Change of the VFDM-Phase 2 Project

Project/Programme Components and Financing:

Currently, the institutional arrangements for managing the water resources of the transboundary and national rivers of the Volta basin are lacking or not enforced. This will change with effective synergy and coordination between the Volta Basin Authority and the regional, national and other basin institutions. The separate approach of the respective countries leads to non-integrated management of water resources increasing the risk of water scarcity, land and natural ecosystem degradation.

For the two targeted countries, flood forecasting and early warning systems have until now been developed only for the Volta Basin region (national portion coming under the Volta Basin), White Volta (Ghana) and Oti (Togo and Ghana) sub-basins through the World Bank supported projects. A large part of the whole country therefore still needs some type of impact-based forecasting and warning procedure to organize actions between the technical institutions in charge of assessing extreme hazards, the National Meteorological and Hydrological Services (NMHS), the institutions in charge of disaster civil security and the communities and citizens at risk. This means therefore that the technical capacities to develop and run the models must also be developed, on the basis of the existing VOLTALARM experience. Depending on the responsibilities and capacities of the Meteorological Service/Agency and the Hydrological Service in the six countries, the development and maintenance of the forecasting tools could be assigned at the national level and coordinated at the regional level by the Volta Basin Authority.

Coordination and communication within the agencies and communities on issues of floods and drought must be improved by developing the appropriate information services, radio programmes, websites and mobile platforms. Furthermore, communities should trust and follow the official messages from their national or regional centres. As the most effective way of communication is through mobile platforms, national institutions should explore the use of multiple channels of communication.

Several aspects must be defined and implemented in order to foster appreciable level of participation from communities and citizens into flood, drought and environmental management. Besides Legal Instruments and operational procedures to support integrated water resources management in the Volta Basin countries, additional non-structural measures, such as development of risk maps, education and awareness through capacity building, next to natural and nature-based solutions for flood and drought management should be implemented with the involvement of the stakeholders to increase climate resilience of the population. The VFDM Phase-2 components, outcomes and outputs and associated budget is provided under Table 11.

Table 11: VFDM Phase-2 components, outcomes and outputs and associated budget.

Project/Programme Components	Expected outcomes	Expected outputs	Countries	Amount (US\$)
Component 1: Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.	Outcome 1.1: Improved knowledge of risks, climate change impacts and risk-informed decision making at the local, national and regional levels	Output 1.1.1 Vulnerability and exposure assessment (including gender and sector-wise analyses) are conducted, and national risk maps are developed for the entire targeted countries.	Côte d'Ivoire and Ghana	2,000,000
		Output 1.1.2 Enhanced capacity and awareness developed at local, national and regional levels (more than 1000 participants directly) to ensure risk informed decision-making.		
	Outcome 1.2 Preparedness and resilience to climate change promoted through innovative and community-based and nature-based initiatives	Output 1.2.1 Community-based flood and drought management strategies and nature-based solutions for ecosystems restoration, water and land management implemented in more than 20 vulnerable sites.	Côte d'Ivoire and Ghana	2,000,000
		Output 1.2.2 Improved capacities on gender mainstreaming through outreach programs and relevant stakeholders (directly for more than 1000 participants) involved in disaster risk management.		
Component 2. Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards	Outcome 2.1 Established national inventories of hydro-meteorological data and information for developing tools and products to provide hydrological and meteorological services including water resources management.	Output 2.1.1: National Capacities, needs and existing resources for web-based EWS are defined and information needs for user-centred decision making identified.	Côte d'Ivoire and Ghana	2,500,000
		Output 2.1.2. Enhanced national hydrological monitoring and data exchange (from more than 300 stations) and management system is established.		
	Outcome 2.2 Integrated Multi Hazard Early Warning Systems (EWS) and web-based Hydrological Status and Outlook	Output 2.2.1: The integrated MHEWS VOLTALARM Early Warning System is scaled and strengthened at national and regional levels to incorporate existing models, tools and data in one platform and warning services are provided for 60 million population.	Côte d'Ivoire and Ghana	5,000,000

	System is designed and integrated together with the national hydrometeorological agencies and regional centers.	Output 2.2.2 National and regional hydrological status, forecasting and outlook capacities for EWS are designed and developed through data standardization and availability from 300 hydro-meteorological stations		
		Output 2.2.3 Existing products and tools (at least 10) are integrated and visualized in the regional HydroSOS for EWS and integrated within existing national and regional frameworks and initiatives to facilitate planning and risk-preparedness.		
	Outcome 2.3: Strengthened technical capacity and coordination at national and regional level to improve early warning and facilitate response actions to safeguard populations and economic activities	Output 2.3.1 Developed institutional capacity and awareness at local, national and regional levels (directly to more than 10000 participants) for enhanced impact based early warning services and decision-making.	Côte d'Ivoire and Ghana	3,000,000
		Output 2.3.2 Promote coordinated and accessible national and regional decision tools for integrated climate and water risk adaptation and the developed tools disseminated to practitioners and decision makers.		
Component 3: Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)	Outcome 3.1 Improved information base and practices to facilitate implementation of evidence-based strategies for improving policies, plans and actions plans (INDC, NAP and NAPA) with local collaboration	Output 3.1.1 Best practices and experience from targeted regions and river basins are incorporated to ensure that existing national policies and practices (more than 10) are interoperable in regional cooperation framework	Côte d'Ivoire and Ghana	1,500,000
		Output 3.1.2 Analysis and quantification of socio-economic benefits through national risk reduction strategy on floods and drought based on local collaboration.		
	Outcome 3.2 Strengthened capacities of policy makers and decision makers at national and transboundary level on long term risk management policies, plans and strategies.	Output 3.2.1 Specific actions prioritized by the relevant institutions towards risk-preparedness and resilience with national and international investments from government and private entities.		
		Output 3.2.2: National and regional risk management strategies in short, medium and long-term integrated into development plans (economic, social, environmental aspects)		
Project/Programme Execution cost				1,600,000
Total Project/Programme Cost				17,600,000
. Project/Programme Cycle Management Fee charged by the Implementing Entity				1,760,000
Amount of Financing Requested				19,360,000

Projected Calendar:

Project duration: 5 years (60 months) as shown below under Table 12.

Table 12: VFDM Phase-2 project calendar

Milestones	Expected Dates
Start of Project/Programme Implementation	June 2026
Mid-term Review (if planned)	December 2028
Project/Programme Closing	June 2031
Terminal Evaluation	December 2031

PART II: PROJECT / PROGRAMME JUSTIFICATION

A. Describe the project/programme components, particularly focusing on the concrete adaptation activities, how these activities would contribute to climate resilience, and added value through the regional approach, compared to implementing similar activities in each country individually.

The territorial areas of the VFDM phase-I (already implemented) and those in the project proposed here are different as shown under Figure 15 and Table 20 under Part II. K. The first phase of the VFDM project supported only the areas of Ghana and Côte d'Ivoire that are within the Volta Basin region (approximately 42% of Ghana and 3% of Côte d'Ivoire respectively lies under Volta Basin region); the present project will cover entire territorial areas of these two countries through updating of existing as well as new developed products and tools for climate change adaptation and building resilience).

In the first VFDM phase, the focus was mainly on the monitoring, forecasting and management of the Transboundary flood and drought events in the Volta Basin region as these were the gaps and needs identified in the initial assessment studies carried out between 2014 and 2016. However, over all the last one decade, there has been several flash, urban (major urban cities such as Accra in Ghana and Abidjan in Cote d'Ivoire are outside of the Volta region) and riverine (tributaries to Volta lakes etc.) floods and meteorological (lack of rainfall) and hydrological (hydrological (lack of rainfall leading to low river flows) droughts at the national levels (national portion of the countries outside of the Volta Basin region) which requires support in strengthening their existing EWS and improving the climate change adaptation at the community level improving their resilience for better socio-economic developments.

The 3 components of the proposed project targets 3 thematic areas identified by the partner countries in their recent needs assessment: 1) risk informed decision making for climate adaptation and resilience from local to national levels due to hydroclimatic variabilities, 2) development of integrated risk reduction and adaptation measures through EWS, 3) policy coordination and community capacity building at national and local levels. Implementing these at the national and regional scale will facilitate resources optimisation by utilising existing frameworks and capacities for climate resilience, while leveraging shared knowledge and contextual strategies through benchmarking practices across the project countries.

Component 1: - Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.

Integrated management of hydroclimatic risks will enhance socio-economic productivity, reduce losses, damage and vulnerability through improved early response and preparedness to extreme hazards and variabilities in water resources. With population growth, limited resources, climate threats and the difficulties related to extreme events of floods and drought are foreseen to intensify and strengthening communities to be aware of these risks and build social cohesion that is necessary to be more responsive and adaptive. Activities of the Component 1 are meant to identify and assess the current and future vulnerabilities, capacities, exposures and risks (VCERs) at community level. Floods and drought risk maps will be developed at local, national and regional levels. Climate scenarios will be gathered and disseminated to the stakeholders, together with risk's maps, to study the possible impact of climate change on the current VCERs to not only prepare for present but also for future. Bottom-up approaches of community participatory action such as for land management and ecosystems integrity will be implemented and further adaptive community approaches will be identified and strengthened. This will provide opportunities to identify adaptation gaps and draw recommendations for integrating climate change adaptation approaches into the current disaster risk management strategies. Adaptation measures and strategies will be discussed at local level in agreement with local organizations and communities to increase the resilience to floods and drought. The participation and engagement of local stakeholders will facilitate the adoption of the strategies and subsequently result in long-term sustainability

Component 2: Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards

Floods and drought have been identified by the Volta Basin countries as priority areas for transboundary management, together with other factors related to the degradation of ecosystems, such as soil degradation and deforestation³⁴. Limited capacities and infrastructures results in water resources availability for food and energy security, and other key economic activities. The proposed VFDM phase 2 regional project will provide the basis for an integrated water information tool including flood and drought management³⁵ in the region, thanks to the data systems, collaboration between stakeholders with mandates and responsibility at all levels.

Component 3: Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)

Through this component, the project will seek to strengthen existing transboundary and national levels decision framework and strategies to overcome the challenges of the basin-wide water resources management. To increase adaptive capacity and empower people to cope with their changing environment, the development of decision-support framework can help national and local agencies to mutually understand and respond to challenges and opportunities and share knowledge in the Volta Basin countries.

The proposed project builds on a number of risk reduction master plans, such as the Volta Basin Strategic Action Programme, development strategies and adaptation measures listed in the Second edition of the Disaster risk management Program published by the Global Facility for Disaster Reduction and Recovery (GFDRR) of the World Bank in 2009. Volta Basin countries are identified as major priorities due to their high vulnerability to natural hazards and low resilience to climate change. Even though considerable funding has already been (or is being) attributed to the countries, a large coordination effort, joint methodologies and shared tools are still needed to ensure that the results and outputs of the national projects are integrated at transboundary level. A review of the existing policies, plans and guidelines (INDC, NAP and NAPA) will be carried out and necessary update based on the experiences gained from the implementation of proposed projects and other on-going or completed project will lead to enhanced resilient and sustainable climate risk adaptation through long term investments from governments or international financing mechanism. The VFDM phase-2 components, outcomes, outputs and budget is provided under Table 13 and linkages between them is demonstrated under Figure 13.

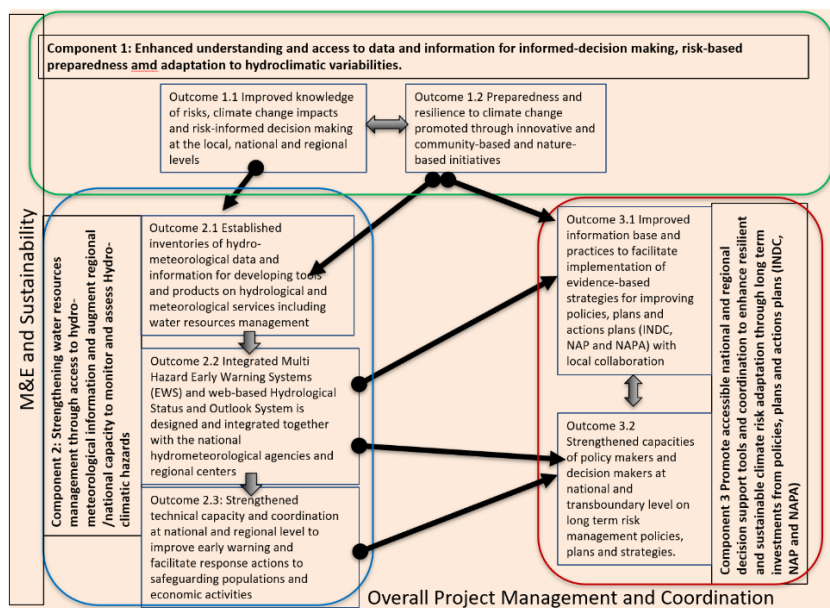


Figure 13 Linkages between the components and outcomes of the proposed VFDM phase-2 project

³⁴ (2016): Evaluation des besoins de renforcement des capacités. Préparation des projets de gestion intégrée des inondations pour le Bénin, Burkina Faso, Côte d'Ivoire, Ghana, Mali et Togo et le bassin de la Volta en Afrique de l'Ouest. Series of seven reports GWP West Africa. Unpublished

³⁵ the term "integrated management" refers to the consideration of all aspects of both hazard management from the technical studies, i.e. engineering, hydrometeorological and agronomic solutions, to the socio-economic, environmental and institutional implications that floods and drought entail, as explained in literature produced within the GWP-WMO associated programmes on Flood and Drought Management http://www.floodmanagement.info/publications/concept_paper_e.pdf and http://www.idmp.info/documents/IDMP_Concept_Note.pdf

Table 13: VFDM Phase-2 components, outcomes and outputs and associated activities

Project Components	Expected outcomes	Expected concrete outputs	Activities Planned and agreed jointly with the NMHSs and other partners
Component 1: Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.	Outcome 1.1: Improved knowledge of risks, climate change impacts and risk-informed decision making at the local, national and regional levels	Output 1.1.1 Vulnerability and exposure assessment (including gender and sector-wise analyses) are conducted, and national risk maps are developed for the entire targeted countries.	Activity 1.1.1.1 Conduct a desk study (compilation of existing evidence-based past data (topographic maps, satellite images, studies of extreme events, reports of disasters, etc.) and field visits (approximately 60 communities) to gather available information on vulnerability and exposure for current and future climate and identify gaps or additional needs. Activity 1.1.1.2 Organize stakeholder's meetings and workshops with stakeholder groups working on risk management to select priority areas for community consultations, and stakeholder perspectives and needs for improved decision making. Activity 1.1.1.3 Conduct pilot field studies (focus group discussion and semi-structured interviews) with communities to identify the multi-dimensional drivers of vulnerability and risk (social, economic, ecological, cultural, political, and infrastructural determinants of vulnerability) in areas that are highly exposed to different hydrometeorological hazards Activity 1.1.1.4 Develop web-based flood and drought risk maps using the dynamic hydrometeorological, environmental and static social and structural database and existing maps developed in the basin targeted countries through the previous Volta basin Flood and drought management project and other national projects (see part G for more information) Activity 1.1.1.5 Scenarios for socio-economic and environment development along with the climate change projections are collected and projected impacts on population, water resources, urban development, environment and agricultural areas are analyzed. Activity 1.1.1.6 Draft the field studies reports, country profiles and regional atlas with the existing static information available
		Output 1.1.2 Enhanced capacity and awareness developed at local, national and regional levels (more than 1000 participants directly) to ensure risk informed decision-making.	Activity 1.1.2.1 Collect experiences at local level on risk knowledge and coping strategies for floods and drought management and gather community needs for better decision-making Activity 1.1.2.2 Develop capacities of professionals, policy makers, decision makers on flood and drought management strategies for enhanced risk informed decision making Activity 1.1.2.3 Gather inputs and recommendations from various stakeholders and develop an action plan for disseminating it to the wider audiences
	Outcome 1.2: Preparedness and resilience to climate change promoted through innovative and community-based and nature-based initiatives	Output 1.2.1 Community-based flood and drought management strategies and nature-based solutions for ecosystems restoration, water and land management implemented in more than 20 vulnerable sites.	Activity 1.2.1.1 Organize dedicated short courses on the IUCN standards for nature-based solutions approaches and concepts for targeted beneficiaries to disseminate knowledge on natural and nature-based solutions (NbS) for flood and drought management Activity 1.2.1.2 Recommend actions to increase the use of natural and nature-based solutions and environmentally friendly methodologies with the involvement of local population and aligning with the Adaptation Fund ESP principles Activity 1.2.1.3 Implement community-based flood and drought management (CBFDM) (based on the CBFDM manual developed under VFDM project) to enhance self help capabilities of vulnerable and marginalized communities from the pilot test locations Activity 1.2.1.4 Update community-based flood and drought management manual including safety and safeguard measures for preservation of natural habitats, land and soil conservation, biological diversity. Activity 1.2.1.5 Strengthen and scale up the local adaptive measures as identified with the communities under activity 1.2.1.3 Activity 1.2.1.6 Benchmark and share knowledge and experience of added value of local adaptive measures under 1.2.1.5 Activity 1.2.1.6 Collect feedback, suggestions and recommendations action plans at local and national levels for policy integration to strengthen community adaptation and resilience Activity 1.2.2.7 Conduct workshops to provide support for developing project proposals (submission to the internal and external agencies in future) on implementing natural and nature-based solutions for the flood and drought events.

Project Components	Expected outcomes	Expected concrete outputs	Activities Planned and agreed jointly with the NMHSs and other partners
		Output 1.2. Improved capacities on gender mainstreaming through outreach programs and relevant stakeholders (directly for more than 1000 participants) involved in disaster risk management.	<p>Activity 1.2.2.1 Organize and conduct workshops on the Training Manual for mainstreaming gender in the End-End Early Warning System for Flood Forecasting (E2E-EWS-FF) and flood management with potential participants from NMHSs, local policymakers, civil authorities, women and community-based organizations etc.</p> <p>Activity 1.2.2.2 Collect recommendations and develop recommend actions that would improve the participation of women and other vulnerable groups into flood management and early warnings</p> <p>Activity 1.2.2.3 Develop documentation for raising public awareness (infographics, videos, mobile phone applications, educational tools for children and students, etc.) on CBFDM and gender mainstreaming activities.</p>
Component 2: Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards	Outcome 2.1: Established national inventories of hydro-meteorological data and information for developing tools and products on hydrological and meteorological services including water resources management	Output 2.1.1: National Capacities, needs and existing resources for web-based EWS are defined and information needs for user-centred decision making identified.	<p>Activity 2.1.1.1 Assess national technical capacities and capabilities including tools, value chains and relevant institutional set ups for delivering early warnings and water risk information in the target countries and regionally</p> <p>Activity 2.1.1.2 Decision-makers information needs are assessed and integrated for user-centred information on key water resources management parameters for current status and sub-seasonal and seasonal outlooks</p> <p>Activity 2.1.1.3 Assess the available IT equipment (computers, servers, databases, etc.) and IT/GIS expertise at the VBA observatory, the NMHSs services and other relevant services (e.g. Geographical Institute, Civil security, etc.). Purchase additional equipment if necessary</p> <p>Activity 2.1.1.4 Create the information exchange IT network by connecting the different platforms and tools including from the VBA observatory and the national services</p> <p>Activity 2.1.1.5 Define the needs related to facilities (rooms for developers, operational shifts, crisis communication, air conditioning, etc.), equipment (hard and software, including real-time connections), technical capacities, human resources (for daily activities and with additional resources during crisis)</p> <p>Activity 2.1.1.6 Perform a field/desk study to check the availability and quality of the data, and information related to runoff, rainfall and other relevant hydrometeorological and agrometeorological data and also through the flood forecasting and drought monitoring products available at each NMHSs and other relevant institutions.</p> <p>Activity 2.1.1.7 Analyse hydrological networks and make an inventory of the gauging stations with real-time data transfer (or pseudo real-time) in the targeted countries and prepare descriptive sheets for each station (location, equipment, data series, etc.)</p> <p>Activity 2.1.1.8 Organize training for the NMHSs staff related to data collection, calibration and maintenance of equipment following WMO standards.</p> <p>Activity 2.1.1.9 The historical and real-time hydrological data from the gauging stations are collected and the procedure to link with the meteorological data is defined</p>
		Output 2.1.2. Enhanced national hydrological monitoring and data exchange (from more than 300 stations) and management system is established.	<p>Activity 2.1.2.1 Enhance the Meteorological, Climatological and Hydrological (MCH) database including the main driving hydro-meteorological parameters for floods and drought events (e.g. precipitation, water levels, temperature, soil moisture, soil type, etc.) and create the links with the existing databases for the collected information on VCER along with the implementation of WMO information system (WIS) for data and information exchange.</p> <p>Activity 2.1.2.2 Rehabilitate or newly install hydro-meteorological stations to collect real time hydro-meteorological parameters, and interconnect with existing databases and platforms at national, regional and global scale</p> <p>Activity 2.1.2.3 For areas covered with hydrological and hydraulic models (Volta part for example), update or improve the floods (riverine, urban, flash floods, coastal, etc.) and drought (hydrological, meteorological and agri-meteorological) monitoring, and impact-based forecasting with available VCERs and risk maps</p> <p>Activity 2.1.2.4 For areas not covered with numerical models, identify needs and develop an operational flood (riverine, urban, flash floods etc.) and drought (hydrological, meteorological and agri-meteorological) products for use by the NMHSs</p>
	Outcome 2.2 Integrated Multi Hazard Early Warning Systems (MHEWS) and web-based Hydrological	Output 2.2.1: The integrated MHEWS VOLTALARM Early Warning System is scaled and strengthened at national and regional levels to incorporate existing models, tools and data	<p>Activity 2.2.1.1: The web-based Multi Hazard Early Warning dissemination interface for VOLTALARM is updated with new information from the national databases and other projects or initiatives</p> <p>Activity 2.2.1.2 Buy, install and test the equipment needed to improve or update VOLTALARM EWS</p> <p>Activity 2.2.1.3 Develop capacity of the operational team in charge of VOLTALARM at the national services and at VBA (hydro-meteorological forecasters, IT specialists, communication officers, on-call teams, etc.) in continuous monitoring of the Web-based EWS</p>

Project Components	Expected outcomes	Expected concrete outputs	Activities Planned and agreed jointly with the NMHSs and other partners
	Status and Outlook System is designed and integrated together with the national hydrometeorological agencies and regional centers	in one platform and warning services are provided for 60 million population.	<p>Activity 2.2.1.4 Update the operational manual including procedures and responsibilities</p> <p>Activity 2.2.1.5 Run and maintain the VOLTALARM system</p> <p>Activity 2.2.1.6 Organize consultations with the end-users from national and regional agencies and from communities to gather their expectations related to their future use of the prototype proposed on Figure 10 (background maps, zooms, types of graphs, location of evacuation centre, hospital, emergency centre, first-aid, etc.)</p> <p>Activity 2.2.1.7 Develop and test the web-based dissemination interface</p> <p>Activity 2.2.1.8 Write the user guide to convey all available knowledge on the interface to the various groups of users (forecasters, IT staff, decision-makers, etc.)</p>
		Output 2.2.2 National and regional hydrological status, forecasting and outlook capacities for EWS are designed and developed through data standardization and availability from 300 hydro-meteorological stations.	<p>Activity 2.2.2.1 Update the database of hydro-meteorological parameters with new information, or interconnect with existing platforms mainly through WMO Hydrohub (enhancing hydrological monitoring and data exchange) and WMO Hydrological Observing System (WHOS) mandate of standardization of data and information management systems.</p> <p>Activity 2.2.2.2 Define the thresholds for floods and drought levels at and around each gauging station and for various risk areas in relationship with past events</p> <p>Activity 2.2.2.3 Thresholds for Floods and Drought risk levels are linked with socio-economic and environmental impact</p> <p>Activity 2.2.2.4 Conduct the water resources assessment in the region to understand the changing value of water level, water quality, in relationship with present status and past events</p> <p>Activity 2.2.2.5 Develop the HydroSOS products (to calculate the daily warning status or outlooks levels for each of the sub-basin and vulnerable areas) for the targeted countries based on above defined thresholds and real time and historical information available at the National level and from Satellite based products.</p>
		Output 2.2.3 Existing products and tools (at least 10) are integrated and visualized in the regional HydroSOS for EWS and integrated within existing national and regional frameworks and initiatives to facilitate planning and risk-preparedness.	<p>Activity 2.2.3.1 Connect existing products and tools into the MHEWS VOLTALARM EWS</p> <p>Activity 2.2.3.2 Design and develop the interface to gather all individual warning levels on the main MHEWS transboundary system</p> <p>Activity 2.2.3.3 Prepare user guide to convey all available knowledge on the interface to the various groups of users (forecasters, IT staff, decision-makers, etc.)</p>
	Outcome 2.3 Strengthened technical capacity and coordination at national and regional level to improve early warning and facilitate response actions to safeguard populations and economic activities	Output 2.3.1 Developed institutional capacity and awareness at local, national and regional levels (directly to more than 10000 participants) for enhanced impact based early warning services and decision-making.	<p>Activity 2.3.1.1 Design capacity building courses for NMHSs improving their competencies to periodically perform risk scenarios and assessments</p> <p>Activity 2.3.1.2 Carry out trainings and capacity development workshops with the NMHS professionals, local/national agencies and users of the web-based EWS.</p> <p>Activity 2.3.1.3 Organize training workshop for professionals related to hydrology and meteorology, disaster management, and GIS etc. to convey knowledge and improve skills needed for using MHEWS and disseminating early warning services</p> <p>Activity 2.3.1.4 Pilot testing of the MHEWS VOLTALARM EWS during monsoon and dry seasons in the selected pilot locations (as defined under Table 9) to understand the applicability and effectiveness of the early warning services and response actions</p> <p>Activity 2.3.1.5 Identify roles and responsibilities of the individual organizations and define the coordination mechanism to improve the implementation of the water resources management and climate change adaptation measures</p> <p>Activity 2.3.1.6 Organize national consultative workshops (participants from local/national agencies involved in Floods and Drought management) to share the knowledge (new methodologies, concepts and tools for effective forecasting and dissemination of early warnings) from the pilot test locations</p>

Project Components	Expected outcomes	Expected concrete outputs	Activities Planned and agreed jointly with the NMHSs and other partners
		Output 2.3.2 Promote coordinated and accessible national and regional decision tools for integrated climate and water risk adaptation and the developed tools disseminated to practitioners and decision makers.	<p>Activity 2.3.2.1 Identify the linkages with the existing regional Climate Outlook forum disseminating the information available within the region</p> <p>Activity 2.3.2.2 Nominate members for Hydrological outlook group which could be merged with the climate outlook forum at the regional level</p> <p>Activity 2.3.2.3 Organize annual regional Hydro-climate outlook meetings with the existing and nominated members</p> <p>Activity 2.3.2.4 Develop guidance tools or documents for regular coordination and meetings with the Hydro-climate outlook members</p>
Component 3: Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)	Outcome 3.1: Improved information base and practices to facilitate implementation of evidence-based strategies for improving policies, plans and actions plans (INDC, NAP and NAPA) with local collaboration	Output 3.1.1 Best practices and experience from targeted regions and river basins are incorporated to ensure that existing national policies and practices (more than 10) are interoperable in regional cooperation framework.	<p>Activity 3.1.1.1 Conduct consultation with national stakeholders to gather examples of best practices and approaches for water resources management, flood and drought risks reduction and climate adaptation related measures</p> <p>Activity 3.1.1.2 Best practices and evidence-based experiences are documented and used for strengthening resilience and capacities at transboundary, national and local levels to be implemented by NMHSs and the other regional agencies</p> <p>Activity 3.1.1.3 Propose update and implementation arrangements on existing plans, policies and guidelines on water resources management and climate change adaptation through stakeholder consultations.</p> <p>Activity 3.1.1.4 Propose long-term action and recommendations for strengthening resilience and capacities at transboundary, national and local levels to be implemented by NMHSs and the other regional agencies</p>
		Output 3.1.2 Analysis and quantification of socio-economic benefits through national risk reduction strategy on floods and drought based on local collaboration.	<p>Activity 3.1.2.1 Conduct a desk study and focus group community consultations to gather examples of best practices for flood and drought risk reduction and climate adaptation related measures</p> <p>Activity 3.1.2.2 Hold stakeholder consultations and focus interviews to identify the benefits gained from the national and local levels activities on climate change adaptation and disaster risk reductions</p> <p>Activity 3.1.2.3 Develop a short report underlining the potential benefits together with the identified gaps and additional investment needs for optimised benefits and targeted adaptation strategies</p> <p>Activity 3.1.2.4 Develop capacity building documentation for local communities in close collaboration with local stakeholders, flood and drought management committees or groups.</p>
	Outcome 3.2 Strengthened capacities of policy makers and decision makers at national and transboundary level on long term risk management policies, plans and strategies.	Output 3.2.1 Specific actions prioritized by the relevant institutions towards risk-preparedness and resilience with national and international investments from government and private entities.	<p>Activity 3.2.1.1 Describe the network of the relevant policy-makers responsible for floods and drought management as well as other related fields (water resources, health, agriculture, ecosystem, forestry, soil and land management.)</p> <p>Activity 3.2.1.2 Organize and conduct national workshops to identify the gaps and needs in existing policies and plans with special attention on safeguard actions for minimizing direct and indirect risks arising from the project activities, and to highlight the key long-term strategies for water resources management especially for flood current status and sub-seasonal to seasonal drought outlook</p> <p>Activity 3.2.1.3 Organize trainings and workshops with stakeholders (representatives of communities, local policymakers and decision makers) to disseminate information on future climate and risk changes and obtain qualitative input on strategies, plans and policies.</p> <p>Activity 3.2.1.4 Identify roles and responsibilities of the individual agencies or organizations and define the coordination mechanism to review and update the implementation of the climate change adaptation measures based on good practices identified in the Volta basin targeted countries.</p>

Project Components	Expected outcomes	Expected concrete outputs	Activities Planned and agreed jointly with the NMHSs and other partners
		<p>Output 3.2.2: National and regional risk management strategies in short, medium and long-term integrated into development plans (economic, social, environmental aspects).</p>	<p>Activity 3.2.2.1 Develop action plan for risk management at medium and long term with the output from workshops and consultations with the stakeholders, and present the recommendations to the policy-makers and ministries/</p> <p>Propose long-term actions for strengthening resilience and capacities at transboundary level to be implemented by national and regional stakeholders</p> <p>Activity 3.2.2.2 Develop recommendations for standard operating procedures (SOP) for jointly preparing and responding to future flood and drought events</p> <p>Activity 3.2.2.3 Launch national consultations in the targeted countries to gather feedback and recommendations on proposed action plans and on the effective coordination between national and transboundary policies in the framework of floods and drought management and climate adaptation</p> <p>Activity 3.2.2.4 Develop a short report underlining the strengths together with the identified gaps and additional needs related to climate and development impacts and disseminate with policy-makers.</p>

B. Describe how the project /programme would promote new and innovative solutions to climate change adaptation, such as new approaches, technologies and mechanisms.

The proposed components of the Volta phase-II deal with innovative solutions, mechanisms and technologies in the following ways:

Under component 1: Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.

Component 1 will ensure that the existing vulnerabilities, capacities, exposure and related risks to Floods and Drought events are assessed and mapped so that the risk zones in the targeted Volta Basin countries are characterized, and priorities are attributed to the most vulnerable areas. Moreover, climate change predictions will help the stakeholders at the local/national/transboundary level to identify the future impacts of climate change variabilities and to provide support in risk informed decision-making. These results could be further updated for other types of natural hazards and climate change adaptation initiatives/measures to study the impacts on various sectors of the environment and water resources. The floods and drought risk maps will be open-source and enable the mainstreaming of results into other initiatives focused on Floods and Drought management in the Volta Basin. Coordinating with the VBA and other agencies (ECOWAS, AGRHYMET) at the regional level will help to promote the methodologies of risks assessment and mapping to other countries in West Africa which are also prone to Floods and Drought events. The preservation of the environmental resources and ecosystem services will be studied by integrating environmental indicators to the more usual human and properties approaches when describing the vulnerability and risks (which are part of component 1 activities). This will be furthermore useful to increase the awareness related to the negative impacts, as well as the benefits, of the environmental resources.

The natural and nature-based solutions for floods and gender mainstreaming in E2E-EWS will help representatives of agencies, organization and communities to develop knowledge and skills enhancing the flood management approach with environmental and social benefits. This approach is rarely included when warning systems are established because the intent is mostly to prevent the loss of lives and properties. In the Volta basin, the interdependency of the human and social impacts with the environmental resources needs to be linked, therefore increasing the resilience capacity of the environment. These adaptation strategies will ensure the transfer of best practices, skills and lessons learned from the pilot-sites trained beneficiaries to the non-targeted actors and communities. Subsequently, the knowledge upscaling and replication of methodologies beyond the pilot sites will be encouraged, which will strengthen the adaptive capacity and resilience of other communities prone to climate-based extreme events. It will also empower individuals to participate in the decision-making processes at local/national/regional level.

Under component 2: Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards

An integrated multi hazards (floods and drought) early warning system is an immediate need for the Volta Basin countries where timely and relevant information is lacking for announcing incoming hydro-meteorological hazards. In the past, in one part of the countries, there were flooding situation and other parts there were potential hydrological droughts. The integrated EWS will support the Hydro-met agencies to timely monitor multi-hazard situations and take risk informed decision making for warning services to various stakeholders. The end-to-end hydrological monitoring, forecasting and disseminating system will be designed based on a web-based open-source, cost-effective and real-time chain of modules that will enable collection and transmission of timely, accurate, and local data to users.

It must be underlined that the methods for producing warnings will differ depending on the characteristics of the hazard (flood or drought), as both hydrological extremes differ in their spatial and temporal distribution: floods are relatively rapid events, caused by intense precipitation, limited in time and affecting localized areas (compared to drought); whereas drought is a more slow induced event, and might have a much distributed impact both in area and time. On the one hand, the data needed to describe both phenomena can be partially shared, such as meteorological, hydrological and agronomical parameters. On the other hand, the methodology to forecast the two phenomena varies considerably and depends on the availability of different types of meteorological forecasts (from nowcasting for short pluvial events to seasonal and sub-seasonal forecasts for drought onset). The hydrological and agronomical forecasts will be produced by a range of methods, from simple graphs using the current levels of indicators (VCER's, upstream-downstream river water levels, rainfall-water level relationships, various drought indicators) to more elaborated modelling (depending on the existing models developed on some of the subbasins during previous projects). The main point of the approach is to be able to link hydro - meteorological hazards to their consequences on the vulnerable areas from the social and environmental point of view. Flood and drought risks maps are therefore a first major input, which still needs to be built at the country level, and made available to the communities, over the entire watershed.

Information will be transferred to fit local contexts and local languages using multiple technology options including simple message texts on mobile phones, social media, and radio. The goal is to provide localized information to the general public that will be better prepared to the effects of floods and drought. Furthermore, the proposed system will provide possibilities to receive information from users (crowd sourcing) about their observations during the floods and drought events. The web-based early warning system will be made compatible and scalable to integrate other hazards in future, such as fire, diseases etc.

The integrated web-based Early Warning System (EWS) provides a way to disseminate information to national services, civil security, and to the population which can suffer from these both types of extreme events during the same year. It becomes a support tool to foster collaboration and knowledge sharing between institutions and populations.

Moreover, adaptation strategies could be tested through the early warning system at some of the pilot locations during monsoon and dry period. The experience will be shared with other communities having similar socio-ecological contexts in the Volta Basin.

Under component 3: Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)

The countries of Volta Basin must coordinate their responses in managing water resources (excess water during monsoon and transfer of water during dry season). Component 3 includes knowledge exchange, inter-country dialogue and cooperation which will strengthen the development of policy, plans and guidelines for managing shared water resources and climate extreme events. For decades, VBA has been working on protocols on data sharing and coordinated strategies at the transboundary level. The Volta proposed project will facilitate engagement between ECOWAS, AGRHYMET, VBA and the riparian countries in understanding the present challenges and develop strategies, policies and action plans to build robust cooperation on transboundary and national water resource management. The other initiatives under this component will be to:

- Establish mechanisms for information exchange and networking (including exchange visits of officials to other countries to share ideas, knowledge, practices and lesson learned);
- Developing open-source databases with tools, policies and guidelines.
- Framework and expertise for carrying out regular monitoring and evaluation after the project period ensuring long-term sustainability.

Strengthening of stakeholder knowledge through capacity building

Additionally, the capacity building activities at the national and local level will be key in achieving the long-term support: to ensure a better adoption of the innovative solutions proposed in the project. The wide range of training curriculum will involve local and national counterparts and communities to develop knowledge and skills in end-to-end early warning systems for flood management, integrated drought management, hydrological status and outlooks, community-based flood and drought management, mainstreaming gender, roving seminars for farmers on agro-meteorology, etc. These trainings will be delivered based on materials already tested and made available by WMO in the framework of specific activities such as the Flood Forecasting Framework, Associated Programme on Flood Management (APFM) or the Integrated Drought Management Programme (IDMP). These training could also be embedded in wider WMO initiatives (e.g. corresponding to the work plan of the WMO Standing Committee on Hydrological Services), and therefore provide an in-kind commitment from WMO in the development of training materials and the logistical organization of the training workshops. Countries would benefit from this training and at the same time contributing in-kind by having their NMHSs staff attending the workshops or assisting on the local logistical arrangements for holding the workshops.

C. Describe how the project/programme would provide economic, social and environmental benefits, with particular reference to the most vulnerable communities, and vulnerable groups within communities, including gender considerations. Describe how the project/programme would avoid or mitigate negative impacts, in compliance with the Environmental and Social Policy of the Adaptation Fund.

According to the ECOWAS 2021 Analytical Report³⁶, the socioeconomic analysis of improving hydromet services in West Africa (presented under Figure 14 and Table 14) highlighted very high benefits attained particularly due to flood avoided damages and increased productivity of agriculture and energy sectors and their relative contribution to GDP. Benefit cost estimates showed potential benefits ranging from \$4 to \$19.5 were obtained for each \$1 invested in ECOWAS member states. In Cote d'Ivoire, benefits of \$7 were estimated whereas up to \$14 in Ghana for each \$1 invested in modernizing hydromet services. Ghana presented the greatest benefits from flood-averted damages while in Cote d'Ivoire there are more benefits attached to agricultural productivity through drought management. Applying a conservative BCR of 5:1, a \$5 million investment in EWS and DRR measures under VFDM-Phase 2 could generate at least \$25 million in avoided losses and increased productivity over the project lifespan.

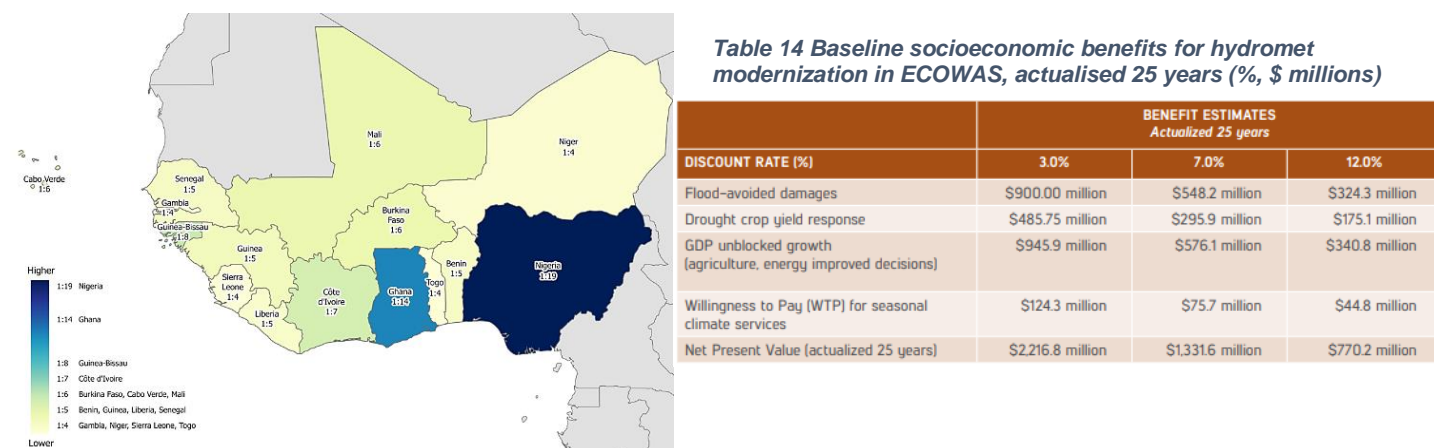


Figure 14 Cost-benefit ratios associated with investment in hydrological and meteorological services in ECOWAS Member states

The socioeconomic analysis highlighted that investment in Flood Early warning Systems and risk management in West Africa is especially very crucial, with FEWS mostly absent in the region whereby most countries have only basic hydrological services with no FEWS and flow forecasts. A large part of investment would be required for institutional strengthening, including support on cost recovery by enhancing the early warning services and products at national level and contributions from regional centres such as AGRHYMET, ACMAD. This project will enhance these benefits through technical support to improve ICT infrastructure and data management capacity and service delivery capacity to enable service provision in the targeted countries. Cooperation with river basin organisations would facilitate data exchange and support countries with forecasting of floods, droughts and water levels for improved planning and thereby increased economic production and sustained livelihoods. (rural communities have reduced resilience against flood devastation due to limited livelihood options and lack of resources)³⁷. An early warning system alongside diverse and reliable livelihood options and infrastructure development are needed to decrease vulnerability of communities towards natural disasters. According to ECOWAS and GWP-WA data, annual flood-related economic losses in the Volta Basin exceed \$100 million. Scaling EWS and flood-risk planning nationwide could reduce damages by 10–20%, equating to \$10–20 million in avoided losses annually in each country. Scaling up VOLTALARM and community-based adaptation can provide timely warnings to an estimated 1.5–2 million people. Studies suggest EWS implementation can reduce disaster-related mortality by up to 30–40%, and injury/displacement by 20%.

³⁶ Strengthening Weather, Climate and Water Services in West Africa – An Analytical Report; ECOWAS: Abuja, 2021. <https://www.ecowas.int/publication/ecowas-hydromet-initiative/>

³⁷ Islam et al, 2020. Factors Determining the Residents' Preparedness against Natural Disasters: A case study of Pakistan Flood-2010.

In line with the Environment and Social Policy of the Adaptation Fund and its principles, the ecosystem approach is fundamental in the concepts of Integrated Flood and Drought Management supported by WMO and GWP programmes and it will be one of the major aspects considered when developing medium and long-term adaptation measures. This will be achieved by taking into account the existing guidance material developed by the Associated Programme on Flood Management (APFM) with its partners based on the IFM concept (e.g. IFM Tool Series and WWF Flood Green Guide). Awareness on prevention, preparedness and response (component 2.3) will mostly involve national agencies, Civil Protection, NGOs, to develop education programs using participative solutions. National policies, regulatory instruments, coordination institutions for risk reduction and climate change impacts are already in place at the level of each individual country but an integrated approach at the scale of the watershed will allow to evaluate the impact of individual measures on the whole water cycle and on the related agricultural development (component 1).

The initial gender analysis conducted for VFDM Phase 2 (as presented under the Gender Assessment report presented under Annex 1) highlights **critical gender disparities and opportunities** in relation to climate resilience, hydro-climatic risk management, and adaptation planning in the two target countries:

1. Differential Vulnerability to Climate Risks

- Women, particularly in rural and riverine communities, are **disproportionately affected** by floods and droughts due to limited access to assets, decision-making structures, and mobility.
- In both countries, **women are primary users and managers of water resources** for domestic and agricultural use yet have limited influence in formal water governance platforms.

2. Gendered Division of Labor and Economic Roles

- Women represent **over 50% of the agricultural workforce (up to 70% in some regions)** in both Ghana and Côte d'Ivoire but tend to engage in smallholder farming with low access to climate-resilient inputs (e.g., improved seeds, irrigation).
- Men are more likely to control land and high-value crops, while women often cultivate food crops for household consumption and local markets.

3. Access to Information and Early Warning Systems (EWS)

- Women have **less access to climate information and EWS** due to lower literacy levels, gendered communication channels, and social norms.
- Current EWS platforms (e.g., pilot VOLTALARM) show **gender gaps in access and responsiveness**, requiring more inclusive design and outreach.

4. Representation in Decision-Making

- Women's participation in community-level DRR, climate adaptation, and water governance structures is limited and often tokenistic.
- Traditional leadership and national policy forums are male dominated, leading to **underrepresentation of women's needs and priorities** in planning processes.

5. Capacity and Agency

- Heavy care burdens reduce women's ability to attend training or participate in climate change adaptation planning and implementation.
- While women's coping strategies (e.g., food preservation, informal support networks) are essential during crises, **these skills are rarely formalized or supported** by institutional DRR systems.
- Existing women's groups and cooperatives present opportunities to **channel adaptation training, finance, and knowledge-sharing** effectively.

Participatory and Inclusive (indigenous, vulnerable, marginalized, etc.) community-led flood and drought management approaches will empower stakeholders by valuing local indigenous and traditional knowledge and ensuring their voices shape risk management, while also preserving cultural traditions, sacred lands, and practices through nature-based approaches. Capacity development and Implementation of the nature-based solutions (like restoring wetlands, forests, or rivers) will support Indigenous ecological practices and help safeguard sacred lands and traditions. The two countries of the Volta Basin count a large number of stakeholders and institutions that will contribute to the development of technologies and trainings proposed in the VFDM phase-2. Risk mapping, risk prevention measures and nature-based solutions, Early Warning System designed to integrate further natural and agricultural hazards, enhanced community (particularly vulnerable groups such as women) preparedness to risk and climate change impact will provide economic, environmental and social benefits as shown under Table 15.

Table 15: VFDM Phase-2 economic, social and environmental benefits

Economic benefits	Social benefits	Environmental benefits
<p>-Water and water-related hazards have a significant effect on economic growth (Sadoff et al., 2015)³⁸.</p> <p>-Economic benefits in the short-term will be achieved through disaster risk reduction measures of the project activities, by reducing damage to agricultural land with flood water, restoration of wetlands and other infrastructures through the implementation of Flood and Drought management and Early Warning Systems. The technical knowledge of local communities and agencies will help in planning for climate resilient adaptation interventions, potentially delivering significant</p>	<p>- More than one million people especially farmers, marginalized, indigenous and vulnerable groups etc. in the project locations will be benefiting from the Early Warning System for Floods and Drought (Scaling up VOLTALARM and community-based adaptation), supporting agricultural production and water security. Studies suggest EWS implementation can reduce disaster-related mortality by up to 30–40%, and injury/displacement by 20%.</p> <p>- Timely warning services through EWS will be made available to the Indigenous and marginalized communities etc. so as to strengthen their existing traditional</p>	<p>- Historical data on weather and other relevant environmental variables will be useful to develop the future scenarios with index time series and determine values at risk (such as crop yield, water resources, aquatic habitats, wetlands and farming land).</p> <p>-The proposed early warning system will be able to deliver information regarding the water scarcity or abundance, water quality of the major reservoirs, etc. to the communities and agencies of the Volta Basin.</p> <p>- Restoration of floodplains, wetlands, and riparian zones is planned in targeted areas.</p>

³⁸ Sadoff C.W. et al. (2015), Securing Water, Sustaining Growth, report of the GWP/OECD Task Force on water security and sustainable growth

<p>environmental benefits as well as cost savings.</p> <ul style="list-style-type: none"> - Incorporating Indigenous knowledge into local climate adaptation measures will create income opportunities (ecotourism, sustainable land use, agroforestry, watershed restoration). - Exchange of knowledge at a regional, national and local scales will promote the adoption of climate-resilient livelihoods. - Livelihoods of indigenous, marginalized and vulnerable groups especially farmers will be enhanced and the viability of the ecosystems (they depend highly on natural resources) will be strengthened and maintained. This will possibly help to reduce the number of people migrating to urban areas/cities for livelihoods and subsistence. - To increase water security, the countries' efforts will be focused on building flood and drought risk maps for different climate scenarios and adaptation guidance for local governments. The latter will help agencies in revising laws and regulations such as sustainable water abstraction thresholds, building codes and land-use planning. They will also be adjusting economic instruments such water-related environmental taxes, and flood and drought insurance schemes. - Representatives of rural communities will be trained and better organized to use flood plain for income generating activities. They will also provide valuable human resources for future livelihood based on climate change adaptation activities beyond the lifespan of the programme - Effectively and efficient management of water resources in the Volta Basin will ensure energy and water security, which may alleviate the reduction of water for daily-usage and energy supply disruptions. 	<p>knowledge (observing change of colour (brown turbid water to black) in the rivers as forecasting of flooding situation, etc.</p> <ul style="list-style-type: none"> - Involvement of indigenous and marginalized communities in decision making processes and will strengthen self-determination and ensure collective action in managing risks fostering cooperation within and between communities. - Urban population (estimated to be around thousands) will also benefit of the EWS to gain knowledge on natural hazards and be better prepared and more reactive when events will be forecasted - Participation of NGOs, community-based organizations (CBOs) including women's and indigenous groups will be promoted in the awareness activities and decision-making processes related to climate change adaptation and disaster risk reduction. - More gender sensitive approach in the capacity development activities such as attention to the vulnerable groups, involvement of women, elderly and youths etc. will promote social integration in the communities and diversify livelihood on the basis of disaster risk reduction activities. - Empowering women through targeted adaptation planning and DRR training can yield multiplier effects on household resilience, food security, and education - Local stakeholders will be involved in the monitoring of the project activities, so as to develop medium- and long-term sustainability. - The involvement of communities, Community Based Organizations (CBO), NGOs and local policymakers in the capacity development activities will help in developing sustainable climate adaptation strategies and early warning systems. - Flood and drought events disrupt school attendance. Reducing such disruptions through timely alerts and planning can indirectly support educational retention for tens of thousands of children, particularly girls. 	<p>Even small-scale interventions (e.g., 1,000 ha) can improve biodiversity, carbon sequestration, and water regulation. Restored wetlands may sequester up to 2–5 tonnes of CO₂ per hectare per year, resulting in 2,000–5,000 tonnes CO₂/year from ecosystem interventions.</p> <ul style="list-style-type: none"> - The project will contribute in lowering the excess demand for natural resources through fair and equitable sharing of water resources, especially at transboundary level - Increased protection against land degradation and desertification will be achieved through the actionable plans and policies at local and s attention to the vulnerable groups, involvement of women, elderly and youths etc. will promote social integration in the communities and diversify livelihood on the basis of disaster risk reduction activities. - Local stakeholders including indigenous communities will be involved in the monitoring of the project activities, so as to develop medium- and long-term sustainability. - Indigenous ecological practices are applied to maintain balance with nature, ensuring solutions are culturally and ecologically sustainable. - The involvement of communities, Community Based Organizations (CBO), NGOs and local policymakers in the capacity development activities will help in developing sustainable climate adaptation strategies and early warning systems. - At national level, a better understanding of the interaction between climate, environment and human factors which impact the sustainable use of natural resources - Availability of information on water ways and channels helping agencies and communities to improve the sustainability of the natural resources through reduced soil erosion and siltation. - Reduced Environmental Degradation: Risk mapping will help avoid settlement or farming in highly vulnerable zones, preventing land erosion and habitat loss
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D. Describe or provide an analysis of the cost-effectiveness of the proposed project/programme and explain how the regional approach would support cost-effectiveness.

Until now, limited focus has been put on determining the cost-effectiveness of climate change adaptation interventions (some support were provided from the recently completed VFDM project) across the Volta Basin countries as a whole. As a result, there is limited baseline information that can be used for comparative analyses of adaptation approaches which are sustainable and replicable across the entire Volta Basin. In the VFDM, new solutions were implemented to improve risk reduction and climate change adaptation. Special attentions were given to promote Community of Users, guidance material, decision-support tools, online training, social networks and crowdsourcing which are used and maintained by the stakeholders. All these were tailored according to the local needs and capacities, to account for social and cultural issues. The End-to-End Early Warning Systems was tested with additional climate projections to study the impact of future scenarios on spatial and urban planning and their consequences on the socio-economic development. However, with limited or not so quality data, the accuracy of the results was not adequate and cannot be used for operational and planning purposes.

The basin scale approach was suitable way to identify and implement cost-effective measures but at the country level, previous knowledge from current projects, cannot be considered to have minimum overlap and transfer of methodologies from one area to the other. The development and maintenance of the End-to-End Early Warning System and all related functionalities is still not mutualized and shared depending on the individual needs and uses. The developed methodologies need to be tested at larger scale within the basin, or easily adapted to similar types of environments, therefore creating a community of users jointly considering climate change perspectives will also foster the integration of risk and

climate approaches. The proposed VFDM phase-2 is directly related to the climate change adaptation and disaster risk reduction initiatives, utmost required for the Volta Basin countries; the solutions are participatory, cross-border, innovative and provide positive cost-benefit ratio. The extension of the VFDM project to the country level is a suitable way to identify and implement cost-effective measures as shown under Table 16.

Table 16: VFDM Phase-2 cost effectiveness

Component	Component Cost (US\$)	Number of Beneficiaries (approx. from the two countries)	Proposed Benefits	Alternatives to proposed approach and cost
Component 1: Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.	4000000	100000	<p>By improved knowledge on two extreme hazards, vulnerability and climate related risks, more efficient planning and investment decisions will be taken at all levels, on the basis of soft structural measures, to reduce human, environmental, material and livestock losses from sudden or slow onset of Floods and Drought. The proposed interventions of implementing drought risk mapping will lead for pro-active water management and agricultural adaptation for drought resilience.</p> <p>Also building capacities of communities as first responders will reduce the immediate losses due to the climate change events while waiting for the external support to come for assistance (timely response can reduce livelihood losses by 20–30%, saving millions in food aid and recovery costs). Additionally, the capacity development activities for the natural and nature-based solutions to Floods and mainstreaming gender in E2E-EWS-F and Flood Management will enable actual beneficiaries to improve their self- response whilst strengthening the sustainability of impacts. Studies suggest EWS implementation can reduce disaster-related mortality by up to 30–40%, and injury/displacement by 20%.</p> <p>According to ECOWAS and GWP-WA data, annual flood-related economic losses in the Volta Basin exceed \$100 million. Scaling EWS and flood-risk planning nationwide could reduce damages by 10–20%, equating to \$10–20 million in avoided losses annually in each country. Yield improvements of 10–15% over BAU under moderate drought scenarios. Productivity Gains in Agriculture: Improved climate information and risk mapping can enhance decision-making for over 300,000 smallholder farmers in the basin. If just 5% of these farmers increase yields by 10%, this could result in \$6–8 million in added agricultural value annually, based on regional average incomes.</p>	<p>Instead of adequate vulnerabilities, capacities, exposure and risks studies, adoption of structural flood reduction measures, such as the construction of dams or reservoirs to reduce the flow and overflow of river courses are alternative measures.</p> <p>Additionally, the time for dam construction will be highly depending on the political and economic condition of the countries. Environmental consequences of the structural measures will need to be assessed.</p> <p>Also, instead of pro-active water management and agricultural practices, communities will be forced to have groundwater abstraction and boreholes with no recharge plans. Also, Promotion of drought-tolerant seeds without localized suitability assessments.</p>
2. Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards	10500000	30000000	<p>The End-to-End Multi hazard Early Warning System will be developed with compatible technologies and provide similar types of messages for both Floods and Drought (Up to \$3–5 return per \$1 invested in early warning systems (WMO, 2022). The beneficiaries will gain knowledge and tools to increase preparedness for extreme events.</p> <p>The MHEWS will support in tested institutionalized drought response plans co-designed with communities.</p> <p>Benefit-Cost Ratio (BCR): Based on World Bank and WMO data, investments in hydrometeorological and early warning systems in West Africa have a BCR ranging from 4:1 to 19.5:1. Especially, Benefit cost ratio estimates showed potential benefits of \$7 for each \$1 invested in Cote d'Ivoire, and up to \$14 in benefits in Ghana for each \$1 invested. Applying a conservative BCR of 5:1, a \$5 million investment in EWS and DRR measures under VFDM-Phase 2 could generate at least \$25 million in avoided losses and increased productivity over the project lifespan.</p>	<p>Early warning systems are developed independently for both Floods and Drought and not coordinated at the country scale leading to adhoc responses led by local government/NGOs. This approach will require more investment cost and time as it will need additional infrastructures and resources to manage the system. Furthermore, uncoordinated efforts will decrease the benefits of the investments. The decision procedures that will be designed for each separate projects will create difficulties when a joint system will be planned.</p>

3. Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)	1500000	1000 directly (several millions indirectly)	The policies, plans and guidelines on climate change adaptations disaster risk reduction and environmental issues will be improved at local and national level. By concentrating additional efforts on two major natural hazards at national levels, the national and regional policies will be reinforced, and more effective water management agreements will be implemented. Tailored Drought Management policies are formalized and used for national or international investments A proactive drought policies or plans are more cost-effective than reactive emergency responses. Proper and updated national policies and planning on drought results in 80% of adaptation investments from government and international financing directed to agriculture yield long-term productivity, poverty reduction, and ecological restoration	The alternative to the joint riparian countries is to strengthen their own governance system in silos to manage Floods and Drought events without sharing experience and learning from each other at the transboundary or regional level. Lack of or unavailability of drought management policies at national and local levels can lead to economic losses leading to social and financial stresses.
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The sustainability of VFDM-Phase 2 interventions is supported by:

- Institutional integration: Activities are embedded within national adaptation and disaster risk management frameworks, ensuring continued relevance and funding pathways.
- Local ownership and capacity: Community involvement in planning and implementation ensures that knowledge and tools remain locally usable and maintained.
- Scalable systems: The expanded VOLTALARM EWS is designed to integrate drought, flood, and climate information services under a unified platform, reducing duplication and increasing cost-efficiency.
- Nature-based solutions (NbS): These provide self-reinforcing environmental benefits over time (e.g., increased groundwater recharge, biodiversity conservation), which reduce dependency on external inputs.

E. Describe how the project/programme is consistent with national or sub-national sustainable development strategies, including, where appropriate, national or sub-national development plans, poverty reduction strategies, national communications, or national adaptation programs of action, or other relevant instruments, where they exist. If applicable, please refer to relevant regional plans and strategies where they exist.

The proposed project activities align with national and regional development strategies, ensuring coherence with existing policies and frameworks. The project is designed to strengthen climate resilience, disaster risk reduction, and water resource management across Ghana and Côte d'Ivoire by integrating national adaptation and development priorities. The project significantly advances national adaptation planning efforts by:

1. Enhancing climate monitoring and forecasting capabilities, directly addressing NAP/NAPA priorities for water resource management and resilience.
2. Developing national and regional early warning systems, supporting adaptation goals in disaster risk reduction and hydroclimatic risk management.
3. Strengthening water governance and policy integration, ensuring sustainable climate adaptation aligned with national priorities.

By integrating with existing NAPs and NAPAs, the project ensures long-term sustainability and resilience to climate change impacts across all six target countries.

The project significantly advances water resource management and early warning systems in all target countries by:

1. Strengthening climate data collection and accessibility, supporting NDC commitments to hydrometeorological monitoring and disaster risk reduction.
2. Developing national and regional early warning systems, aligning with National Adaptation Plans (NAPs) and Disaster Risk Reduction (DRR) strategies.
3. Enhancing community-based adaptation by improving flood forecasting, water status monitoring, and climate risk assessments.

By integrating national and regional policies, the project ensures coherence with existing climate commitments, supporting each country's long-term adaptation and sustainable development goals.

The project directly supports national adaptation strategies, enhancing resilience to climate change impacts in water and disaster-prone sectors.

The proposed Volta programme aims at reinforcing the role of national agencies, especially NMHSs. The Head of the Meteorological Services, acting as WMO Permanent Representatives and their Hydrological Advisors, form a network of focal points with the Ministries ensuring that the activities of the Volta phase-II will follow national strategies and action plans.

Alignment with Regional Plans and Strategies At the regional level, the project aligns with:

- ECOWAS Disaster Risk Reduction (DRR) Strategy (2015-2030): The project strengthens flood early warning systems and community-based adaptation, contributing to regional disaster preparedness goals.
- Volta Basin Authority (VBA) Strategic Plan: The project expands upon VBA's Flood and Drought Management Program, ensuring regional coordination in hydroclimatic monitoring and risk-based adaptation.

- West African Science Service Centre on Climate Change and Adapted Land Use (WASCAL): The project enhances climate information services and capacity-building, aligning with WASCAL's objectives.
- African Union Agenda 2063 and the African Water Vision 2025: By improving water security and disaster resilience, the project contributes to continental climate adaptation and sustainable development goals.

Consistency with climate change adaptation and sustainable development strategies of the Volta Basin Authority

Improving climate change adaptation and developing floods and drought early warning systems are part of the regional and national sustainable strategies supported by the riparian countries. The project aligns with the strategies and plans to develop transboundary water management framework for the Volta Basin. The Volta Basin Authority (VBA) has the mandate to harmonize national policies addressing the management of the water resources of the whole basin, indeed uncoordinated policies threaten the sustainability of the natural resources, as well as the socio-economic development of the six countries. Additionally, VBA is developing the governance framework for data sharing and information exchange related to water resources management between the countries.

The Master Plan for Development and Sustainable Water Management (MPDSWM) developed by the Volta Basin Authority with support of GWP-West Africa is a detailed IWRM-based Development Plan that will provide an integrated basin perspective to the basin's development and management. It will include the water development and management priorities selected by all basin stakeholders and ensure coherence in decision-making by incorporating the different national programmes and sectoral development plans.

Alignment with National Development Plans and Climate Strategies

The project supports Nationally Determined Contributions (NDCs) in all target countries by addressing adaptation priorities related to water resource management, flood early warning systems, and climate resilience. Additionally, the project aligns with each country's National Communications to the UNFCCC, reinforcing commitments to climate adaptation, disaster risk reduction, and sustainable development as shown under Table 17. By integrating national and regional priorities, the project ensures long-term sustainability, complementing existing frameworks and enhancing resilience against hydroclimatic risks.

Table 17: Alignment with National Development Plans and Climate Strategies

Country	Policy/Strategy/Plan	Purpose/description	Project's contribution
Côte d'Ivoire	National Adaptation Plan (NAP, 2015-2025)	Emphasizes climate-smart water resource management, flood control, and improved meteorological services Highlights the importance of climate risk reduction, integrated water resource management, and early warning systems for adaptation.	The project aligns with Côte d'Ivoire's strategy to improve hydro-meteorological monitoring and water governance. -Contributes to regional flood early warning and climate adaptation measures, consistent with Côte d'Ivoire's NAP priorities. -Enhances decision support systems for water resources management, strengthening resilience to climate change impacts. Linked with the outputs: 1.1.1, 1.2.1, 1.2.2,2.2.1,3.2.2
	National Development Plan (PND, 2021-2025)	Promotes disaster risk reduction and early warning systems to mitigate climate-related shocks.	Linked with the outputs: 1.1.1, 1.2.1, 1.2.2,2.2.1,2.3.1, 3.1.1,3.1.2, 3.2.2
	NDC (updated 2022)	Includes commitments to strengthen flood early warning systems, improve water governance, and enhance resilience in coastal and inland flood-prone areas.	The project contributes to climate data accessibility and disaster risk preparedness, in line with national targets. Linked with the outputs: 1.1.1, 1.2.1, 1.2.2,2.2.1,2.3.1, 2.3.2, 3.1.1,3.1.2, 3.2.2
	Third National Communication to UNFCCC (NC3, 2017)	Stresses the need for more reliable climate and hydrological information for disaster risk management.	The project provides decision-support tools for flood risk monitoring and adaptation planning. Linked with the outputs: 2.2.1,2.3.1, 2.3.2, 3.1.1,3.1.2,3.2.1, 3.2.2
Ghana	National Climate Change Policy (NCCP, 2013)	Prioritizes disaster preparedness, water resource management, and community adaptation	Linked with the outputs: 2.2.1,2.3.1, 2.3.2, 3.1.1,3.1.2,3.2.1, 3.2.2
	-National Adaptation Plan (NAP, 2021) -Medium-Term National Development Policy Framework (MTNDPF, 2022-2025)	Emphasize climate-resilient infrastructure, early warning systems, and capacity-building for vulnerable communities	The project contributes to strengthening hydro-meteorological monitoring, which is a core priority under Ghana's NAP. Enhances flood and drought early warning systems, aligning with Ghana's climate risk reduction efforts.

			Supports integrated water resource management (IWRM) for climate resilience, a key adaptation measure in Ghana's NAP. Linked with the outputs: 1.1.1, 1.2.1, 1.2.2, 2.2.1, 2.3.1, 3.1.1, 3.1.2, 3.2.2
	Nationally Determined Contribution (updated 2021)	Identifies early warning systems, water resources management, and community-based adaptation as key priorities	The project supports Ghana's commitment to enhance climate information services for agriculture, water, and disaster management Linked with the outputs: 1.1.1, 1.2.1, 1.2.2, 2.2.1, 2.3.1, 2.3.2, 3.1.1, 3.1.2, 3.2.2
	National Communications to UNFCCC - Fourth National Communication (NC4, 2020)	Emphasizes the importance of hydrometeorological monitoring, flood forecasting, and disaster preparedness to reduce climate vulnerability.	The project aligns with national adaptation strategies by improving climate data access and forecasting capabilities. Linked with the outputs: 2.2.1, 2.3.1, 2.3.2, 3.1.1, 3.1.2, 3.2.1, 3.2.2

F. Describe how the project/programme meets relevant national technical standards, where applicable, such as standards for environmental assessment, building codes, etc., and complies with the Environmental and Social Policy of the Adaptation Fund.

The project is in compliance with the Environmental and Social Policy (ESP) of the Adaptation Fund, and congruent national and environment and social regulations of all the targeted 6 countries of the Volta basin. This includes the requirement that activities funded by the Adaptation Fund reflect local circumstances and needs and draw upon national actors and capabilities.

In addition, the programme activities will be validated by national partners, including the Permanent Representatives and hydrological advisors of the National Meteorological and Hydrometeorological Services to WMO.

The national partners will be consulted during the development of the full proposal to ensure that all activities comply with relevant national standards, as well as the environmental and other statutory laws and regulations of the six riparian countries. If required, Environmental Impact Assessments of the on-the ground activities will be undertaken.

Other national laws on environmental and social assessment in each of the countries will be followed during the project design, planning and implementation to ensure compliance and to complement with the ESP of Adaptation Fund. The following list of laws and regulations presented under Table 18 cover most of the fields that are included into the Volta programme: environment protection and impact assessment, sustainable development, water resources management, risk and crisis management, public participation, labour, regional and local responsibilities.

Table 18: Alignment with national technical standards

Country	Relevant standards
Côte d'Ivoire	<ul style="list-style-type: none"> • Law No 096-766 of 3 October 1996: Environment Legislation (to set up the rules and procedures regarding the impact of development activities on the environment) of Côte d'Ivoire • Law No. 98-755 of December 12, 1998: Water Legislation • Decree No. 2012-988 of October 10, 2012, establishing, attributing, organizing, and operating the National Platform for Risk Reduction and Disaster Management • Law 98-755 of December 23, 1998, on Water Code. • Decree No. 96-894 of November 8, 1996, on Environmental Impact • Law No. 98-750 of 23 December 1998 on Rural Land • Law No. 2014-390 of June 20, 2014 on sustainable development
Ghana	<ul style="list-style-type: none"> • The Environmental Assessment Regulations 1999, L.I. 1652 and its Amendment Regulations, 2002; • The Water Resources Commission Act 1996, Act 522; • The Local Government Act 1993, Act 462; • The Lands Commission (LC) was established by Article 258 of the 1992 Constitution and the Lands Commission Act, 2008 (Act 767) • Town and Country Planning Ordinance (Cap. 84) No. 13 of 1945; • The New Labour Act 2003, Act 651; • The State Lands Act 1962, Act 125; • The Lands (Statutory Wayleaves) Act, 1963; • The Rivers Act, 1903 • National Disaster Management Organisation's (NADMO) enabling Act (Act, 927) 2016 provides the necessary legislative framework for disaster risk reduction.

G. Describe if there is duplication of project/programme with other funding sources, if any.

In the region, funding for environmental, disaster risk reduction and climate change projects has been, and still is, provided by financial institutions such as World Bank, AFD and other Development Banks, GEF, FAO, WWF, national development agencies. Several programmes and projects

have already been screened for avoiding duplication and synergies. A summary of the main findings of this first survey based on existing reports, publication, and meetings with participants is presented in the following table 19:

Table 19: Alignment with other on-going and completed projects

Projects or initiatives on-going or completed	Objective	Possible Synergies with the proposed VFDM phase-2
Early Warning for All (EW4All) Initiative (2024) of Ghana https://www.meteo.gov.gh/news/ghana-validates-comprehensive-roadmap-for-early-warning-systems/	Launched in October 2024, this initiative aims to enhance Ghana's preparedness for climate-related hazards by ensuring timely and actionable information reaches all communities. It focuses on disaster risk knowledge, observations and forecasting, dissemination and communication, and preparedness to respond.	Support in implementing the action plan developed by the stakeholders of the country to improve early warning services to cover or protect everyone from hydro-meteorological hazards.
Integrating Flood and Drought Management and Early Warning for Climate Change Adaptation in the Volta Basin (VFDM) https://www.adaptation-fund.org/project/integrating-flood-drought-management-early-warning-climate-change-adaptation-volta-basin-benin-burkina-faso-Côte-d'Ivoire-ghana-mali-togo/	Development of the Transboundary early warning system for the Volta Basin region	Use of existing tools, skills, knowledge of the trained professionals in scaling the risk maps, EWS to build preparedness and resilience to climate change events in the two Volta Basin countries
Flood Forecasting and Alert System for West Africa (FANFAR)) implemented by SMHI in collaboration with the regional climate center AGRHYMET and national agencies such as General Directorate of Water Resources (DGRE) in Côte d'Ivoire. https://fanfar.eu/	To improve operational flood forecast and alert system through model development, capacity building, and knowledge exchange mission	Integrate FANFAR's regional hydrological forecasting tools into the national early warning systems, enabling real-time data exchange, harmonizing forecast models, and improving cross-border coordination and interoperability between national and regional systems.
Reversing Ecosystem and Water Degradation in the Volta River Basin (REWarD-Volta River Basin) (in preparation) https://www.thegef.org/project/reversing-ecosystem-and-water-degradation-volta-river-basin-reward-volta-river-basin	Reverse ecosystem and water degradation and support integrated ecosystem-based development in the Volta River Basin through strengthened transboundary governance and restoration and conservation of ecosystems for sustainable livelihoods.	The REWarD project is also planning to set-up an Early Warning System for droughts in the Volta Basin region. The WMO proposed project will build on the tools developed on maintaining the biodiversity and ecosystem goods and services in the Volta Basin by developing partnerships and using the methodologies and approaches proposed by REWarD.
Greater Accra Resilient and Integrated Development (GARID) Project https://garid-accra.com/	This project includes the development of a Flood Early Warning System (FEWS) for the Greater Accra Region. The system utilizes sensors and modeling tools to provide advanced notifications of flood-prone areas, helping residents take preventive measures	Use of existing tools, skills, knowledge of the trained professionals in scaling the risk maps, EWS to build preparedness and resilience to climate change events in the two Volta Basin countries
RAIN - Sustainable Technologies and Services for Adaptation to Climate Change in Flood- and Drought-prone Settlement Areas in Ghana https://bmbf-client.de/en/projects/rain	In the RAIN joint project, the research association aims to combine an early flood warning system with intelligent water management and supply concepts and identify potentials for sustainable water use through training and further education measures among population groups and decision-makers.	Use of data and information for the development of flood and drought monitoring and forecasting products for the early warning system to improve resilience of the Vulnerable population.
Integration Of Climate Change Adaptation And Mitigation Measures in The Concerted Management Of the WAP Transboundary Complex: Adapt-WAP Project https://www.adaptation-fund.org/wp-content/uploads/2017/04/ADAPT-WAP-CN-OSS-AF-April2017.pdf	The Adapt WAP project of the Sahara and Sahel Observatory (OSS) project is planning to establish a multi-risk early warning system (MREWS) over an area on the North-Eastern part of the Volta basin in Benin, Burkina Faso and Niger. The system aims at improving resilience of agricultural communities and vulnerable ecosystems.	Both projects will be able to learn from each other experiences and challenges, especially as OSS will be invited to participate to the advisory committee of the Volta programme. A part of the results and methodologies of Adapt-WAP will be complementary to the Volta programme as both projects aim at improving early warning: the type of information provided by the OSS multi-risk early warning system (MREWS) could be integrated into VOLTALARM and therefore extended to the scale of the whole Volta basin. The methodology for crop warnings proposed in Adapt WAP could be linked to VOLTALARM similarly to an experiment on one of the pilot sites. Adaptation solutions of Adapt WAP to improve the resilience of ecosystems and livelihoods could be integrated while developing Components 2 and 3, and some of them

		could be further transferred in the different regions of the basin.
WANEP-CI Early Warning System https://wanep.org/wanep/early-warning-response/	The Ivorian section of the West Africa Network for Peacebuilding has established an independent early warning system focusing on human security, which includes aspects of environmental hazards	Use of existing tools, skills, knowledge of the trained professionals in scaling the risk maps, EWS to build preparedness and resilience to climate change events in the two Volta Basin countries
The West Africa Coastal Areas Management Program (WACA) (2015-2020) http://www.worldbank.org/en/programs/west-africa-coastal-areas-management-program	Funded by the World Bank, the West Africa Coastal Areas Management Program (WACA) provides convening platform that helps countries access expertise and finance to sustainably manage growing coastal erosion and flooding problems. Countries already participating in the program include Benin, Côte d'Ivoire, Ghana, and Togo.	The Volta programme will collaborate with WACA to gain technical expertise in identify the needs and proposing adequate early warning solutions for coastal floods to be possibly included in the future into the VOLTALARM system.
The West African Science Service Centre on Climate Change and Adapted Land Use (WASCAL) (on-going) http://www.wascal.org/	WASCAL is a research-focused program designed to help tackle the challenge of climate change in West Africa and thereby enhance the resilience of human and environmental systems to climate change and increased variability.	Link with the WASCAL Centre will be initiated to benefit of its infrastructures, databases and research capacities and experience in the field of vulnerability, capacities, exposure and risks related to Floods and Drought Events, as well as trends in global climate and land-use changes on water resources in the Volta basin.
The White Volta and Oti basin Flood Forecasting System (2012-operational till date) http://www.worldbank.org/en/news/feature/2014/10/01/drmhubtokyo-country-program-ghana-strengthening-flood-management-in-volta-basin	The World Bank with resources from the Global Facility for Disaster Reduction and Recovery (GFDRR) financed the development of a flood forecasting system on more than 800km of the White Volta River from the border with Burkina Faso to Lake Volta. This forecasting system is operational since 2012.	Component 2 of the Volta programme will build on the existing flood forecasting capacities and integrate the output of the early warning system on the White Volta into the global VOLTALARM system. The White Volta and Oti basin programme provides experiences on the challenges, and lesson learnt during the implementation phase of a forecasting system and address also the issues of the sustainability of the flood forecasting and early warning system.

H. If applicable, describe the learning and knowledge management component to capture and disseminate lessons learned.

Components 1, 2 and 3 include dedicated outputs related to the documentation and dissemination of knowledge generated through the proposed activities. The dissemination of knowledge and good practices will enhance the learning achievements and could further facilitate the replication of success stories by government agencies and communities facing similar issues in other regions or globally. Different ways are planned to ensure proper coordination and to widen the dissemination of the project outputs to a larger circle of institutions and communities in the two targeted riparian countries of the Volta Basin.

- 1) Knowledge Management and Experience sharing
 - ✓ Development of e-learning module(s) for capacity building of key stakeholders. Online learning and training will be an option for those (e.g. representatives, local agencies, etc.) who cannot attend events, conferences and workshops. The modules will be accessible to the programme stakeholders and to a certain extent to the general public and local organizations.
 - ✓ As solutions should be co-designed, co-developed and co-implemented in a trans-disciplinary, multi-stakeholder and participatory context, a "Living lab" could be also created in the frame of the proposed Volta programme. In this "Living lab", citizens, organizations, policymakers and other stakeholders will be involved in a multidisciplinary approach where each participant could contribute with his knowledge and experience about the Floods and Drought Management and/or EWS. Discussions and exercises in groups, round tables and/or presentations could be implemented to stimulate discussions, as well as to develop and test innovative solutions in real world conditions.
 - ✓ The programme also envisages to create a Community of Users (CoU) to coordinate a collaborative effort between civil society, community groups, private companies, research institutions, international organizations, and public sector to exchange knowledge, share expertise and discuss about best practices.
 - ✓ The contribution to the Community of Practice on Flood Management and End-to-End Early Warning Systems which is being created in the framework of the activities of the WMO Standing committee on Hydrology and Agri Meteorology.
- 2) Outreach to the wider public
 - ✓ Facebook, LinkedIn and Twitter will serve as a wider dissemination strategy to update information, specially targeting the young generation.
 - ✓ Mass media channel such as radio services will also be one effective information dissemination strategies as it is widely used in the Volta countries.
 - ✓ Leaflets and panels (in the buildings of the partners and on the pilot sites) highlighting the lessons learned and success stories will be shared with stakeholders and in social media for the general public, emphasizing the importance of the programme activities and achievements.
 - ✓ Other dissemination tools such as videos, comic books and infographics will be used to reach a wider non-specialized public, using a non-technical language and, if necessary, local language of the member countries. The comic books and case studies could be turned into videos with a storyboard avoiding scientific terms. With the contribution of WWF, the content of the Flood Green Guide could be divided by themes or chapters to develop a series of 2-5 minutes' video that could be part of training materials.
- 3) Technical reports/documents and dissemination of the project results:

- ✓ The project activity reports (both in English and French, and when needed in local language) will be disseminated via a web portal, briefs to stakeholders, press releases, national and climate change and disaster risk reduction forums, scientific publications and development of awareness raising tools (digital storytelling, video, success stories etc.)
- 4) Post-programme completion assessment
 - ✓ A post-programme assessment activity will be conducted with the government representatives and focal point of communities to determine the lessons learned, impacts and sustainability. The assessment report will be prepared and shared with relevant organisations for any follow-up activities.
- 5) Crisis communication
 - ✓ Presently, communications between agencies occur always through phone calls, emails and short messaging service. Automatic systems are not in place to monitor the activities of all others and trigger an emergency alert. The development of a communication procedure between the partners and the decision-makers will be one of the solutions provided on the VOLTALARM platform
 - ✓ The use of social media such as Whatsapp, Facebook and Twitter for communication between the institutions will also be given some attention.
- 6) Organisation and participation to conferences and other events
 - ✓ Workshop involving partners, key stakeholders, end-users, beneficiaries and international partners will be organized about once a year to present the progress of the programme and to ensure a larger communication outside of the basin, the exchange of information, collection of feedback and coordination of activities.
 - ✓ The participation to conferences, meetings, workshops and trainings of the programme partners will provide the opportunity to discuss information and findings about Integrated Floods and Drought Management-EWS approach and tailored materials for the different stakeholders in the Volta basin.
- 7) Dissemination of results through external institutions
 - ✓ Development and humanitarian agencies, NGOs and other actors in charge of the implementation of programmes could use the flood and drought management products and develop actions in their field of competence (e.g. identification of community-based flood management solutions for populations living in small catchments of the basin).
 - ✓ Similarly, researchers and other public institutions could work on the base of the actions developed under the Volta Programme, to further engage in the development of adaptation measures (e.g. assessing climate change impacts and solutions in specific locations).
 - ✓ Through collaboration with the national institutions responsible for technological transfer, private companies working on innovative solutions will be contacted to develop national projects that integrate our identified solutions and disseminate them within their areas of work/sectors.
 - ✓ The success stories and progress of the Volta project phase-II will be published using the communication media of the implementing and executing entities
 - ✓ New guidance material in the line of the APFM Tools series <http://www.floodmanagement.info/tools/> could be drafted to promote the results of the Volta programme, as well as the case studies on the basis of the pilot testing.

I. Describe the consultative process, including the list of stakeholders consulted, undertaken during project/programme preparation, with particular reference to vulnerable groups, including gender considerations, in compliance with the Environmental and Social Policy of the Adaptation Fund.

During the implementation and closing of the VFDM project, various studies and discussions, evaluation-based assessment reports were drafted by the external consultants in 2024 for each riparian country highlighting major issues and priorities of actions for flood and drought management going forward. The final evaluation report is available here:

https://fifspubprd.azureedge.net/afdocuments/project/6324/Independent+Final+Evaluation+of+the+VFDM+project+ final_report_final_30122024_Update.pdf

During this same period (namely, in April 2024), a consultation was carried out by the VFDM project partner in the Volta basin area of Côte d'Ivoire (Zanzan district in the Gontougou region). The team visited the local and regional authorities in Bondoukou (as well as the local NGO "LaCibes - La Colombe Ivoirienne pour le Bien-Etre social") and the Sangabili village communities, consulting the Youth's Association, the Women Association, the traditional and religious authorities. Moreover, a general assembly with representatives of the two Sangabili communities – Koulango and Lobi, living in two separated neighborhoods - was also held. Around 60 people were involved in this consultation (including around 20 women and 15 young people).



Consultation with the leadership of the women association of Sangabili (including Koulango and Lobi representatives)



Consultation with the leadership of the youth's association of Sangabili (including Koulango and Lobi representatives)

Sangabili, as well as a few other village communities in the region are already involved in the EWS through a mixed communication system that includes WhatsApp groups, community radios, and the active role of young people as "repeaters" of local language news through loudspeakers. According to the explicit requests that emerged from the consultation,

it is crucial to strengthen the early warning system in place, by solving issues, such as the mobile phone and mobile network access suitable for accessing WhatsApp or traditional approach of dissemination of warnings. Even more important is to replicate and spread this system, whose effectiveness has already been proven in Sangabili, to the many other village communities affected by flood and drought. Awareness-raising and capacity-building activities, as well as the strengthening of grassroots associations (women's and youth associations above all) are indispensable in this regard. In Sangabili, thanks to VFDM, a community-based committee in Flood and Drought Management is up and running, which must be further supported to make it permanent. Similar committees should also be activated in as many villages as possible, also by enhancing the community-based realities already in place. It was also explicitly requested to strengthen and extend in time and space (including multiple other villages) some additional community-based flood and drought management actions aimed to increase the self-help capacities for flood and drought risk reduction, strengthen preparedness and enhance resilience, starting at individual household level, and spreading throughout to the entire community, including awareness-raising on how to mitigate flood and drought (which involves a change in mindset and a change in practical choices), training activities on how to manage the environment (e.g. the management of waterways and lowland, wetlands and their drainage), the planting of markers to signal stream growth in the event of flooding, simulation exercises; as well as activities for reforestation and to improve economic production/income-generating activities.

Also, during the consultation in Badara and Pa communities of Burkina Faso, communities suggested to have simulation exercises which helps in understanding the effectiveness for dissemination of warnings and response measures to floods and drought.

During the final evaluation, based on discussions, there was a request to scale the VOLTALARM EWS to cover the national portion of the Volta Basin countries and further improvement in the existing flood and drought EWS with improved observation data, calibration of hydrological models and then covering other hazards (flash floods, urban floods) etc.



IMAGES COMMUNES DE PA / Village of Hédougou



Also, during EW4All launch workshop in Ghana, more than 50 stakeholders from different agencies, International Organizations (IOs), NGOs and communities were consulted for understanding the current capacities, gaps and needs on the early warning systems and warning services for response or anticipatory actions.



Other key stakeholders were consulted in the framework of the current activities in the two countries of the Volta Basin especially in the preparation of the concept note of the VFDM Phase-2 project.

A new series of consultations are foreseen during the final proposal preparation phase to verify and validate the roles and responsibilities of the implementing entities, and to agree about the budget distribution and the work schedule within the project partners. An additional major activity to be conducted during the same period is related to the assessment of the potential social and environmental impacts of the proposed project activities aligning with the Environment, Social and Gender policies of the Adaptation Fund. The consultation will allow to reach the general population and communities by conducting semi-structured interviews, focus-group discussions or workshops during field visits, focusing on the minority groups, women, marginalized and vulnerable groups and indigenous people (selection of members will be through age, gender, social position and other aspects) prone to extreme hydrometeorological events and to the effect of climate change. The consultation process will provide information on acceptance of project activities by the communities and on their willingness to take roles and responsibilities in the Environment and Social Risk Management Plan (ESRMP). Special attention will be given to generate consensus from every stakeholder to allow active participation of women and other vulnerable groups in all proposed activities ensuring successful implementation and sustainability of the project.

The consultation will also provide the opportunity to get feed-back about the high-fidelity prototype of full scale integrated VOLTALARM MHEWS warning system envisaged by WMO and national partners. The proposed functionalities (language, type of information, forms of warning etc.) and benefits of the VOLTALARM service will be discussed with the participants so that their views, suggestions and needs will be acknowledged and incorporated in the final design and development of the web-based early warning system. Additionally, the consulted members can suggest further requirements or functionalities in the VOLTALARM to provide better sourcing, access and delivery of the early warning information to every section of the communities (potentially have a last-mile connectivity) prone to floods and drought.

J. Provide justification for funding requested, focusing on the full cost of adaptation reasoning.

Climate changes have been severely affecting the Volta Basin countries with regular and largescale floods and drought events especially impacting agriculture and ecosystems. The government of the two riparian countries are developing and implementing various strategies and action plans to be better prepared for these extreme events, with technical and financial support from partners and agencies.

The Adaptation Fund will support the Volta phase-II to expand on and complement existing projects (such as VFDM project), in accordance with the development priorities of the countries in the urban and rural areas. The first phase VFDM project implementation have increased Volta Basin region's community capabilities and their investments in socio-economic growth, such as houses, assets, livestock, food security etc. The proposed project will provide benefits to both communities and agencies of Côte d'Ivoire and Ghana (covering entire country) and opportunities to work in a coordinated and collaborated way achieving long-term adaptation measures for Flood and Drought management. The need for concrete adaptation measures to extreme events is an important requirement for the entire country according to the initial consultation by WMO with the stakeholders of the targeted countries. The Volta project includes the following components for developing adaptation measures and capacities:

Component 1: Enhanced understanding and access to data and information for informed-decision making, risk-based preparedness and adaptation to hydroclimatic variabilities.

Baseline situation (without any support from the Adaptation Fund)

In general, 80 percent of the land and natural resources in the Volta Basin region are prone to Floods and Drought events. The hydrological and meteorological characteristics of the Volta Basin and the projected climate change impacts on socio-economic vulnerabilities have not been adequately addressed and incorporated into development planning and other land use practices over the years. The government agencies of the targeted countries also lack adequate information about the increasing risks related to extreme events, resulting in improper planning and decision-making for flood and drought management. Therefore, private and community infrastructures and natural resources are continuously exposed to climate variability, resulting in damage and degradation of adaptive capacities.

Impact due to the proposed project (with the support of Adaptation Fund)

The Volta phase-II project plans detailed assessments of vulnerabilities, capacities and exposure to Floods and Drought events in the two countries and support in the development of the related risk maps and climate scenarios. Moreover, the project will help in the development of risk prevention and management framework and capacities of the stakeholders (especially policy-makers, disaster managers etc.) to take risk informed decision-making for Floods and Drought events. In addition, the project will bridge the gap in adaptation measures to integrate future scenarios (economic, urban, climate, environment, etc.) into current knowledge (risks mapping, hydrometeorological features) and practices to improve the future planning and design of concrete adaptation measures or interventions. For this purpose, synergies will be created between country level projects or programmes on climate change adaptation to develop integrated Flood and Drought management strategies and approaches at regional level. Additionally, local actors and flood prone communities lack knowledge and tools for mainstreaming Gender and developing natural and nature-based solutions for climate change adaptation, however they have useful traditional solutions and adhoc experiences which need to be captured and improved in new integrated Flood and Drought management strategies.

Component 2: Strengthening water resources management through access to hydro-meteorological information and augment regional /national capacity to monitor and assess Hydro-climatic hazards

Baseline situation (without any support from the Adaptation Fund)

Presently there is no systematic measurement practices appropriate for water resources, floods and Drought monitoring over a large part of Côte d'Ivoire and Ghana (at the exception of the VOLTALARM, White Volta and Oti basin which needs improvement in observations and impact-based forecasting). Some of the available instruments such as radars, sensors and gauges at the national scale are not functional or does not provide information for Flood and Drought forecasting and warning information to the communities prone to these hazards. The existing Flood and Drought preparedness and response measures are ineffective, due to the lack of technical capabilities of various national agencies working on Floods and Drought management. Without AF support, the situation will not change, or even deteriorate, and the population in the two Volta Basin riparian countries will continue to remain highly exposed to extreme weather, water and climate events and face consequent damages.

Impact due to the proposed project (with the support of Adaptation Fund)

The Volta project supported the development and implementation of VOLTALARM, an End-to End Transboundary Early Warning System for both Floods and Drought for the Volta Region (national portion which comes under the Volta Basin region) resulting in tailored hydrometeorological information services for the agencies, communities and the general public. The AF support will be used to strengthen data collection, transfer and management from the existing instruments on the Volta Basin and from external sources (global forecasting and platforms, remote sensing data etc.) to further improve the existing monitoring or forecasting products or to develop new products if not available under the flood and drought EW. This is a mandatory step towards a robust and appropriate network for impact-based forecasting and early warning information from current status, then from sub-seasonal to seasonal scale for risk informed decision making. The GIS-based early warning information system will be developed for the beneficiaries at all levels made of simple colour coded graphs and risks zoning, as proposed in the VOLTALARM. The EWS will improve the stakeholder's capacities to take decisions and prepare for reducing impacts and if required, implement alternative practices. These systems will be more efficient with improved coordination between the hydrometeorological services, the other concerned departments at local and national levels and the communities prone to floods and drought. The capacity development activities, such as gender mainstreaming for End-to-End Early Warning Systems for Floods and Integrated Flood and Drought Management through natural and nature-based solutions will help in developing pro-active approaches to account for climate change variability.

Component 3: Promote accessible national and regional decision support tools and coordination to enhance resilient and sustainable climate risk adaptation through long term investments from policies, plans and actions plans (INDC, NAP and NAPA)

Baseline situation (without any support from the Adaptation Fund)

Although the Volta Basin countries have recognized the need to adapt to climate change variability, the existing governance structure at the transboundary and national levels does not provide coordination and collaboration in water and natural resources management. The policies, guidelines or plans for collecting and sharing data and information related to hydrometeorological conditions are not yet enforced to improve

preparedness for extreme events. The shortage of policies, plans and strategies at local, national and transboundary level for the management of short- to medium-term disaster risks exposes the Volta Basin population to non-sustainable socioeconomic conditions.

Impact due to the proposed project (with the support of Adaptation Fund) The AF support will allow to develop an enabling environment between local, national and international actors and stakeholders. Systematic coordination between two riparian countries will facilitate the achievement of the common objective to develop concrete risk reduction and climate adaptation measures. Additionally, the project will develop capacities of beneficiaries to review or develop new policy frameworks (NAPA, NDC 3.0 etc.) to integrate climate risks to land, water, environment, livelihood with development plans and practices at local, national and transboundary level on the Volta Basin.

K. Describe how the sustainability of the project/programme outcomes has been taken into account when designing the project/programme.

The proposed VFDM project phase-II sustainability will be achieved through strengthened local and national ownership of project activities and enhanced national and regional technical capacities through close collaboration with stakeholders at all levels ensuring their long-term commitments for climate change adaptation efforts. The project will seek to integrate the technological capacities of available flood and drought warning systems alongside ongoing national and regional initiatives. More so, the project outcomes are aligned with the national policies and frameworks. National Agencies are supportive of the project (attached here are the [Support and commitment letters from SODEXAM and GMet](#)) and have shared the commitment and sustainability letters for the VFDM project outputs and outcomes. Regional entity ECOWAS and VBA will be invited to coordinate and join the regional level activities to support the countries in maintaining the products, tools or guidelines developed under the project and to be scaled up in other countries of the West Africa.

The expansion of the initiative beyond the Volta Basin region to cover entire countries as shown under Figure 15 and Table 20 will be guided by lessons learned from the initial phase, ensuring that best practices are scaled up and institutionalized. A bottom-up approach will be emphasized to understand the risk and adaptation gaps of vulnerable populations to ensure needs are addressed and facilitate risk-informed decision-making process. Sustainability will be reinforced through capacity-building initiatives targeting national and local institutions responsible for water resource management, disaster risk reduction, and early warning systems. Training programs will enhance technical expertise and operational capacity, ensuring that project interventions are effectively managed beyond the project's lifespan. The wide curriculum of trainings covering aspects ranging from hazard and risk mapping, water balance, hydrological outlooks, community-based flood management, roving seminars for farmers on agro-meteorology, integrated drought management to End-to-End Early Warning Systems for flood management etc. will provide technical support and new decision-support tools for the national/regional operational centres. The project will also focus on policy integration, aligning activities with national climate adaptation plans, water resource management strategies, and disaster risk reduction frameworks. This alignment will facilitate long-term government commitment and resource allocation. Additionally, multi-stakeholder engagement, including communities, private sector actors, and civil society, will create broad-based support and encourage co-financing opportunities to sustain project benefits.

Finally, by leveraging regional partnerships and fostering cooperation between the participating countries, the project will establish mechanisms for long-term coordination, data exchange, and joint decision-making. Strengthening the role of national and regional institutions in managing climate risks will ensure that the benefits of the project continue to serve vulnerable populations beyond its implementation phase.

For the outcomes of component 1: Long term sustainability will be developed by facilitating participatory stakeholder engagement and knowledge exchange between local communities and government agencies. By showing if, how and when, the risks for Floods and Drought events will change over short and longer periods in the Volta basin, the stakeholders will become aware of the value of the vulnerability, capacity, exposure and risks assessment activities, the related alteration of the risk factors for Floods and Drought and their impact on their daily life. Hence, the periodical assessment of the VCERs will need to be developed by the national agencies to update the associated Flood and Drought risk maps of their communities in order to be prepared for climate related extreme events. Local communities will, therefore, be incentivized to continue implementing and maintaining the various outputs under component 1 upon which their lives and livelihoods depend. This will encourage project sustainability at both the community and government/agencies levels.

For the outcomes of component 2: Long term maintenance of the tools and methodologies for the activities under component 2 will be sought through commitment of the countries to provide sufficient resources for the sustainability of the new system. WMO will build on lasting collaborations with the Volta basin countries, as the pilot project AOC-HYCOS and the subsequent Volta-HYCOS, VFDM projects etc. The Multi Hazard forecasting and Early Warning Systems (EWS) for Floods and Drought, as envisaged in the VOLTALARM, will be developed and used by the actors of national agencies, especially the representatives of NMHSs and national disaster management authorities. The long-term share of duties and responsibilities for the MHEWS will be taken up by the NMHSs, with support at governmental level in the Ministries. Additional institutions involvement will be discussed during the capacity development activities of all components. In the future, APFM will provide technical assistance to the countries agencies to develop bankable project proposals to get funding for local projects in particular for the implementation of the natural and nature-based solutions for Floods. The Economic Community of West African States (ECOWAS) Disaster Risk Reduction (DRR) Strategy (2015-2030) will provide a guiding framework for scaling up early warning and response systems. In Ghana and Côte d'Ivoire, the project will align with the national Multi-Hazard Early Warning Systems (MHEWS) frameworks emphasizing early warning systems as key climate resilience measures.

For the outcomes of component 3: The involvement of national agencies and regional authorities/agencies is extremely valuable to ensure the temporal dimension of component 3, and specifically the sustainability and long-term effects of data sharing policies, sustainable development plans and practices and code of conducts at the local, national and transboundary scales. NMSs will increase its operational role and maintain the project results on the longer term, therefore contributing to the implementation of the National Adaptation Plan and Volta basin Strategic Action Programme (SAP). Major institutions in charge of coordination and civil defence activities from national to local level will be integrated while detailing, and later implementing, the project components: such as for example NADMO and the Water Resource Commission in Ghana and Civil Protection and water Resources agencies in Côte d'Ivoire. They all will integrate some of the innovation and methodologies of the Volta phase-II project into their procedures after contributing to the training and operational activities.

Private companies or stakeholders (dam operators, telecommunication, agriculture based etc.) will be involved in the implementation of activities such as design and use of the EWS, data and information of infrastructures for developing risk maps, community-based activities, policies etc. benefiting from the project outputs as well as contributing with ta

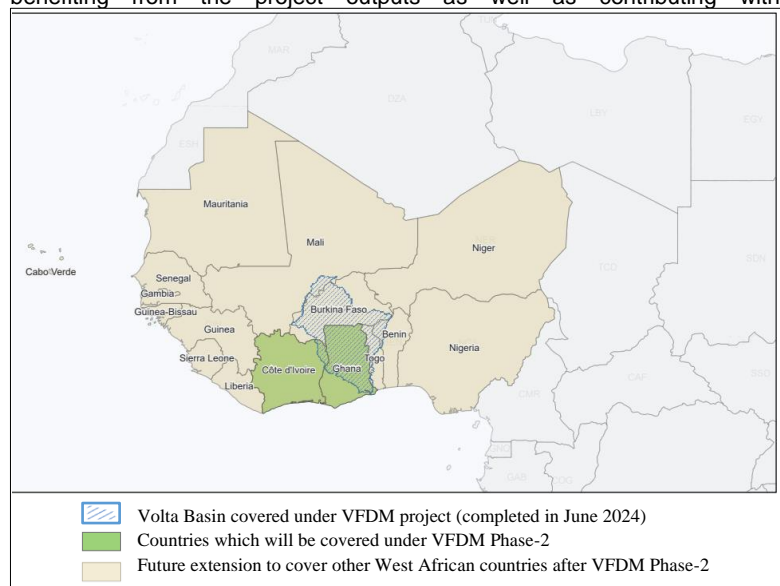


Figure 15 Future extension of the VFDM outcomes across West Africa

To ensure the long-term viability and impact of Volta Project Phase II, several avenues for sustained financing have been explored and are being actively developed:

Long-Term Budgeting: The project is being integrated into relevant national and regional development frameworks, with provisions made for its inclusion in long-term public sector budgets through national policies and development planning. This alignment supports continued financing of core activities beyond the project lifespan.

Endowment Funds: Preliminary steps have been taken toward the establishment of an endowment mechanism (government yearly budget to NMHSs), with the aim of generating a reliable source of funding to support future operations, maintenance, and capacity-building needs of communities and institutions engaged in the project.

Public-Private Partnerships (PPPs): The project has identified strategic opportunities for leveraging private sector engagement, particularly in areas such as sustainable land management, water infrastructure (dam operators, telecommunication, transport etc.), and climate-smart technologies (insurance companies, private agriculture-based companies etc).

These partnerships are expected to provide both financial and technical contributions to enhance the project's resilience and scalability.

These measures collectively demonstrate a commitment to financial sustainability and are aligned with the Adaptation Fund's goal of ensuring that funded initiatives deliver lasting adaptation benefits for vulnerable communities.

Scaling from VFDM Phase 1 to Phase 2

Table 20 The below table highlights the scaling topics and interventions from VFDM-Phase 1 to VFDM-Phase 2, aligned with the overall objective

Topics description	VFDM – Phase 1 (2019–2024)	VFDM – Phase 2 (2026–2029)
Project Geographic Coverage	Pilot areas which come under the Volta Basin portion of Cote d'Ivoire and Ghana	National coverage in Cote d'Ivoire and Ghana
Early Warning Systems (EWS)	VOLTALARM developed for the Volta Basin portion of Cote d'Ivoire and Ghana and piloted at local level	VOLTALARM scaled up to cover entire national level, integrated with national DRR platforms Integration of hydrological forecasting over longer time scales (seasonal to sub-seasonal) for water resources planning
Climate Risk Information	Initial risk maps and climate projections for only Volta Basin portion of Cote d'Ivoire and Ghana	Updated and expanded risk maps and projections for entire Cote d'Ivoire and Ghana for national and local planning
Institutional Engagement	Coordination mostly among national institutions and basin-level authorities	Strengthened national and local institutions coordination and policies aligned with local, national and regional strategies
Community-Based Adaptation (CBA)	Pilot CBA interventions in selected two communities under the Volta Basin portion of Cote d'Ivoire and Ghana	Scaling of CBA practices to vulnerable communities (more than 20 communities) across both countries
Policy & Planning Support	Draft regional and national strategy developed and adopted	Finalized regional flood and drought strategy and plans implemented and 5-year national implementation action plan for Cote d'Ivoire and Ghana with national and international investments
Stakeholder Collaboration	Engagement with core national and regional stakeholders	Broader multi-stakeholder collaboration, including private sector and CBOs
Capacity Building	Training of technical personnel from national and local actors in selected zones under the Volta Basin portion of Cote d'Ivoire and Ghana	Institutionalized capacity-building programs at national and local levels in entire Cote d'Ivoire and Ghana

The methodologies adopted and trained resources (both agencies and communities) through the project are expected to be a support for other actors and stakeholders in developing floods and drought risks maps, climate change scenarios and GIS-based early warning system of their respective countries (regions outside of the Volta Basin). Furthermore, through the collaborative process with external entities, including among

others OSS, other Basin Authorities, economic commissions, international organizations etc. the Volta project results, experiences and success stories will be further disseminated into the whole West African region, as illustrated in the figure above.

L. Provide an overview of the environmental and social impacts and risks identified as being relevant to the project/programme.

All the 15 principles of the AF environment and social policies will be screened again during the ESIA study planned in the proposal development stage and the below table 21 will be updated.

Table 21 VFDM Phase-2 environmental and social impacts and risks identified

Checklist of environmental and social principles	No further assessment required for compliance	Potential impacts and risks – further assessment and management required for compliance
<i>Compliance with the Law</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No compliance-related risks are foreseen, as the project will work closely with national and local stakeholders throughout the planning and implementation stages to ensure thorough screening of land and resource rights, regulatory permits, data use, accountability, and human rights obligations and laws. The project will ensure that the existing local, national and transboundary laws, policies and guidelines of Volta Basin countries will be followed during the implementation of adaptation measures or in capacity development activities. If required international laws on data sharing protocol among different countries will be consulted. During the design of the project especially component 3.1: both regional and national stakeholders will be consulted to update data sharing protocol/laws between the two countries.</p>
<i>Access and Equity</i>		<p>Risks: Low Impact: Low</p> <p>No potential risks are foreseen under 'Access and Equity,' as the project will ensure inclusive participation and equitable benefits for all community members.</p> <p>The project will provide impartial and equitable access to benefits from the implementation of the project. The project design is developed to allow representative of vulnerable groups in every capacity development trainings/workshops. The selected participants are expected to disseminate the training knowledge to other members of communities or organisations so that everyone will have fair and equitable access to all project benefits. The selection of beneficiaries will also be made in consultation with local practices, traditions and access to social facilities.</p> <p>However, the project has capacity development activities to which only few members of the communities will be able to participate. This will be informed to the stakeholders to avoid miscommunication and develop a plan for sharing of knowledge from engaged participants to others who were not able to participate.</p> <p>This will be further assessed during the ESIA study.</p>
<i>Marginalized and Vulnerable Groups</i>		<p>Risks: Low Impact: Low</p> <p>The project will contribute to the reduction of existing inequalities for EWS for floods and drought, particularly those affecting marginalized or vulnerable groups dependent on agriculture or living in urban areas. The EWS system for floods and drought will be available through technological sources. The members of communities and local agencies will be provided with adequate knowledge and explanations about the systems to use it for their own benefits.</p> <p>There is a risk that vulnerable and marginalized groups will have insufficient knowledge and access to technological devices such as mobile phones or lack of good cellular connectivity specially required for component 2 of the proposed activities. To avoid the exclusion of marginalized and vulnerable communities, traditional practices will be implemented to reach these groups especially women, girls, elderly, physically challenged individuals.</p> <p>Initial risk mitigation and management measures:</p> <p>Through participatory approaches, the project will ensure community focal points and representatives are consulted during planning to understand the issues, gaps and needs of marginalized and vulnerable so that solutions are identified and implemented with their consent. Traditional practices such as community gatherings, use of local leaders, public announcements, and other culturally appropriate methods will be utilized to disseminate information and warnings. In addition, awareness-raising and capacity-building activities will be tailored to the needs of marginalized and vulnerable groups to ensure they can access, understand, and act upon early warning messages. This approach will safeguard equity and inclusiveness, ensuring that no one is left behind in disaster preparedness and response.</p> <p>This will be further assessed during the ESIA study.</p>

<i>Human Rights</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks have been foreseen as the proposed activities are or will not be against any of the established international human rights. Moreover, the proposed project will promote the basic human rights of access to water, food and information.</p> <p>The project will provide opportunity for every individual to give their views, perceptions and needs in developing better climate change adaptation measures</p>
<i>Gender Equity and Women's Empowerment</i>		<p>Risks: Low Impact: Low</p> <p>The proposed project will improve the gender equity and women empowerment through the WMO developed tool: Training Manual for mainstreaming gender in End-to-End Early Warning system for Floods and integrated Flood Management through a participatory design approach. This will help in increasing the participation of women, girls and other vulnerable groups in Flood and Drought management activities as well as decision making processes.</p> <p>The proposed project is targeting region where men occupy the majority of the leadership positions. Women participation to disaster preparedness and decision making is often limited due to cultural and social norms. There is therefore a risk that women will not benefit equitably from the proposed adaptation measures and capacity-development interventions.</p> <p>Initial risk mitigation and management measures:</p> <p>To avoid potential risks and impacts on gender equity and women's empowerment, the project will actively ensure the full participation of women in planning, decision-making, and implementation processes. Specific measures will be taken to guarantee that women have equal access to project benefits, training, and resources. Gender-sensitive approaches, such as scheduling activities at times convenient for women, providing safe spaces for engagement, and using communication methods that reach women effectively, will be integrated. The project will also promote women's leadership roles within community-based activities and support their capacity-building to strengthen resilience against floods and droughts. By adopting these proactive measures, the project will not only avoid risks of exclusion but also contribute to advancing women's empowerment and equitable outcomes.</p> <p>Learning from previous projects at national and regional levels on similar project thematic areas will be reviewed to learn the approaches adopted in mitigating or managing any risks.</p> <p>This will be further assessed during the ESIA study.</p>
<i>Core Labour Rights</i>	X	<p>Risks: Very low Impact: Low</p> <p>No potential risks are foreseen for 'Core Labour Rights,' as the project will fully comply with national labour laws and international labour standards, ensuring fair and safe working conditions for all participants.</p> <p>The project will be implemented and managed in compliance with the countries designated labour laws. No individual will be hired without pay and the payment will be according to the countries labour legislation/laws. Child labour will be forbidden, and it will not be accepted from other project partner agencies. Local communities will be involved in the adaptation measures but will not be exposed to any risk of accidents. Core labour rights will be respected and considered in project design and implementation</p>
<i>Indigenous Peoples</i>		<p>Risks: Low Impact: Low</p> <p>The indigenous population in the region will be consulted and involved during the design and implementation of the project activities. The traditional knowledge of indigenous people on Flood and Drought will be useful when preparing the risk maps, the early warnings and information dissemination.</p> <p>There is a risk that the traditional use of water resources, irrigation system and land use pattern will be challenged. Therefore, a detailed analysis will be carried out by local and national agencies to understand the use of natural resources especially regarding to water and land use.</p> <p>Initial risk mitigation and management measures:</p> <p>Learning from previous projects on similar thematic areas will be reviewed to learn the approaches adopted in mitigating and management of any risks. Although continuous consultation with Indigenous communities will be maintained throughout the planning and implementation phases to ensure their perspectives, needs, and rights are fully considered, thereby avoiding any negative impacts and supporting culturally appropriate and sustainable outcomes</p> <p>This will be further assessed during the ESIA study</p>

<i>Involuntary Resettlement</i>		<p>Risks: Low Impact: Medium</p> <p>There are no direct activities proposed in the project which will create direct involuntary resettlement of communities. However, there might be in-direct risks for involuntary resettlement after the development of risk maps which shows some of the residential areas in the floods and drought hazardous zones. Following this, communities might be relocated to safer areas but there might be some social (integration with new communities) and economic (search for livelihood options) and cultural impacts (following of local practices and norms etc.) to the relocated population.</p> <p>Initial risk mitigation and management measures:</p> <p>The project will ensure that any relocation process is carried out in close consultation with affected communities, respecting the principles of free, prior, and informed consent. A participatory approach will be adopted to identify alternative livelihood opportunities, support social integration, and safeguard cultural practices. Where required, national and local authorities will be engaged to provide legal safeguards, compensation, and social support mechanisms, ensuring that resettlement, if unavoidable, is voluntary, inclusive, and culturally sensitive.</p> <p>This will be further evaluated during the ESIA study.</p>
<i>Protection of Natural Habitats</i>	X	<p>Risks: Very Low Impact: Low</p> <p>There are no potential direct risks to the protection of ecosystems and its natural habitats and biological diversity through the programme activities. Natural and nature-based solutions will be promoted using the Flood Green Guide through International partners such as WWF and IUCN. In case of NBSs implementation, a detailed ecological assessment will be conducted before implementation.</p>
<i>Conservation of Biological Diversity</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen as there will be no direct risks associated with the conservation of biological diversity. The project will support in conservation of biodiversity through development of EWS which will protect biodiversity by minimizing human pressure (e.g., panic deforestation or hunting during drought/famine) and risk maps identifying ecologically sensitive zones (wetlands, mangroves, wildlife corridors) and will support in land-use planning to avoid development in biodiversity-rich or fragile habitats.</p>
<i>Climate Change</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen as the project does not only increase the flood and drought adaptation capacity and resilience of the local population but also contributes to develop better governance structure, policies and plan at both national and regional level for climate change adaptation. There is no activity which will release CO2 emission and lead to climate change.</p>
<i>Pollution Prevention and Resource Efficiency</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen as the proposed project activities are not expected to result in water, air and soil pollution.</p>
<i>Public Health</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen as the project activities should not have negative effect on public health. On the contrary, it will contribute to prevent the population from natural disasters, to improve income for getting access to health facilities, etc.</p> <p>This will be further evaluated during the ESIA study.</p>
<i>Physical and Cultural Heritage</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen as the project does not have any activity related to affecting physical and cultural heritages. The significance of the project is to develop better management of water resources and have traditional and cultural integration among the individuals.</p>
<i>Lands and Soil Conservation</i>	X	<p>Risks: Very Low Impact: Low</p> <p>No potential risks are foreseen for 'Lands and Soil Conservation as the EWS and risk mapping are primarily information and planning tools, which do not involve physical alteration of the land. Nature-based solutions—such as wetland restoration, reforestation, and watershed management—actually improve soil stability, reduce erosion, and enhance land productivity. Community-based activities focus on sustainable land and water management practices, ensuring that soil and land resources are preserved rather than degraded. Therefore, the project inherently supports soil conservation while mitigating flood and drought risks.project will</p>

		promote the conservation of soil and land resources, especially through the selection of natural and nature-based solution with environmental-friendly solutions.
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PART III: IMPLEMENTATION ARRANGEMENTS

A. Describe the arrangements for project management at the regional and national level, including coordination arrangements within countries and among them. Describe how the potential to partner with national institutions, and when possible, national implementing entities (NIEs), has been considered, and included in the management arrangements.

As per the Institutional Arrangement of the VFDM phase-2 project as shown under Figure 16, WMO will be the implementing and executing entity with Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet) for the project providing overall management, procurement services and specific technical support in the execution of the activities. Its international experience and presence through their WMO Regional Office for Africa (in Abuja), situates it ideally for coordinating with national authorities, especially NMHSs (other executing entities of the project). The Technical Support Unit (TSU) of the WMO [Associated Programme on Flood Management \(APFM\)](#) and the [Integrated Drought Management Programme \(IDMP\)](#) supported by a network of Support Base Partners comprising of NMHSs, academia or research centers, private engineering companies and international organizations will design and develop technical solutions with the executing partners (WMO, Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet)) and they will have close links with the beneficiaries in the field. The WMO jointly with other EEs (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet)) will select the APFM and IDMP technical implementation partners (to support the national agencies in implementing various activities) ensuring the following 1) Organizations have experience of working in the project countries or region 2) Organizations have relevant technical expertise in the various areas of project activities ensuring solutions and tools are provided that are free and open source following participatory approach which will be sustainable and without leading to social, environmental and gender related risks. Considering the existing capacities of the NMHSs and mandate of working and supported by the WMO, it is important that WMO provide technical execution support to the NMHSs so as to develop affordable, tailored and sustainable solutions following WMO standards, guidelines and practices in the project countries. Other WMO teams (members of Standing Committee on Hydrology, Disaster Risk reduction and Agriculture) will provide support in reviewing the project results and programmes. The HydroSOS team comprising of WMO hydrological coordination staff, UK Centre for Ecology & Hydrology(UK-CEH) and other contributing partners will be instrumental in providing technical guidance and implementation support to the national agencies. Other on-going initiatives of the WMO Climate Risk and Early warning system (CREWS), HydroHub programme, Dynamic Water Assessment Tool (DWAT) will contribute to the development of tools, products and services delivery to the decision makers and also expand the results of the project to the neighboring regions.

At the regional level, ECOWAS, VBA and WASCAL will lead the co-regional cooperation and coordination of the activities jointly working with the WMO, NMHSs, and partners of the two countries (support letter is provided [here](#)). The involvement of the regional entities will allow the project to link and use the existing activities/information in the two countries building synergies and complementarities with the proposed VFDM phase-2 project.

At the National level, Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet) as executing partners will lead the planning, execution, monitoring, and reporting with NIPs, facilitate communication between local communities, government agencies, and implementing partners, and ensure alignment with legal, environmental, and social safeguards. WMO will collaborate with NMHSs of two riparian countries of Volta Basin to lead the technical implementation and coordination of the project activities. For executing the project activities, Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet) (through a project officer) will be the National focal point and will implement the technical activities at the National and local levels through local agencies, NGOs and private partners forming a network of technical support group. Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet) will be in-charge of engaging and disseminating the project results towards the National Implementing Partners (NIPs) (related Ministries and agencies in charge of Water Resources, Environment, Hydropower, Irrigation, Agriculture and Civil Defense), and to the regional organizations such ECOWAS, AGHRYMET, WASCAL, VBA etc. working at the basin or regional levels. The National agencies of the Volta Basin countries will come together to define the regional implementation plan and strategies for the long-term sustainability of the project outputs and outcomes.

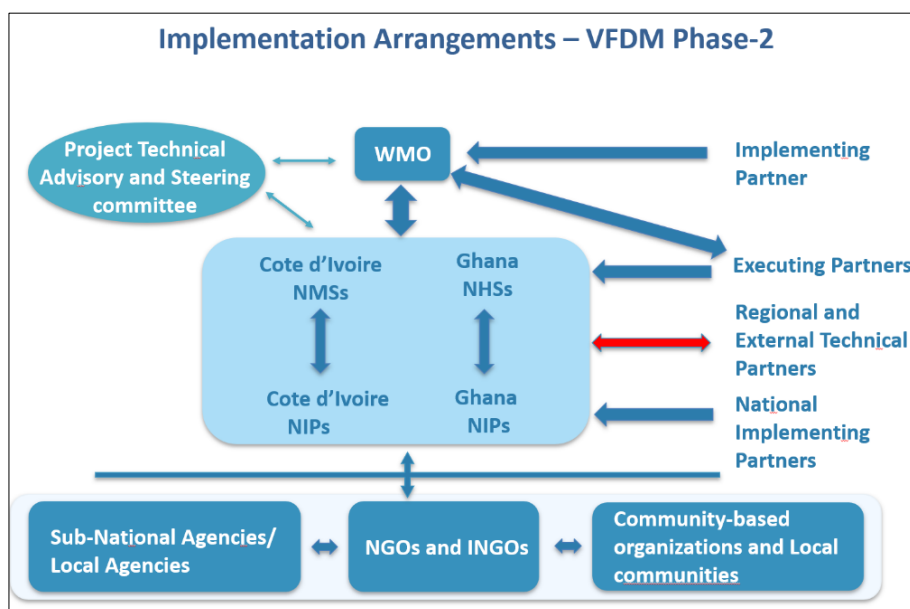


Figure 16: Institutional Arrangements for VFDM Phase-2

A project steering/advisory committee will be established with membership of National designated authority, agencies specialized in hydrology, meteorology, water resources, disaster management and of regional entities which will provide review and strategic guidance to the implementation of the project activities as well as support in promoting the project results in the region or outside the Volta Basin countries. The proposed project will take into consideration the existing information, resources and infrastructures available in the country and try to support the needs of the Volta Basin countries to develop MHEWS with HydroSOS system as well as support in developing concrete adaptation measures for climate change resilience at local and national levels. For each of the two countries, the contributing national and local partners related support (knowledge and skills) will be gathered and used for developing tools and products. They will play an important role in the implementation of the activities and working with the local stakeholders and beneficiaries. The list of the national agencies responsible for each activity will be refined before the inception meeting. A detailed project implementation arrangement is described in the figure above showing how implementing, executing and other national entities coordinate and report to each other. During the next phase of the project development, a clear description of the roles and responsibilities of the implementing entity and of executing entity or organizations/stakeholders involved in the project will be provided. For coordination at all levels, a regional working strategy group (RWSG) (mainly to check the implementation progress of the activities, engage in policy dialogues and knowledge exchange, facilitate cooperation, and develop advocacy and joint strategies for dissemination at global platforms) and National Working Group (NWG) (supported by the appointed National Project Officer of the Executing Entities) will be established in each country and will be responsible for the overall execution of the project and facilitating coordination with various stakeholders including IE and EEs of the project. The IE and EEs will provide overall guidance, assessing implementation progress with the intended objective and technical support during the implementation of the project activities. During the next phase of the project development, implementation cooperation and arrangements will be refined with additional stakeholders from global, regional, national, and local levels. A Project Management Unit (PMU) will be established with the WMO, Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet) staff working directly with the regional working strategy group (RWSG) and National Working groups (formed with the representatives of various agencies) to ensure the planning and timely execution of the project activities.

Roles and Responsibilities of the implementing, and executing partners, national and regional technical coordination partners, and external technical partners

Roles and Responsibility of the Implementing and Executing Partner (WMO)

- Responsible for the overall management of the project, including all financial, monitoring, and reporting responsibilities
- Funds transfer to the executing entities
- Implementation of various activities through the support of regional, national, and international technical partners ensuring solutions are services provided are affordable, tailored, and sustainable.
- Procurement of goods and services (including consultants)
- Follow Adaptation Fund environment and social policies in the planning and implementation of the project activities
- Lead the development and submission of the annual project progress report (PPR) and share it with the adaptation fund for review and endorsement
- Conduct independent mid-term and final evaluation

Roles and responsibilities of the other Executing Entities (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique SODEXAM and Ghana Meteorological Agency (GMet))

- The executing entities are fully accountable for the management, operation, and use of funds for activities at the national and local levels
- Executing entities will carry out specific tasks related to the preparation and execution of adaptation activities in joint support of other NIPs
- Support Implementing entity in various activities: M&E reporting and procurement services (including consultancy) through local NGOs and partners based on the needs
- Support and develop technical and financial reports of the activities and PPR reports and submit it to the Implementing Partner

The responsibilities and duties of the Internal and External technical partners shall be the following:

- Provide technical design support and develop solutions requested by the Implementing and Executing partners
- Help implement activities at the Local, National and Regional level
- Ensure linkage with the completed, on-going, and upcoming projects or initiatives

The PMU will be comprised of the following focal points:

1. WMO Project Manager
2. Two Project Officer - Côte d'Ivoire
3. Two Project Officer – Ghana

The PMU will be headed by the Project Executive of the WMO (representative of the Implementing Partner) who will have the overall responsibility of the project and will have regular consultations with the representative of the Executive Partners.

Responsibilities of the PMU

- Day to day planning and implementing the project activities;
- Building synergies and complementarities with other completed and on-going initiatives
- Develop project work plans and associated budgetary provisions.
- Drafting of regular progress reports.
- Ensuring joint coordination, sharing of work plans, quality assurance of activities and outputs.
- Jointly promote and ensure visibility of the project, through issuance of communication products as may be appropriate.
- To identify and resolve potential situations of conflict or challenges that may negatively impact on the project implementation.

B. Describe the measures for financial and project / programme risk management.

Financial and project risks measures will be assessed as an on-going process throughout the design and development of the project. The initial potential risks identified are identified as below under Table 22:

Table 22 VFDM Phase-2 Financial and project risks identified

Type of risk and how it affects the project	Risk impact on the project goal (Low, medium, high)	Probability of occurrence (low, medium, high)	Mitigation measure(s)
Social Even though detailed needs assessments and consultations with stakeholders have been conducted since 2019 until 2024, the support of the stakeholders can differ in the targeted countries. This will result in differential levels of acceptance or support and eventually could slow down the inception phase of the project.	Medium	Low	- During the preparation phase of the project, all relevant stakeholders (government, agencies, departments and communities) will be/are clearly identified, so that they fully share the vision and goal of the project and are aware of their contribution to the project, hence fostering ownership and sustainability over the process. - MoU or agreements will be signed with the participating stakeholders. -Roles and responsibilities of the implementing/executing agencies and other technical agencies/organizations will be defined in the initial stages of the project so that all the activities are completed in a coordinated way.
Institutional Administrative barriers hinder sharing of hydro-meteorological, social and topographic data. This result in difficulties to implement components 1 and 2.	Medium	Medium	The implementing (WMO) and executing (NMHSs) entities will ensure the required data and information are made available and national level tools and products are shared. Furthermore, WMO is mandated for national and regional exchange of data and information on hydrology, meteorology and climatology and can request the enforcement of the agreements.
Institutional Component 2 of the project is too technical and not adapted to specific area or countries. This might result in low commitment and interest from stakeholders	Medium	Low	The project activities will be first reviewed by experts of WMO and NMHSs and eventually with the support of NIPs, local decision-makers and participants from community, the available resources, expectations and suggestions will be collected. The feedback and suggestions from the participants will be integrated into the planning and implementation of the activities.
Political Restructuring in the government work structure may cause possible shifts of responsible persons at local and national levels to a different location. This can result in delays and loss of support.	Low	Medium	Alternative persons from the departments will be involved in most of the activities so that implementation of project activities will not be hampered at any time.
Financial <ul style="list-style-type: none"> Inadequacy of the financial management system: procurement system, financial availability, monitoring, reporting and auditing system, etc. Availability of project resources This will result in slowing down the project activities 	Low	Low	During implementation, project and financial monitoring/reviews will be conducted to ensure efficient management of project resources.
Institutional: Lack of skills or human resources availability <ul style="list-style-type: none"> Adequacy between existing and required experience and skills This results in slowing down the project activities 	Medium	Low	-The project benefits from the deployment of professionals/staffs by the implementing and executing agencies (WMO/NMHSs) who are selected by a panel of experts. Their ToRs are developed based on the project needs and in collaboration with the hosting institutions. - National support is obtained at the level of the governmental agencies to ensure sufficient human resources
Institutional ▪ Lack of available tools and templates for developing reports and progress report <ul style="list-style-type: none"> Delays of reporting by the partners This results in delays in the reporting process and access to funding 	Low	Medium	Appropriate tools/templates and reporting structures and procedures will be put in place by WMO to ensure proper documentation and reporting so that donor agencies and steering committee receive timely reports.
Political Interference from the local/national political parties This will result in delaying the project activities	Low	Low	The project will adhere to the goals, laws, and policies of the respective GBM countries. Whenever and wherever required, permission of national consensus of the countries will be taken or shown.

Type of risk and how it affects the project	Risk impact on the project goal (Low, medium, high)	Probability of occurrence (low, medium, high)	Mitigation measure(s)
Social: Gender neutral approach Techniques and technological tools developed are not accepted by all groups of the communities. This decreases the gender inclusive or equality compliances	Low	Medium	The project includes gender sensitive approach in all activities. Wherever required non-technological or traditional methods will be adopted to reach and get participation from every group of the communities.
Environmental: Considering Cote d'Ivoire and Ghana are prone to yearly flooding and drought situations, it could lead to delay in the implementation of activities such as community-based activities, capacity development etc. due to unavailability of stakeholders	Medium	Medium	Sub-Seasonal and Seasonal weather outlook will be monitored to plan the implementation of the activities including agriculture seasons so as to ensure adequate participation of the stakeholders.

WMO Monitoring Evaluation and Risk Prevention (MERP) team and its technical advisory group (Standing Committee of Hydrology and working groups) will provide support to the project team and executing agency for conducting regular risk monitoring and evaluation of the project activities, and the results will be tracked and reported in WMO's internal monitoring system as well as to the Adaptation Fund through Annual Project Progress reports. In addition to this, a dedicated Monitoring and Evaluation (M&E) team will be formed, to ensure essential budget and resources are allocated to execute the M&E framework including mid-term and terminal evaluation.

C. Describe the measures for environmental and social risk management, in line with the Environmental and Social Policy of the Adaptation Fund.

In the final preparation (proposal development) phase, an Environmental Impact Assessment (EIA) and Social Impact Assessment (SIA) study (in line with the Environmental, Social, and Gender Policies of the Adaptation Fund) will be conducted for screening the proposed project activities against the 15 principles of the Environmental and Social Policy of the Adaptation Fund as well as national laws or standards related to the overall project goals and objective. The EIA and SIA study of the project will be undertaken by two ESIA national experts taking to account the existing laws, legislation or practices in place of Côte d'Ivoire and Ghana countries, along with the transboundary laws and acts on Environment and Social including Gender aspects.

The national experts/ consultants having more than 10 years of experience will be hired to conduct environmental and Social Impact assessments in the targeted regions. The methodology of the study includes field visits to the vulnerable locations of two countries, semi-structured interviews or focus-group discussions with the agencies (national meteorological and hydrological services (NMHSs), disaster management, environment, water resources, and irrigation, civil authorities, etc.) and citizens (representatives of communities impacted by floods and droughts, marginalized and vulnerable communities, community-based organizations, associations or self-help groups, etc.).

Based on VFDM phase-I implementation and initial discussions with the stakeholders (before submission of the concept note) in the two countries highlighted the minimal direct risks associated with the implementation of the proposed activities at the regional, national, and local levels with higher positive impacts. According to the Adaptation Fund's classification, this project is expected to be Category C and will not have direct negative environmental or social impacts. The necessary detailed studies will be carried out in the next phase of the project development process to ensure compliance with the environmental and social policies and principles of the Adaptation Fund. Where appropriate, an environmental and social risk management plan aligned with the Adaptation Fund requirements would be developed. During project implementation, the environmental and social risk management plan would be disseminated to stakeholders, with a view to adopting appropriate measures to mitigate adverse effects of project activities, if any. A grievance mechanism would then be provided to address potential social and environmental effects during project implementation. Where appropriate, community complaints will be directly addressed

D. Describe the monitoring and evaluation arrangements and provide a budgeted M&E plan.

Monitoring and Evaluation (M&E) measure the overall progress and impact of the project activities through the Baseline, Key Performance Indicators (KPI) and Targets to be achieved. They will be monitored regularly to identify the achievements or insufficiencies, therefore supporting the development of additional strategies to achieve the targets.

Monitoring and evaluation arrangements for the project activities

A monitoring and evaluation system will be developed to support the implementation and decision-makers team in designing, implementing, and adjusting the program activities. The overall (short, medium, and long-term) impact of the planned activities will also be assessed using the resources, methodologies, tools, etc. The monitoring and evaluation arrangements will have a gender-disaggregated system of data collection (baseline and target to be achieved as established in the context of the results framework of the project) and reporting for each of the project outcomes and components.

The M&E arrangements will be structured and organized at various levels of institutional set-up as shown under Table 23.

Table 23: M&E arrangements at various levels and responsibilities of stakeholders

Institutional level	Responsible actors	Support to the M&E framework
Local or Community level M&E activities	National Project Manager, Local Staff of Agencies (NMHS, Water Resources,	Collect Baseline, KPI, target to be achieved, means of verification for the activities implemented at the local level

	Disaster Management), NGOs National External M&E expert	Updated checklists with the local project progress reports (LPPR) through semi-structure interviews or focus-group discussions, field visits consultation, Technical activity report
National level Monitoring and evaluation activities	Regional and National Project Manager, NMHSs staff, International M&E expert	Collect Baseline, KPI, target to be achieved, means of verification for the activities implemented at the National level Updated checklists with the National project progress reports (NPPR) through semi-structure interviews or focus-group discussions, field visits consultation, Technical activity report
Regional/Transbounda ry level Monitoring and evaluation activities	Regional and National Project Manager, NMHSs staff, International M&E expert	Collect Baseline, KPI, target to be achieved, means of verification for the activities implemented at the National level Updated checklists with the regional project progress reports (RPPR) through semi-structure interviews or focus-group discussions, field visits consultation, Technical activity report

Monitoring and evaluation arrangement for Project Management

The Project Management Unit (PMU) will be provided with monitoring and evaluation tools of project activities and resources. The PMU under the implementing and executing agencies will ensure that the executing agencies have adequate resources and capacity to measure and monitor results at the local, national and transboundary level. The quarterly monitoring and annual evaluation reports of the executing agencies along with the financial statements and resource management will be submitted to the implementing agency (WMO) and further to the Adaptation Fund Secretariat for the review.

The monitoring and evaluation assessment of the activities will be conducted regularly with the local, national and regional agencies and communities after which a report will be prepared to track progress made since the start of the project's and in particular from the previous reporting period. The reporting includes, but is not limited to, based on the following Table 24:

Table 24: M&E reporting details with timeline

Report content	Additional Description
Progress on the project's objective and outcomes – each with indicators, baseline data and end-of-project targets;	aggregated, gender disaggregated, percentage of change
Project outputs delivered per outcome (quarterly, half-yearly and yearly);	Activities completed for each output in the reporting period as compared to planned
Lessons learned/good practice and challenges;	Check or assess the real benefits to the stakeholders or challenges encountered
Progress on work plan and expenditure reports; and	Update on the work plan and use of funds
Project risk and adaptive management.	Any grievance or risk encountered during the period; any measures taken
Any other information as required	

Monitoring and Evaluation reports for project activities and management:

Quarterly report	Monitoring will be carried out after each quarter and reports will be prepared with key performance indicators, results achieved, issues encountered or potential problems and proposed solutions.
Annual Report	Annual report will be prepared to monitor the progress in the time period of twelve months. This will be useful to monitor progress made in different activities. The annual report will be presented by the project management unit to the Adaptation Fund (during submission of the yearly project progress report) and project advisory committee to assess the overall progress and provide their suggestions or feedbacks.
Mid-term Assessment Report	The project management will hire an independent evaluator to conduct the mid-term review after two years of kick-off to get the feedback of project stakeholders and external experts including suggestions for way forward.
Final Evaluation or Project Termination Report	After completion of the project, an independent evaluation will be conducted to check the overall impact of the project. The final evaluation report will be developed and presented to the Adaptation Fund secretariat and Board, project advisory committee and other stakeholders.

The M&E activities with their implementation plan are shown in the table 25 below:

Table 25: M&E activities with their implementation plan

Monitoring & Evaluation Activity List	Accountable Parties (short name)	Timeline																		Budget allocation		
		2026		2027				2027				2028				2029					2030	
		Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	
Design, development, and review of the Monitoring and Evaluation tools	WMO/NMHSs	X																				The budget will be provided during the proposal submission
Monitoring the project activities and outputs (quarterly)	NMHSs and NIPs	X	X	X		X	X	X		X	X	X		X	X	X		X	X	X		
Improvement or additional changes in the Monitoring tool	WMO/NMHSs																					

Monitoring the activities and reporting the project outputs (Annually)	WMO/NMHSs				X				X			X				X			X
Mid-term Evaluation of the project activities and assessing the progress	WMO/NMHSs									X									
Final or Termination evaluation and reporting (after the completion of the project)	WMO/NMHSs																		X
Total																			

A detailed M&E tool (including updated baseline, KPI, target to be achieved etc.) will be made available for project activities, as well as for the project management team before the inception phase of the project which will be validated by various stakeholders.

E. Include a results framework for the project / programme proposal, including milestones, targets and indicators.

The results framework of the project defines the key performance indicators (KPI), baseline situation and means of verification for every component, outcomes, outputs and its activities. The KPI will be used during the monitoring and evaluation to assess the progress and divulge any scope for improvements. The regional entities and national agencies from the two countries will be involved (check Annex 1 for the list of agencies who will be participating) in the finalization of the project result framework during the proposal development and inception phase of the project mainly to review and update the data and information.

F. Demonstrate how the project / programme aligns with the Results Framework of the Adaptation Fund

This part will be further developed in the full proposal, but the development of the VFDM Phase-2 project will be in line with the strategic results framework of the Adaptation Fund as provided under Table 26.

Table 26: VFDM Phase-2 alignment with the Results Framework of the Adaptation Fund

Project Objective(s) ¹	Project Objective Indicator(s)	Fund Outcome	Fund Outcome Indicator	Grant Amount (USD)
Enhance the climate adaptive capacities and resilience to hydro-climatic risks across the entire countries of the Volta Basin – Ghana and Côte d'Ivoire, reducing vulnerability of over 60 million people.	Before the planned end of project, -More than 80% of the vulnerable population have improved preparedness and resilience to floods and drought events. This will be achieved through strengthening the capacities of national agencies ability to monitor climate change events and provide accurate and timely forecasts and warning services to the stakeholders.	Outcome 1: Reduced exposure at national level to climate-related hazards and threats	1. Relevant threat and hazard Information generated and disseminated to stakeholders on a timely basis	1,300,000
Build technical capacity of national, local and regional stakeholders to interpret, apply, and communicate hydroclimatic risk information	More than 100 Staffs of the local /national Hydrological and meteorological Services, disaster management or civil protection etc.	Outcome 2: Strengthened institutional capacity to reduce risks associated with climate-induced socioeconomic and environmental losses	2.1. Capacity of staff to respond to, and mitigate impacts of, climate-related events from targeted institutions increased	8,100,000
Strengthened community preparedness and resilience to climate shocks and stresses through nature-based and locally driven solutions	Percentage of local communities exhibiting heightened awareness of weather- and climate related risks, along with appropriate preparedness and response strategies	Outcome 3: Strengthened awareness and ownership of adaptation and climate risk reduction processes at local level	3.1. Percentage of targeted population aware of predicted adverse impacts of climate change, and of appropriate responses	3,950,000
Develop the economic resilience of vulnerable households and communities through diversified and sustainable livelihood opportunities	Number of people (disaggregated by sex, age, vulnerability) and households have strengthened livelihoods and sources of income	Outcome 6: Diversified and strengthened livelihoods and sources of income for vulnerable people in targeted areas	6.1 Percentage of households and communities having more secure access to livelihood assets	500,000
Strengthen governance frameworks by supporting the development, revision, and adoption of policies, regulations, and standards that mainstream resilience measures for climate change adaptation and disaster risk reduction	Number of new or revised policies, regulations, or standards adopted that explicitly integrate resilience measures (e.g., climate change adaptation, disaster risk reduction, etc.)	Outcome 7: Improved policies and regulations that promote and enforce resilience measures	7. Climate change priorities are integrated into national development strategy	2,950,000
To accelerate the development and diffusion of locally appropriate, climate-resilient innovative tools and solutions that improve preparedness and reduce vulnerability	Number of new or adapted climate-resilient practices, tools, or technologies developed or piloted	Outcome 8: Support the development and diffusion of innovative adaptation practices, tools and technologies	8. Innovative adaptation practices are rolled out, scaled up, encouraged and/or accelerated at regional, national and/or subnational level.	800,000
Project Outcome(s)	Project Outcome Indicator(s)	Fund Output	Fund Output Indicator	Grant Amount (USD)

Outcome 1.1: Improved knowledge of risks, climate change impacts and risk-informed decision making at the local, national and regional levels	Number of Flood and Drought national risks maps for the targeted two Volta Basin countries/ region will be developed which provide support for disaster risk preparedness and management	Output 1: Risk and vulnerability assessments conducted and updated at a regional level	1.1. No. and type of projects that conduct and update risk and vulnerability assessments	1,300,000
	Number of individuals in the countries with improved awareness of future risks and impacts on economic, urban, climate, environment etc. due to climate change and variability	Output 6: Targeted individual lives and community livelihood strategies strengthened in relation to climate change impacts, including variability	6.1.1. No. and type of adaptation assets (physical as well as knowledge) created in support of individual or community livelihood strategies	500,000
	Adaptation measures are implemented in the Vulnerable communities to strengthen preparedness and resilience to climate change events	Output 8: Viable innovations are rolled out, scaled up, encouraged and/or accelerated.	8.1. No. of innovative adaptation practices, tools and technologies accelerated, scaled-up and/or replicated	400,000
	Adaptation measures are implemented in the vulnerable communities to strengthen preparedness and resilience to climate change events	Output 8: Viable innovations are rolled out, scaled up, encouraged and/or accelerated.	8.2. No. of key findings on effective, efficient adaptation practices, products and technologies generated	400,000
Outcome 1.2 Preparedness and resilience to climate change promoted through innovative and community-based and nature-based initiatives	Number of individuals in the countries with improved awareness of future risks and impacts on economic, urban, climate, environment etc. due to climate change variabilities and necessary policies, plans and strategies are updated based on lesson learned and good practices	Output 7: Improved integration of climate-resilience strategies into country development plans	7.2. No. of targeted development strategies with incorporated climate change priorities enforced	2,200,000
Outcome 2.1 Established national inventories of hydro-meteorological data and information for developing tools and products on hydrological and meteorological services including water resources management	Enhanced hydro-meteorological monitoring and data collection system for modelling and forecasting	Output 2.1: Strengthened capacity of national and sub-national centers and networks to respond rapidly to extreme weather events	2.1.1. No. of staff trained to respond to, and mitigate impacts of, climate-related events (by gender)	2,700,000
Outcome 2.2 Integrated Multi Hazard Early Warning Systems (EWS) and web-based Hydrological Status and Outlook System is designed and integrated together with the national hydrometeorological agencies and regional centers	At least 80 % of the population in Côte d'Ivoire and Ghana has MHEWS with HydroSOS system operational and it has been utilized for warning services.	Output 3.1: Targeted population groups covered by adequate risk reduction systems	3.1. Percentage of targeted population aware of predicted adverse impacts of climate change, and of appropriate responses	3,200,000
	Atleast 10 pilot locations of each targeted Volta Basin countries have been tested with developed MHEWS with HydroSOS tool and models	Output 2.1: Strengthened capacity of national and sub-national centres and networks to respond rapidly to extreme weather events	2.1.2. Capacity of staff to respond to, and mitigate impacts of climate-related events from targeted institutions increased	2,200,000
Outcome 2.3: Strengthened technical capacity and coordination at national and regional level to improve early warning and facilitate response actions to safeguard populations and economic activities	More than 100 staff of the local, regional and national agencies and more than 10000 community representatives (40-50% of them are female) have developed technical capacities for responding to climate change events for safeguarding populations and economic activities	Output 2.1: Strengthened capacity of national and sub-national centers and networks to respond rapidly to extreme weather events	2.1.1. No. of staff trained to respond to, and mitigate impacts of, climate-related events (by gender)	3,200,000
Outcome 3.1 Improved information base and practices to facilitate implementation of evidence-based strategies for improving policies, plans and actions plans (INDC, NAP and NAPA) with local collaboration	Strengthened plans, policies and guidelines on water resources management and climate change adaptation documents with necessary amendments.	Output 3: Targeted population groups participating in adaptation and risk reduction awareness activities	3.1.1 No. and type of risk reduction actions or strategies introduced at local level	750,000
Outcome 3.2 Strengthened capacities of policy makers and decision makers at national and transboundary level on long term	Locals/national/regional stakeholders integrate several risk management related policies, plans into national and transboundary development plans.	Output 7: Improved integration of climate-resilience strategies into country development plans	7.1. No., type, and sector of policies introduced or adjusted to address climate change risks	450,000

risk management policies, plans and strategies.	Locals/national/regional stakeholders integrate several risk management related policies, plans into national and transboundary development plans.	Output 7: Improved integration of climate-resilience strategies into country development plans	7.2. No. or targeted development strategies with incorporated climate change priorities enforced	300,000
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G. Include a detailed budget with budget notes, broken down by country as applicable, a budget on the Implementing Entity management fee use, and an explanation and a breakdown of the execution costs.

The total budget of the VFDM phase 2 project is estimated at USD 18,600,000 for the development of activities in the two participating countries, including an amount of USD 1,600,000 for project executing entities (WMO as one of the executing entities will charge 1.5% (USD 24,000) of the total executing fees) and an amount of USD 1,760,000 to cover the expenses of the implementing entity (WMO). A detailed budget including budget notes and disbursement schedule will be presented during the proposal development stage.

Approximate distribution of the Total cost (USD) that will be devoted to each country and at the regional levels during the project period.


Côte d'Ivoire	Ghana	Regional/Transboundary	IE and EEs fees
6,500,000	6,500,000	3,000,000	3,360,000

PART IV: ENDORSEMENT BY GOVERNMENTS AND CERTIFICATION BY THE IMPLEMENTING ENTITY

A. Record of endorsement on behalf of the government³⁹

Côte d'Ivoire Mr. Marcel Yao Director International Cooperation and Financing Mobilization Directorate of International Cooperation and Financing Mobilization Plateau, Tower A, 4th Floor Côte d'Ivoire Tel: +225 07 07 79 15 04 Email: ensamarcel@yahoo.fr	Date: 02 July 2025
Ghana Mr. Peter Justice Dery Director for Environment Ministry of Environment, Science, Technology and Innovation P.O. Box M232, Accra Ghana Tel: +233 302 666 049, +233 343 647 49 Email: Peterjdery@yahoo.com ;	Date: 30 May 2025

B. Implementing Entity certification

I certify that this proposal has been prepared in accordance with guidelines provided by the Adaptation Fund Board, and prevailing National Development and Adaptation Plans and subject to the approval by the Adaptation Fund Board, <u>commit to implementing the project/programme in compliance with the Environmental and Social Policy of the Adaptation Fund</u> and on the understanding that the Implementing Entity will be fully (legally and financially) responsible for the implementation of this project/programme.


^{6.} Each Party shall designate and communicate to the secretariat the authority that will endorse on behalf of the national government the projects and programmes proposed by the implementing entities.

Moyenda Chaponda Implementing Entity Coordinator Office for Resource Mobilization and Development Partnerships	
Date: September,03, 2025	Tel. and email: +41 22 730 8646 and mchaponda@wmo.int
Project Contact Person: Ramesh Tripathi	
Tel. And Email: +41227308321, rtripathi@wmo.int	

Annexes

Annex 1: Initial Gender Assessment Report for the VFDM phase-2 project in Cote d'Ivoire and Ghana

This initial gender assessment for VFDM-Phase 2 project provides a comprehensive overview of gender-related issues relevant to the development and implementation of the project, understanding gender related issues, identifying opportunities for promoting gender equality and inclusive approaches and ensuring that interventions address the differentiated needs, vulnerabilities, and capacities of women, men, girls, and boys, elderly as far as possible, an intersectional approach, i.e. considering also further potential vulnerability factors such as age, sexual orientation, disability, and ethnicity. The report supports the project Implementing and Executing Partners commitment to integrating gender perspectives across climate adaptation and disaster risk reduction programming and aligns with the Adaptation Fund's Gender Policy and Action Plan as well as existing national standard plans and policies on gender mainstreaming approaches in the two targeted countries.

Some of the key barriers identified related to Gender Equality and Inclusion approaches for climate change adaptation and disaster risk management in the two targeted countries

Barrier	Description
Limited Access to Information and Technology	Women have less access to digital devices and mobile data, reducing the effectiveness of early warning messages.
Low Participation in Institutional Decision-Making	Few women hold leadership roles in meteorological services, water governance, and local government
Participation to capacity development activities	Heavy care burdens reduce women's ability to attend training or participate in adaptation planning.
Inadequate Representation in Climate Science and Hydromet Professions	The gender gap in technical disciplines limits the pool of women engaged in forecasting, modeling, and risk assessment.

Opportunities for Gender-Responsive Programming

Opportunity	Action
Build on community-based adaptation efforts	Engage women's groups, agricultural cooperatives, and youth networks in pilot projects and training.
Enhance ICT-enabled outreach	Tailor digital content for women, including voice-based alerts and local-language radio broadcasts.
Bridge the gap in technical participation	Establish scholarships or mentorships for young women in meteorology, hydrology, and engineering.
Leverage traditional knowledge	Integrate women's local knowledge of water cycles and farming systems into resilience strategies.

Below is the initial Gender report for the VFDM Phase-2 project

[Initial Gender Assessment Report for the Volta Phase-II project July 2025.docx](#)

Note: this gender assessment report will be further developed in the next phase of the project proposal development following consultation with different stakeholders at local, national and regional levels including marginalized, vulnerable groups including women, youths and elderly etc.

MINISTRY OF ENVIRONMENT,
OF SUSTAINABLE DEVELOPMENT
AND ECOLOGICAL TRANSITION

DIRECTORATE OF INTERNATIONAL
COOPERATION AND FUNDING
MOBILIZATION

N° 000111 /MINEDDTE/CAB/DCIMF

REPUBLIQUE OF COTE D'IVOIRE
Union - Discipline - Work



Abidjan, the

02 JUL 2025



ADAPTATION FUND

Letter of Endorsement by Government

To: **Adaptation Fund Board**
c/o Adaptation Fund Board Secretariat, NW
Washington, DC 20433 USA
Email: afbsec@adaptation-fund.org
Fax : 202 522 3240/5

Subject: Endorsement for Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM Phase-II)

In my capacity as designated authority for the Adaptation Fund in the Republic of Côte d'Ivoire, I confirm that the above regional grant proposal is in accordance with the government's national priorities in implementing adaptation activities to reduce adverse impacts of, and risks, posed by climate change in Cote d'Ivoire region.

Accordingly, I am pleased to endorse the above grant proposal with support from the Adaptation Fund. If approved, the project will be implemented by the World Meteorological Organization (WMO) and executed by the World Meteorological Organization (WMO), National Meteorological Agencies of the targeted countries (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet)) in close coordination with the climate change and environment focal ministry in these two countries.



Sincerely

Colonel YAO MARCEL

Director of International Cooperation and Financing
Mobilisation
Entity designated by the Adaptation Fund
Tel: +225 07 07 79 15 04
Email: ensamarcel@yahoo.fr



**MINISTRY
OF
ENVIRONMENT, SCIENCE AND
TECHNOLOGY**

P.O. Box M232, Ministries – Accra

Digital Address: GA-107-3037

Kindly quote this number and date on all correspondence:

My Ref. No.: _____

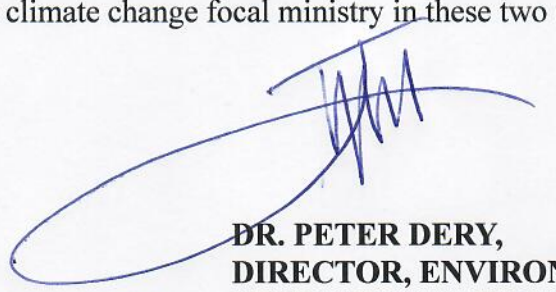
Your Ref. No.: _____

Date: 30th May 2025

LETTER OF ENDORSEMENT:
SCALING UP INTEGRATED FLOOD AND DROUGHT
MANAGEMENT AND EARLY WARNING SYSTEM FOR CLIMATE
CHANGE ADAPTATION IN THE VOLTA BASIN COUNTRIES
(VFDM PHASE-II)

In my capacity as Designated Authority for the Adaptation Fund in Cote d'Ivoire/Ghana, I confirm that the above regional grant proposal is in accordance with the government's national priorities in implementing adaptation activities to reduce adverse impacts of, and risks, posed by climate change in Cote d'Ivoire/Ghana region.

Accordingly, I am pleased to endorse the above grant proposal with support from the Adaptation Fund. If approved, the project will be implemented by the World Meteorological Organization (WMO) and executed by the World Meteorological Organization (WMO), National Meteorological Agencies of the targeted countries (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) and Ghana Meteorological Agency (GMet)) in close coordination with the climate change focal ministry in these two countries


DR. PETER DERY,
DIRECTOR, ENVIRONMENT /
OPERATIONAL FOCAL POINT,
ADAPTATION FUND
for: **MINISTER**

THE ADAPTATION FUND BOARD
c/o ADAPTATION FUND BOARD SECRETARIAT

Tel: +233 (0) 302 662 626
Email: info@mest.gov.gh
Website: www.mest.gov.gh

Date 21st May 2025

Prof Celeste Saulo
Secretary-General
World Meteorological Organization
7bis Avenue de la Paix
Case postale 2300 Nations,
1211 Geneva

Subject: Endorsement and commitment to provide operational support for the Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM Phase 2)


We would like to confirm the endorsement and commitment of the Société d'Exploitation et de Développement Aéroportuaire, Aéronautique et Météorologique (SODEXAM) as National Meteorological Services (NMSs) of Cote d'Ivoire participation in all VFDM phase-II project development activities aiming towards the achievement of the Multi Hazard EWS objectives to the benefit of Cote d'Ivoire and the Volta Basin region as a whole.

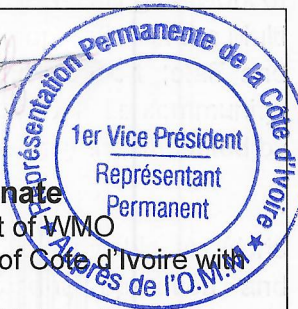
We request WMO as the Implementing entity of the proposed regional project to submit the VFDM Phase-II project concept note to the Adaptation Fund during June 2025 for funding.

SODEXAM is committed to provide during the project development, implementation and after its completion meteorological, hydrological and climatological data from its existing network of observation stations and related information required for the sustainable operation of the Multi Hazard Early Warning System. SODEXAM will also provide in-kind support (staff and resources) to complete additional activities under the proposed project such as community-based activities, development of flood and drought risks maps and how they are impacted by climate scenarios.

SODEXAM will ensure that the resources and information are made available to World Meteorological Organization solely for the purpose of development, operation and maintenance of the Early Warning System. We will continue to apply and maintain the developed products and approaches advanced with this early warning system after the project.

Sincerely,


Daouda Konate
1st Vice President of WMO
Permanent Representative of Côte d'Ivoire with
WMO
Director of National Meteorology





GHANA METEOROLOGICAL AGENCY

East Legon-Mempeasem
P.O. Box LG 87, Legon-Accra
Digital address: GA-485-3581

Kindly quote this number and date on all correspondence

My Ref. No. WMO 1/Vol 4/06

Your Ref. No. _____

Date. 21st May 2025

Prof Celeste Saulo
Secretary-General
World Meteorological Organization
7bis Avenue de la Paix
Case postale 2300 Nations,
1211 Geneva

Subject: Endorsement and commitment to provide operational support for the Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM Phase 2)

We would like to confirm the endorsement and commitment of the Ghana Meteorological Agency (GMet) as National Meteorological Services (NMSs) of Ghana participation in all VFDM phase-II project development activities aiming towards the achievement of the Multi Hazard EWS objectives to the benefit of Ghana and the Volta Basin region as a whole as. GMet has signed a Memorandum of Understanding with Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique (SODEXAM) to strengthen climate services delivery which will aid the implementation of the VFDM Phase 2.

We request WMO as the Implementing entity of the proposed regional project to submit the VFDM Phase-II project concept note to the Adaptation Fund during June 2025 for funding. GMet is ready to be a lead executing partner of VFDM Phase 2 for Ghana based on our experience in the successful implementation of VFDM Phase 1 for sustainability.

GMet is committed to provide during the project development, implementation and after its completion meteorological, hydrological (in collaboration with Ghana Hydrological Authority (HYDRO)) and climatological data from its existing network of observation stations and related information required for the sustainable operation of the Multi Hazard Early Warning System. GMet will also provide in-kind support (staff and resources) to complete additional activities under the proposed project such as community-based activities, development of flood and drought risks maps and how they are impacted by climate scenarios.

The Ghana Meteorological Agency will ensure that the resources and information are made available to World Meteorological Organization solely for the purpose of development, operation and maintenance of the Early Warning System. We will continue to apply and maintain the developed products and approaches advanced with this early warning system after the project for climate resilience and disaster risk reduction.

Yours sincerely,

Dr. Eric Asuman
Director-General and Permanent
Representative of Ghana with WMO



Project Formulation Grant (PFG)

Submission Date: 04 August 2025

Adaptation Fund Project ID: N/A

Country/ies: Côte d'Ivoire and Ghana

Title of Project/Programme: Scaling up Integrated Flood and Drought Management and Early Warning System for climate change adaptation in the Volta Basin Countries (VFDM Phase-II)

Type of IE (NIE/RIE/MIE): MIE

Implementing Entity: World Meteorological Organization (WMO)

Executing Entity/ies: World Meteorological Organization (WMO), National Meteorological Agencies of the targeted countries (Société d'exploitation et de développement aéroportuaire, aéronautique et météorologique SODEXAM and Ghana Meteorological Agency (GMet)),

A. Project Preparation Timeframe

Start date of PFG	20 October 2025
Completion date of PFG	30 March 2026

B. Proposed Project Preparation Activities (\$)

List of Proposed Project Preparation Activities (Lead executing entities and supporting executing entities)	Output of the PFG Activities	USD Amount	Budget Notes
Hire consultants to draft project proposal and organize and conduct consultations with agencies and partners of the past and on-going projects in the targeted region to understand their expertise, experience, and to identify connections with the local stakeholders and beneficiaries, available resources and services, communication channels etc. Lead entity- WMO	Meetings are successfully conducted, and past or on-going project knowledge, experience and contacts are noted and shared with WMO and other executing partners, which will be integrated into the full project proposal.	37,000	Hiring of the expert staff/service to prepare the proposal and consultation meetings related costs (national/local workshops) and community-based consultations

Supporting entities: SODEXAM and GMet			
<p>Performing a consultation workshop involving implementing and executing entities along with national partners of the two countries, finalizing roles and responsibilities, project result framework, M&E plan, budget, and time estimation for implementing each activity of the VFDM phase-II project</p> <p>Lead entities: SODEXAM and GMet</p> <p>Supporting entity: WMO</p>	<p>Roles and responsibilities of each stakeholder are assigned, M&E, project result framework, budget and time period for every activity are finalized along with the list of potential partners is identified with their budget estimation.</p>	28,000	Regional workshops related costs (participants from the national and regional agencies, other IO and NGOs, WMO etc.)
<p>Hire consultant(s) to conduct and contribute to the development of the environmental and social risk management plan of the VFDM phase-II project through the environmental and social impact assessment (ESIA) and Gender Assessment (development of Gender Action plan) aligning with the Environmental and Social (ES) and Gender policies of the Adaptation Fund</p> <p>Lead entities: SODEXAM and GMet</p> <p>Supporting entity: WMO</p>	<p>Environmental and social risk management plan is available and included in the project proposal</p>	28,000	Hire the consultants (daily rate of approx. 300 USD/per day for upto 60 days) with experience in conducting EIA and SIA studies with consultations of relevant stakeholders at regional, national and local levels. The draft EIA and SIA will be validated through national/regional workshop to get endorsement of relevant stakeholders
IE project support or admin fee (7%)		7000	
Total Project Formulation Grant		100,000	

C. Implementing Entity

This request has been prepared in accordance with the Adaptation Fund Board's procedures and meets the Adaptation Fund's criteria for project identification and formulation

Implementing Entity Coordinator, IE Name	Signature	Date (Month, day, year)	Project Contact Person	Telephone	Email Address
Moyenda Chaponda	<i>Moyenda Chaponda</i>	August 04 2025	Ramesh Tripathi	+41227308321	rtripathi@wmo.int